

Date of Notice to the Public: September 29, 2017

STATE OF RHODE ISLAND
DEPARTMENT OF HUMAN SERVICES
ADVANCED NOTICE OF DIRECT FINAL
RULE-MAKING

In accordance with the R.I. Gen. Laws, Chapter 42-35, as amended (specifically Chapter 42-35-2.11 of the amended Administrative Procedures Act), the Department of Human Services (DHS) hereby proposes to repeal the following as a direct final rule:

Community Services Block Grant

This rule is proposed to be repealed in its entirety. The rule is obsolete and was erroneously filed as a regulation.

The Department of Human Services believes that this proposed action is noncontroversial and anticipates that no objections will be received to this proposed repeal.

In the development of these rules, consideration was given to the following: (1) alternative approaches; and (2) overlap or duplication with other statutory and regulatory provisions. No alternative approach or duplication or overlap was identified based upon available information.

This proposed rule is accessible on the R.I. Secretary of State website (<http://www.sec.state.ri.us/ProposedRules/>) or available in hard copy upon request (401-462-2018 or RI Relay, dial 711. If no formal objection is received on or before Sunday, October 29, 2017, the Department of Human Services will file the amendment without opportunity for public comment). All written objections should be sent to Maria Cimini, Office of Policy Development, Department of Human Services, Louis Pasteur Building, Bldg. 57, Howard Avenue, Cranston, RI 02920 or maria.cimini@dhs.ri.gov and must be received not later than 11:59 PM on Sunday, October 29, 2017.

The Department of Human Services does not discriminate against individuals based on race, color, national origin, sex, gender identity or expression, sexual orientation, religious belief, political belief or handicap in acceptance for or provision of services or employment in its programs or activities.

**STATE OF RHODE ISLAND
DEPARTMENT OF HUMAN SERVICES
CONCISE SUMMARY OF PROPOSED NON-TECHNICAL AMENDMENTS**

In accordance with the R.I. Gen. Laws, Chapter 42-35, as amended (specifically Chapter 42-35-2.11 of the amended Administrative Procedures Act), the Department of Human Services provides the following concise summary of proposed non-technical amendments:

Community Services Block Grant

This rule is proposed to be repealed in its entirety. The rule is obsolete and was erroneously filed as a regulation.

~~COMMUNITY SERVICES BLOCK GRANT~~

~~A PROGRAM SUMMARY~~

~~AUGUST 2011~~

~~STATE OF RHODE ISLAND~~
~~Lincoln D. Chafee~~

~~DEPARTMENT OF HUMAN SERVICES~~
~~Sandra M. Powell~~

~~COMMUNITY SERVICES BLOCK GRANT~~

~~WHAT IS IT?~~

~~The Community Services Block Grant Act (CSBG) was enacted as part of the Omnibus Budget Reconciliation Act of 1981 and replaced the local initiative category of the former Federal Community Services Administration (CSA), which terminated September 30, 1981. The Coats Human Services Reauthorization Act of 1998 reauthorized and made improvements to the CSBG Act as well as the Head Start Act and the Low Income Home Energy Assistance Act. The purposes and goals of the CSBG Act are to provide services and activities that assist low income individuals and families to become fully self-sufficient working through a network of Community Action Agencies (CAAs). Eligible activities and services include direct service to low income individuals, as well as support for administrative and managerial functions to CAAs in order to insure management and organizational capability to carry out programs which may be funded under this block grant or other funding sources.~~

~~WHAT IS A COMMUNITY ACTION AGENCY~~

~~CAAs are local, nonprofit service organizations which, since 1964, have been providing social services to their communities and have also been serving as local, human resource delivery systems for many state services and programs including health programs, low income energy assistance, food distribution, day care, elderly services, etc. State agencies have contracted and continue to contract with CAAs to provide these services in an efficient manner, since the CAA has an existing management and service delivery structure that allows a maximum of service provision.~~

~~Attachment A is the 2010 Annual Services Report, which describes services supported in part or whole by the Community Services Block Grant funding for each Community action Agency.~~

~~Attachment B is a list of the Community Services Block Grant National Goals and National Performance Indicators. The Community Action Agencies report outcomes annually, under the applicable goal and performance indicator.~~

~~Attachment C is the FFY 2010 CSBG information Survey Annual Report, section G, Client Characteristics.~~

~~CAAs are governed by Boards of Directors, which include elected public officials or their representatives from the service area of the CAA as well as representatives of business, education, religious, labor, and major interests in the community. Low income residents of the area are also represented on the Boards.~~

~~LEGISLATIVE REQUIREMENTS~~

~~Federal legislation mandates at least ninety percent (90%) of the CSBG funds be used for grants to CAAs. The legislation also allows five percent (5%) of the funds to be used for state administration of the grant and the remaining five percent (5%) of the funds to be used for Special CSBG Projects. There are no matching fund requirements applicable to this program.~~

~~LOCAL IMPLEMENTATION~~

~~The eight designated CAAs have catchment areas that encompass the entire State of Rhode Island; therefore providing all eligible residents access to CSBG Programs (see Attachment D).~~

~~Distributions to CAAs in Federal Fiscal Year 2012 and 2013 will be made on the following basis:~~

- ~~1. a baseline amount distributed equally to support essential administrative and managerial functions and~~
- ~~2. the percentage of the incidence poverty in the service area of each agency as compared to the statewide incidence of poverty, derived from the United States Census Data.~~

~~FEDERAL FISCAL YEAR 2010/2011 OVERVIEW~~

~~A legislative public hearing was held in August 2009 to provide an opportunity for public review and comment on the FFY 2010/2011 State Plan. The plan called for ninety percent (90%) of the monies received to be distributed to CAAs for services directed at low-income populations throughout the state. Five percent (5%) was retained by the Department of Human Services to support costs necessary to administer the CSBG Program on the statewide basis. The remaining five percent (5%) of the funds was utilized to fund statewide Community Action Agency special projects and activities.~~

~~The CAA Directors, the Rhode Island Community Action Association staff and the Department of Human Services continued to meet regularly to insure continuity of services and collaboration. The CAAs are participating in OHS efforts to modernize systems to more efficiently provide services for key social service programs. The Department continued to utilize the Special Projects Funds to provide partial support for the operations of the Rhode Island Community Action Association and to provide support for the modernization of the CAAs intake and data collection system.~~

FISCAL YEAR 2012 & 2013 OUTLOOK

Federal Funding for CSBG in Fiscal Year 2012 and 2013 is unclear at this time. The Federal Office of Community Service (OCS) has directed States to submit State Plans based on Federal levels equal to Federal Fiscal year (FFY) 2011 funding levels. At this time the State has not received notice of it's specific funding level, therefore, we are estimating that at a minimum Rhode Island will receive funding equal to FFY 2011 in the amount of \$3,740,007 for CSBG activities. The CSBG Act through the reauthorization included the option of submitting a two year State Plan. The Department will continue to exercise this option and intends to submit a two year plan. The OHS plan submittal will assume funding equal to Federal Fiscal Year 2011 for both years.

The Department plans to continue to coordinate appropriate Departmental and Inter-Departmental programs and services through the Executive Office of Health and Human Services targeted to low income individuals and families with Community Action in order to ensure increased access to services. The Department established work groups in several topic areas with staff and community stake holders.

~~Subject to further adjustment to coincide with Rhode Island's final funding allocations, the Department proposes the following allocation of funds for FFY 2012 and 2013:~~

	\$	
1. Distribution to 8 CAAs	\$3,366,007	90%(minimum)
2. Retained by DHS	187,000	5%(maximum)
3. CSBG Special Projects	187,000	5%(remainder)
	\$3,740,007	100%

~~For FFY 2012 and FFY 2013, the Department will continue to utilize a minimum of ninety percent (90%) of the total funds available for distribution by formula to the eight Community Action Agencies. Attachment E describes the proposed allocations by agency for FFY 2012 and FFY 2013. In addition, a maximum of five percent (5%) of the funds will be retained by the Department to support costs necessary to administer the CSBG Program on a statewide basis.~~

~~The Department will continue to utilize CSBG Project Fund to enhance the Community Action Agencies data collection systems, track success in achieving outcomes under the six national goals and continue to partner with the Office of Health and Human Services in their efforts to modernize and develop efficiencies in service levels.~~

FY 2010 CSBG Bi-Annual Program Service Report - Period: 10/1/2009 - 9/30/2010

Individuals (I) or Households (H)	+	1-H	East Bay CAP	Blacksone Valley CAP	West Bay CAP	Providence CAP	Family Resources CAP	South County CAP	Comprehensive CAP	TRI-Town EOC	Total
1. EMPLOYMENT											
ADULT JOB PROGRAMS	I	I	53		174	161	292	70		36	786
YOUTH JOB PROGRAMS	I	I	613	230		97	281	288	2,415	201	4,125
2. EDUCATION											
ADULT SELF-SUFFICIENCY	I	I	11					80	409	32	532
ADULT EDUCATION	I	I		66	45	89		56		131	367
AFTER-SCHOOL CARE	I	I			105	146	30		101		382
DAY-CARE (PRE-SCHOOL)				12		93		78	207		390
EARLY HEAD START			170			93			33	48	344
EVEN START FAMILY LITERACY PROGRAM		H			304			40		23	367
GED				214		77	18	43	353	53	756
HEAD START			566		269	102		154	312	153	1,556
OTHER EDUCATIONAL	I	I		232		353			1,247	141	1,973
3. INCOME MGT											
INFORMATION & BUDGET COUNSELING	I	H				840	187	46	277	65	1,415
EARNING TAX CREDIT (ETC)	I	H	750	437	509	142	571	247	206	232	3,094
APPLIANCE MANAGEMENT PROGRAM	I	H	230	247	168	131		125	138	104	1,143
WEATHERIZATION	I	H	280	368	246	625		254	405	163	2,341
4. HOUSING											
HOUSING COUNSELING/PLACEMENT		H		151		690	23	204	103		1,171
HOUSING INFO & APPLIC'S		H			2	325			221		548
HOUSING MANAGEMENT		H		36		51			23		110
HOUSING PURCHASE/REPAIR/REH		H		48	419	16		18	2		503
5. EMERGENCY											
CLOTHING BANK			369		507	702	2,742		24		4,344
COMPREHENSIVE SERVICES		H				719		407	188		1,314
ROAD HOME/RENT/MORTGAGE ASSISTANCE		H	171	137	282	773	245	82	109	136	1,935
EMERGENCY SHELTER		H	23		144	297	105	254		46	869
FURNITURE	I	H		74	58	720	114	16	95	31	1,108
INFORMATION AND REFERRAL					2,381	440			301		3,122
HASBRO HEATING		H									
UTILITIES ASSISTANCE		H		1,671	187	78	604	370		28	2,938
HASBRO HOMELESS PREVENTION		H									0
RESIDENTIAL EMERG. ASS. CHALLENGE		H									
LIHEAP		H	5,288	8,085	3,860	10,680		2,995	2,416	3,350	36,674
RIFAC/BASIC NEEDS	I	H			242	190	243	489	246	183	1,593
6. NUTRITION											
COMMUNITIES (P/W Programs)	I	H	2,118	2,866	2,116	6,257	1,967	1,999	3,882		26,256
WIC			4,473		2,107	735			1,824	1,135	10,274
7. LINKAGES											
COMMUNITY OUTREACH	I	I				7,206			899		8,115
GEN. INFORM/REFERRAL		I			33	1,844			1,305		3,182
MENTAL HEALTH COUNSEL	I	I				223			130	253	702
VOTER REGISTRATION						86					86
SEX ABUSE COUNSELING	I	I							168		168
TRANSPORTATION PROJECTS	I	I			166		603				769
8. SELF SUFFICIENCY											
CASE MANAGEMENT	I	I	1,437	817	3,649	1,358	243	845	1,006	1,340	10,695
9. HEALTH											
DENTAL	I	I	3,638						2,100	34	5,772
FAMILY HEALTH CENTER	I	I	5,323						10,532	3,027	18,882
PRESCRIPTIONS/PHARMA	I	I	88		51		38		82		389
SUBSTANCE ABUSE TREATMENT	I	I				543	61		158	133	895
10. YOUTH DEVELOPMENT											
TEEN PROGRAMS	I	I	70		21	1,237	36	209	266	56	1,897
RETRAINING SCHOOL FOR YOUTH	I	I									0
RIDOC DISCHARGE PLANNING									1,234		1,234
YOUTH DIVERSIONARY	I	I			37		32	74	118	107	368
11. SENIOR PROGRAMS											
RSVP ELDERLY PROJECTS	I	I	592	535	1,052	4,411		82			6,672
ELDERLY VICTIMS OF CRIME	I	I							39	42	81
FOSTER GRANDPARENTS	I	I	58								58
ELDERLY/ADULTS WITH DISABILITIES ACCESS	I	I	1,039						45		1,084
SENIOR JOB & VOLUNTEER PROGRAMS	I	I									0
SEASONAL PROGRAMS											
ADOPT A FAMILY	I	H			142	374	1,140	34	139	16	1,845
HOLIDAY BASKETS	I	H			131	756	537	80	312	47	1,863
TOYS	I	I			879	2,312		320	1,162	986	5,659
Sub-Total Minimum Service Units			28,352	16,075	20,326	46,673	13,208	10,004	35,025	13,125	182,786

OTHER PROGRAMS NOT LISTED ABOVE

Name of the Program	Tlor-H	East Bay CAP	Blackstone Valley CAP	West Bay CAP	Providence CAP	Family Resources CAP	South County CAP	Comprehensive CAP	TRI-Town EOC	
Adolescent Boy's Shelter	I									
Bolter Replacements	I									0
Community Service Volunteers	I									0
Drug Screening	I							149		149
Early Intervention Program	I					225				225
Early Start Program	I									0
Family Care Community Partnership	H					77				77
Family Life Education (Parenting Classes)	I					23				23
Financial Stability - WW								124		124
Financial Stability - E										
Flood Recovery - RI	I									0
First Connection Infant Toddler Home Vis Ser						104				104
Flood Recovery - RI	I							132		132
	I					66				66
	H									0
	I							34		34
ns Completed	I					1,014				1,014
ong Term Parent Aide Program	H									0
Mayors Fuel Fund (Cranston only)	H									0
NRI Visa Union Ct for Fam w Child In State Care	I					9				9
Parent Education	I									0
Pawtucket Youth Center	I									0
Permanent Housing Program	H									0
Property Tax Preparation	I					160				160
Providence Youth Center	I									0
Rental/Mortgage Assistance (other than EHAP)	H									0
Specialized Residential (Foster) Care Program	I									0
TANF Big Help	I							188		188
United Way Housing	H									0
Warwick West Warwick Youth Centers	I									0
VOCA	I									0
Other Programs Total Minimum Service Units		0	0	0	0	1,678	0	627	0	2,305

	East Bay CAP	Blackstone Valley CAP	West Bay CAP	Providence CAP	Family Resources CAP	South County CAP	Comprehensive CAP	TRI-Town EOC	Total
Grand Total of Minimum Service Units	28,352	16,075	20,326	46,673	14,886	10,004	35,652	13,125	185,093

ELDER MEALS	M	65,814	115,200						181,014
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Community Services Block Grant National Goals and National Performance Indicators

Goal Number	Goal	NPI Indicator Number	National Performance Indicator (NPI)
1.	Low-income people become more self-sufficient.	1.1	Employment
		1.2	Employment Supports
		1.3	Economic Asset Enhancement and Utilization
2.	The conditions in which low-income people live are improved.	2.1	Community Improvement and Revitalization
		2.2	Community Quality of Life and Assets
		2.3	Community Engagement
		2.4	Employment Growth from ARRA Funds
3.	Low-income people own a stake in their community.	3.1	Community Enhancement through Maximum Feasible Participation
		3.2	Community Empowerment Through Maximum Feasible Participation
4.	Partnerships among supporters and providers of services to low-income people are achieved.	4.1	Expanding Opportunities Through Community-Wide Partnerships
5.	Agencies increase their capacity to achieve results.	5.1	Agency Development
6.	Low-income people, especially vulnerable populations, achieve their potential by strengthening family and other supportive environments.	6.1	Independent Living
		6.2	Emergency Assistance
		6.3	Child and Family Development
		6.4	Family Supports (Seniors, Disabled and Caregivers)
		6.5	Service Counts

Rhode Island

Section G: Program Participant Characteristics

Number of Agencies Reporting: 8

2a. Total Non-CSBG resources Reported in Section F TOTAL

2b. Total amount of CSBG Funds allocated

Total Resources for FY 2010 (2a + 2b)

\$9,728,100	ARRA ONLY
3(4.6.1,\$9f	11,545,000
\$100,190,377	14,669,900
	15,815,000

- 3. Total unduplicated number of persons about whom one or more characteristics were obtained
- 4. Total unduplicated number of persons about whom no characteristics were obtained
- 5. Total unduplicated number of families about whom one or more characteristics were obtained
- 6. Total unduplicated number of families about whom no characteristics were obtained

- 3. 124,641
- 4. 34,778
- 5. 73,371
- 6. 14,711

7. Gender

NUMBER OF PERSONS*

- a. Male
- b. Female
- TOTAL*

47,382
74,186
121,568

13. Family Size

NUMBER OF FAMILIES***

- a. One
- b. Two
- c. Three
- d. Four
- e. Five
- f. Six
- g. Seven
- h. Eight or more
- TOTAL***

26,752
44,524
41,375
7,975
3,601
1,561
558
177
66,523

8. Age

NUMBER OF PERSONS*

- a. 0-5
- b. 6-11
- c. 12-17
- d. 18-23
- e. 24-44
- f. 45-54
- g. 55-69
- h. 70+
- TOTAL*

8,935
12,640
12,807
13,508
34,778
44,886
12,346
44,378
224,278

14. Source of Family Income NUMBER OF FAMILIES

- a. Unduplicated # of Families Reporting One or More Sources of Income***
- b. Unduplicated # of Families Reporting Zero Income***
- TOTAL (a and b)***

49,450
18,695
68,145

- e. TANF
- d. SSI
- e. Social Security
- f. Pension
- g. General Assistance
- h. Unemployment Insurance
- i. Employment + Other Sources
- j. Employment Only
- k. Other
- TOTAL (e. through k.)

8,707
6,991
13,283
3,821
826
4,703
7,568
16,367
4,842

9. Ethnicity/Race

NUMBER OF PERSONS*

I. Ethnicity

- a. Hispanic, Latino or Spanish Origin
- b. Not Hispanic, Latino or Spanish Origin
- TOTAL*

20,207
98,881
119,088

II. Race

- a. White
- b. Black or African American
- c. American Indian and Alaska Native
- d. Asian
- e. Native Hawaiian and Other Pacific Islander
- f. Other
- g. Multi-race (any 2 or more of the above)
- II. TOTAL*

77,342
9,560
1,235
5,185
108
8,203
3,317
104,950

15. Level of Family Income (% of HHS Guideline)

NUMBER OF FAMILIES***

- a. Up to 50%
- b. 51% to 75%
- c. 76% to 100%
- d. 101% to 125%
- e. 126% to 150%
- f. 151% to 175%
- g. 176% to 200%
- h. 201% and over
- TOTAL***

29,999
3,373
7,760
5,397
4,633
44,764
2,781
2,172
70,879

10. Education Levels of Adults #

(# For Adults 24 Years Or Older Only)

NUMBER OF PERSONS*

- a. 0-8
- b. 9-12/Non-Graduates
- c. High School Graduate/GED
- d. 12+ Some Post-Secondary
- e. 2 or 4 yr College Graduates
- TOTAL**

12,090
46,428
45,382
6,695
4,194
111,789

11. Other Characteristics

NUMBER OF PERSONS*

- | | Yes | No | Total |
|---------------------|--------|---------|---------|
| a. Health Insurance | 79,067 | 33,996 | 113,063 |
| b. Disabled | 11,394 | 101,847 | 113,241 |

16. Housing

NUMBER OF FAMILIES***

- a. Own
- b. Rent
- c. Homeless
- d. Other
- TOTAL***

45,515
39,726
1,575
4,851
91,667

12. Family Type

NUMBER OF FAMILIES***

- a. Single Parent/Female
- b. Single Parent/Male
- c. Two Parent Household

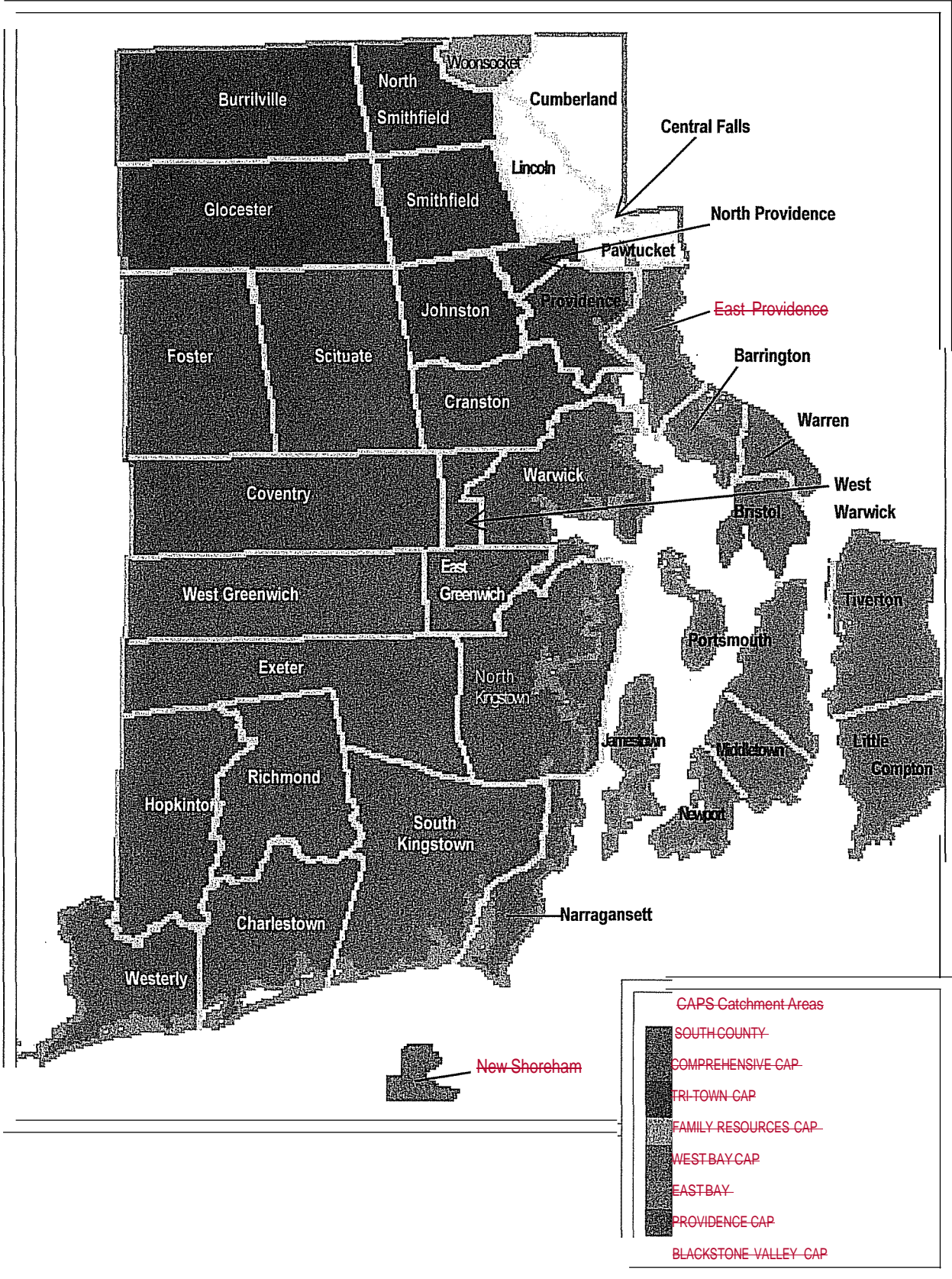
21,342
2,424
9,682

- d. Single Person
- e. Two Adults/No children
- f. Other

25,095
4,989
4,294

TOTAL*** 63,323

Community Action Agency Catchment Areas



PROPOSED FFY 2012 AND FFY 2013 FUNDING

CSBG ALLOCATION

Agency	Population- 2010 Censu	Persons Below Poverty	*Percent 2010 Census	Allocation- Base-Only	Allocation- Poverty-Only	Total CSBG FFY12 ALLOCATION	Total CSBG FFY13 ALLOCATION
Blackstone Valley	146,200	19,958	16.825%	\$90,000	\$445,202	\$535,202	\$535,202
Comprehensive CAP	124,804	8,328	7.021%	\$90,000	\$185,772	\$275,772	\$275,772
Eastbay CAP	175,203	13,417	11.311%	\$90,000	\$299,292	\$389,292	\$389,292
Providence CAP	159,737	40,910	34.489%	\$90,000	\$912,578	\$1,002,578	\$1,002,578
South County CAP	128,448	8,719	7.350%	\$90,000	\$194,494	\$284,494	\$284,494
Tri-Town	116,102	8,434	7.110%	\$90,000	\$188,137	\$278,137	\$278,137
Westbay CAP	126,812	9,963	8.399%	\$90,000	\$222,244	\$312,244	\$312,244
Family Resources CAP	42,074	8,889	7.494%	\$90,000	\$198,287	\$288,287	\$288,287
Totals	1,019,380	118,618	100.000%	\$720,000	\$2,646,007	\$3,366,007	\$3,366,007

*US Census Bureau, 2005-2009 5-year American Community Survey.