

**STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS  
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT**

**Division of Fish and Wildlife**

**Rules and Regulations  
Governing the Management of  
Marine Fisheries**



**June 21, 2005**

Amendment to January 14, 2005

**AUTHORITY:** These regulations are adopted pursuant to Chapter 42-17.1, Section 20-1-4, Section 20-2.1 and Public Laws Chapter 02- 047, in accordance with Chapter 42-35 of the Rhode Island General Laws of 1956, as amended.

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## **RULES AND REGULATIONS GOVERNING THE MANAGEMENT OF MARINE FISHERIES**

### **RULE 1. PURPOSE**

The purpose of these regulations is to establish a process for managing marine fisheries, through the development of management plans and programs, licensing protocols, and data collection systems.

### **RULE 2. AUTHORITY**

These Rules and Regulations are promulgated pursuant to Chapter 42-17.1, Department of Environmental Management, and Section 20-1-4, **Section 20-2.1** and Public Laws Chapter 02-047, "An Act Relating to Fish and Wildlife," in accordance with Chapter 42-35, Administrative Procedures, of the Rhode Island General Laws of 1956, as amended.

### **RULE 3. APPLICATION**

The terms and provisions of these rules and regulations shall be liberally construed to permit the Department to effectuate the purposes of state law, goals, and policies.

### **RULE 4. SUPERCEDED RULES AND REGULATIONS **#3371****

On the effective date of these Rules and Regulations, all previous Rules and Regulations, and any policies regarding the administration and enforcement of the General Laws in Chapter 20-2, entitled "Licensing," Chapter 20-2.1 entitled "Commercial Fishing Licenses," and Chapter 20-3.1, entitled "Marine Fisheries Management Modernization," shall be superseded, provided that regulations promulgated by the Director or the Rhode Island Marine Fisheries Council pursuant to Chapter 20-3, entitled "Marine Fisheries Council" will remain in effect until amended or replaced. Provided, furthermore, that any enforcement action taken by, or application submitted to, the Department prior to the effective date of these Rules and Regulations shall be governed by the Rules and Regulations in effect at the time the enforcement action was taken or application was filed.

## RULE 5. DEFINITIONS

- (5.1) "Actively Fished." – A license holder will be considered to have been actively fishing that license/endorsement if he or she demonstrates by dated transaction records that they have fished at least seventy-five (75) days in the preceding two years, with at least fifty (50) days in any one of the two years.
- (5.2) "Actively Participating." – A crew member will be considered to have been actively participating in the fishery if he or she demonstrates via one or more affidavits that he or she has fished in the fishery with one or more licensed captains at least seventy-five (75) days in the preceding two years, with at least fifty (50) days in any one of two years. Crew members may also demonstrate longevity in the fishery via one or more affidavits from licensed captains who they fished with in previous years.
- (5.3) "Adaptive Management." – A formal process for continually improving management policies and practices by learning from their outcomes. As applied to marine fisheries management in Rhode Island, this process will be characterized by rigorous and ongoing analysis of stakeholder values and objectives regarding the fisheries; explicit recognition of uncertainty in the decision-making process; where feasible, modeling of management options and testing of models prior to significant management; and direct feedback between management initiatives or practices and policy development.
- (5.4) "Affidavit." - A sworn statement of facts made under oath as to the truthfulness therein, and made before an authorized person such as a Notary Public.
- (5.5) "Agent." - A representative of a licensed dealer with a place of business in the State of Rhode Island wherein transaction records of said dealer are maintained and available for inspection during normal business hours.
- (5.6) "Area Closure or Restriction." - A geographic area capable of being described by coordinates or landmarks wherein fishing for identified species of fish, shellfish or crustaceans is prohibited or restricted more stringently than is the case for the state's waters generally.
- (5.7) "Authorized Individual." - An Environmental Police Officer or any other representative of the Director authorized to administer or enforce these regulations.
- (5.8) "Basic Harvest and Gear Level." – The harvest and/or gear restrictions governing each fishery endorsement category pertaining to Commercial Fishing Licenses, as well as Student Shellfish Licenses, and 65 and Over Shellfish Licenses.
- (5.9) "Bill of Lading." - An invoice which identifies a shipment of fish, shellfish or crustaceans as to seller, buyer, source, type, quantity and sale price.
- (5.10) "By-catch." – Fish, which have been harvested, but which are not sold or kept for personal use. It includes fish that are discarded for either economic or regulatory reasons.
- (5.11) "By rule." - The promulgation of a rule or regulation in accordance with the requirements of the Rhode Island Administrative Procedures Act (RIGL Chapter 42-35).

- (5.12) "Catch Landings Limit." - Any duly adopted restriction on the amount of fish, shellfish or crustaceans that may legally be held at any one point in time or which can be legally landed during a given period of time, usually a calendar day.
- (5.13) "Catch or Landings Report." - A report of required information on a given quantity of fish, shellfish or crustaceans required to be forwarded to the Department at the point in time when said fish, shellfish or crustaceans are sold by a licensed fisher to a licensed dealer. "Catch report" is the report filed by the fisher. "Landings report" is the report filed by the dealer.
- (5.14) "Commercial Fishing License Review Board." - The five-member board, established within the Department and appointed by the Governor with the advise and consent of the Senate, in accordance with RIGL §20-2.1-12.
- (5.15) "Commercial Fishing Vessel." – Any vessel, boat or craft employed in the harvesting of marine species commercially, which shall first be declared with the Department.
- (5.16) "Control Date." - A cut off date for establishing eligibility criteria for future access to a fishery.
- (5.17) "Crew." - An individual employed for purposes of assisting in the operation of a commercial fishing vessel and its gear by another person licensed to fish commercially pursuant to these regulations.
- (5.18) "Dealer." - A person, partnership, firm, association, or corporation licensed to barter or trade in any marine species.
- (5.19) "Department." - The Rhode Island Department of Environmental Management.
- (5.20) "Director." - The Director of the Rhode Island Department of Environmental Management.
- (5.21) "Discards." - Fish, shellfish or crustaceans that are discarded overboard by fishers because their possession is prohibited by regulations or for economic reasons.
- (5.22) "Dockside sales endorsement." – A notation on a license or landing permit that authorizes the holder to sell live lobsters and/or crabs directly to consumers at dockside.
- (5.23) "Endorsement." – A notation on a license that indicates the right to harvest a marine species or group of similar species, in accordance with applicable harvest and/or gear restrictions.
- (5.24) "Endorsement Category." – A marine species or group of similar species that may be legally harvested by a fisher whose license allows the taking of those species.
- (5.25) "Exit/Entry Ratio." - A formula established by regulation for a fishery or fisheries which identifies the number of new fishing licenses in each category that will be issued for each one that is retired and surrendered to the Department.
- (5.26) "Family Member." - The spouse, mother, father, brother, sister, child or grandchild of a licensed fisher.
- (5.27) "February 28." - The twenty-eighth (28<sup>th</sup>) day in the month of February or the next business day if February 28 falls on a Saturday or Sunday or holiday for the purpose of application submittals and renewal deadlines.

- (5.28) "Fish Trap." - Floating traps, weirs, pounds, nets, or any equivalent contrivance set on, in or anchored to the bottom or shore, used for the purpose of catching fish.
- (5.29) "Fishery." - One or more stocks of fish which can be treated as a unit for purposes of conservation and management and which are identified on the basis of geographic, scientific, technical, recreational, and economic characteristics; and any fishing for such stock.
- (5.30) "Fishing Community." - Individuals, families, businesses and other entities and organizations who share common fishing interests regardless of their geographic location.
- (5.31) "Full Harvest and Gear Level." – The harvest and/or gear restrictions governing each fishery endorsement category pertaining to Principal Effort Licenses, and for all species pertaining to Multi-Purpose Licenses.
- (5.32) "Gear." - Any device or mechanism other than a vessel employed to catch fish, shellfish or crustaceans.
- (5.33) "Gear Level." - As set by regulation, the amount, type capacity and design of gear that may legally be employed in a given fishery.
- (5.34) "Gill Net." - A net designed to catch fish by means of meshing or entanglement.
- (5.35) "Grace period." - Sixty (60) calendar days commencing February 28, as defined herein, applicable only to renewals of licenses from the immediately preceding year.
- (5.36) "Harvest Level." - As set by regulation, the amount of fish, shellfish or crustaceans that may be legally harvested, possessed, and/or sold by a licensed fisher during a given period of time, usually a calendar day. That amount may vary according to the type of license held and/or the species involved.
- (5.37) "Harvesting Capacity." - The ability of a fish stock or fishery to support fishing pressure while remaining at sustainable levels, defined as Maximum Sustainable Yield (MSY).
- (5.38) "Incapacity." - Death of, or injury that renders an active licensed fisher unable to fish for a period in excess of fourteen (14) days either as a result of the physical loss of function or impairment of a body part or parts, or debilitating pain.
- (5.39) "Land" or "Landing." - To off-load seafood products, including, but not limited to, finfish, shellfish, and crustaceans, legally harvested outside of Rhode Island waters for sale or intended sale in Rhode Island, or to secure a vessel with the seafood products on board to a shoreside facility where the products may be off-loaded for sale or intended sale.
- (5.40) "License Year." - January 1 of any given year through December 31 of the same year.
- (5.41) "Lottery." - Any of a variety of techniques to distribute licenses or permits when the demand for such licenses or permits exceeds the supply, such techniques having the common characteristics of being verifiably blind, random, fair and equitable.
- (5.42) "Medical Hardship." - A significant medical condition that prevents a license applicant from meeting the application requirements.



- (5.43) "Non-Resident." Anybody who does not present proof of Rhode Island residency.
- (5.44) "Optimum Yield." - The amount of fish, with respect to yield from a fishery, which will create the greatest overall benefit to the state, particularly with respect to food production and recreational opportunities, and taking into account the protection of marine ecosystems. "Optimum Yield" is prescribed as such on the basis of the maximum sustainable yield from the fishery as reduced by any relevant economic, social or ecological factors, and in the case of an overfished fishery, provides for rebuilding to a level consistent with producing the maximum sustainable yield from such fishery.
- (5.45) "Overfishing/Overfished." - A rate or level of fishing mortality that jeopardizes the capacity of a fishery to produce the maximum sustainable yield on a continuing basis.
- (5.46) "Place of Business." - A building or office located in the State of Rhode Island where a licensed fish dealer maintains records of sales and purchases which are available for inspection by the Department during normal business hours.
- (5.47) "Point of Sale." - The point in time and place where ownership of a given quantity of fish, shellfish, and/or crustaceans is transferred from a licensed fisher to a licensed dealer.
- (5.48) "Processed Products or Seafood Products." - Any fish, shellfish or crustacean that has been processed on board a fishing vessel prior to sale to a licensed dealer.
- (5.49) "Quota." - An allocation of an amount of a specific species of fish, shellfish or crustaceans available to be harvested by Rhode Island fishers. This allocation is made by regional management councils and commissions and may be further allocated by the Department by season or among different types of fishers.
- (5.50) "Resident" - An individual who has had his or her principal place of residence in Rhode Island and has lived in that residence for a continuous period of not less than six (6) months. Proof of residence may include a Rhode Island driver's license, automobile registration, voter registration card or a notarized statement from a City or Town Clerk.
- (5.51) "RIMFC." - The Rhode Island Marine Fisheries Council.
- (5.52) "Rule Making." - The promulgation of a rule or regulation in accordance with the requirements of the Rhode Island Administrative Procedures Act (RIGL Chapter 42-35).
- (5.53) "Sea Sampler/Observer." - A representative of the Director or the National Marine Fisheries Service authorized to accompany fishers during the act of fishing to conduct research and/or to monitor and confirm catches.
- (5.54) "Season." - A period of time established by regulation during which management rules specific to that period are in effect.
- (5.55) "Self-Sustaining Stock, Sustainability." - A population of a given species of fish, shellfish or crustaceans which has sufficient recruitment of new animals and survival rates for mature animals as to maintain a stable biomass over time.
- (5.56) "Shellfish Dredge." - A mechanical device that is towed behind a fishing vessel and whose purpose is to collect shellfish from the sea floor.

- (5.57) "Shellfish Seeding." - The introduction of shellfish spat or sub-legal juvenile animals into an area for purposes of increasing the population of shellfish in that area.
- (5.58) "Shellfish Transplant." - The removal of shellfish from polluted waters or bottom areas proposed to be dredged and the transport of those animals to a Management Area for harvest at a later date.
- (5.59) "Transaction Records." - Invoices or similar records of the purchase of fish, shellfish, crustaceans or other seafood products by a licensed dealer, which identify the boat, license holder, the Rhode Island dealer name, and the date sold, pounds landed, name of the seller, and license number of the seller.
- (5.60) "Unreasonable Hardship." - Substantial economic loss which is unique to an individual, including but not limited to adverse medical or personal circumstances, and which has not been caused or exacerbated by prior actions of or inaction on the part of that individual.
- (5.61) "Vessel Declaration." - Registration of a vessel as a commercial fishing vessel with the Department as required herein.
- (5.62) "Vessel Upgrade." - The acquisition by a licensed fisher of a vessel that is longer, of greater displacement, or increased horsepower relative to the vessel it is replacing.

## **RULE 6. GENERAL MANAGEMENT AND LICENSING REGULATIONS**

### **(6.1) Management Controls**

#### **(6.1-1) Fishery Endorsements**

##### **(a) Fishery endorsement categories shall include:**

- (i) Lobster;
- (ii) Non-Lobster Crustacean -- all crustacean species, as well as horseshoe crabs, available for commercial harvest, except lobster;
- (iii) Quahaug;
- (iv) Non-Quahaug Shellfish -- all shellfish species available for commercial harvest, except quahaug;
- (v) Restricted Finfish -- scup, summer flounder, winter flounder, tautog, striped bass, and black sea bass;
- (vi) Non-Restricted Finfish -- all species of finfish and squid available for commercial harvest except the six species specified in the restricted finfish endorsement category.

##### **(b) By rule, the Department may add, eliminate, or modify fishery endorsement categories; in doing so, the Department will consider the status of each fishery, levels of participation by existing license holders, and the provisions of applicable fisheries management plans and programs.**

(6.1-2) Harvest and Gear Levels

- (a) The Full Harvest and Gear Level will apply to holders of Principal Effort Licenses for the fisheries for which they hold endorsements; and to holders of Multi-Purpose Licenses for all species.
- (b) The Basic Harvest and Gear Level will apply to holders of Commercial Fishing Licenses for the fisheries for which they hold endorsements; and to holders of Student Shellfish and 65 and Over Shellfish Licenses.
- (c) By rule, the Department shall set, and may periodically adjust, Full and Basic Harvest and Gear Levels on a fishery- or endorsement-specific basis, consistent with state and/or federally sanctioned fisheries management plans or programs.

(6.1-3) Regulation of Gear

(6.1-4) Times and Seasons

(6.1-5) Area Closures and Restrictions

(6.1-6) Quotas

(6.1-7) Catch and Landings Limits

(6.1-8) Limits On Entry

- (a) By rule, the Department may limit entry into a fishery by license type or endorsement category, where a state and/or federally sanctioned fisheries management plan finds that fishing effort is at or exceeds sustainable levels.
- (b) By rule, the Department may establish entrance/exit ratios, lotteries, waiting lists, or other allocation measures as a means for limiting entry pursuant to subsection 6.1-8(a).
- (c) Any/all limits on entry for each license type and/or endorsement shall be annually prescribed herein in Rule 7.

(6.1-9) Control Dates

- (a) By rule, the Department may establish control dates, which shall serve as cut-off dates for establishing potential eligibility criteria for future access to a fishery.
- (b) Eligibility criteria may include, but are not limited to, historic participation and/or gear levels as documented by transaction records and official state or federal logbooks.
- (c) The establishment of a control date is intended to promote awareness of potential eligibility criteria for future access to a fishery and to

discourage speculative shifting of effort into that fishery. To this end, the Department may give various weighted considerations to those active in the fishery before and after the control date.

- (d) Establishing a control date does not commit the Department to any particular management regime or criteria for limiting future access to a fishery; however, once enacted, control dates may only be used to limit future access to a fishery in accordance with a state fisheries management plan.
- (e) Control dates may only be established prospectively.

#### (6.1-10) Exit/Entry Ratios

- (a) Restricted finfish – For every five licenses, eligible to harvest restricted finfish, that are retired, one new restricted finfish license/endorsement will be issued.
- (b) Quahaug- For every three licenses, eligible to harvest quahaug, that are retired, one new quahaug license/endorsement will be issued.

#### (6.1-11) Annual Promulgation of Rules

Availability of new licenses and endorsements, harvest and gear levels, regulations affecting gear, times and seasons, area closures and restrictions, quotas and catch or landings limits, limits on entry, control dates and data reporting shall be established by rule as hereinafter described on an annual basis, no later than November 1 for the following year, provided that said regulations may run for longer periods where management conditions permit, or may be adjusted more frequently where such conditions require.

### (6.2) Management Plans

#### (6.2-1) Required

The management controls set forth in subsection 6.1 must be based on fishery management plans that have been adopted by the Department or by a federal agency or regional body of competent jurisdiction. Such plans may be species- or fisheries-specific or apply to whole endorsement categories.

#### (6.2-2) Purpose and Content

- (a) The central objectives of all fishery management plans shall be
  - (i) to prevent overfishing, while achieving on a continuous basis the maximum sustainable yield from each fishery; and
  - (ii) to restore overfished or depleted stocks to sustainable levels.

- (b) Management plans shall be responsive to, and reflective of, changing stock and fishery conditions, and thereby support an adaptive management process.
- (c) Management plans shall seek to achieve the objectives set forth in subsection (a) above by establishing management measures that may include a mix of input and output controls, such as limitations or restrictions on effort, gear, catch, areas, times, and/or seasons.
- (d) Management plans shall specifically address, and make annual determinations on, the number and availability of licenses and endorsements, and the harvest and gear levels associated therewith. Such determinations shall be made in accordance with the objectives set forth in subsection (a) above, and with due regard to: (i) the social and economic well-being of fishers and fishing-dependent communities, particularly the interests of licensed residents who wish to continue fishing commercially in a manner that is economically viable; and (ii) the interests of residents who wish to fish commercially.
- (e) In considering the economic and social impacts of licensing and other management measures on fishers and fishing-dependent communities, as well as on the general public, management plans shall to the maximum extent feasible employ methodologies that are consistent with those employed by the National Marine Fisheries Service.
- (f) Management plans shall be based on the best scientific information available.
- (g) Management plans shall consider the effectiveness of management measures in reducing by-catch, by-catch mortality, and discards.
- (h) Management plans shall complement federal and regional management plans and programs and the reciprocal arrangements with other states.
- (i) Management plans shall be consistent with the national standards for fishery conservation and management set forth in the Magnuson-Stevens Fishery Conservation and Management Act (16 USC, section 1851) and further delineated in RIGL §20-2.1-9(2)(iv).
- (j) Management plans may take into consideration other factors that the Director deems appropriate.

#### (6.2-3) Procedure for Adopting

- (a) Management plans shall be adopted by rule consistent with the requirements of the Administrative Procedures Act and as herein described on an annual basis no later than November 1 for the following year, provided that said plans may continue in effect for

longer periods if it is determined that management conditions permit or may be adjusted more frequently if it is determined that management conditions require.

- (b) Plans shall be submitted to the Rhode Island Marine Fisheries Council [RIMFC] for review and advice at least sixty (60) days prior to any Department hearing on said plans.
- (c) RIMFC may recommend to the Director that a proposed plan be adopted, modified or withdrawn, and the Director may proceed to hearing on the plan as originally proposed or as revised by RIMFC, or both, provided that in all instances both the plan as originally proposed and as recommended by RIMFC shall be entered into the hearing record.
- (d) In adopting a proposed plan, the Director shall include a concise explanation of the principal reasons for its adoption and his or her response to positions entered into the hearing record.

#### (6.3) Emergencies

The Director may promulgate marine fisheries management rules with less than sixty (60) days notice to RIMFC if and to the extent necessary to comply with federal or regional requirements or to respond to sudden and/or imminent peril or unanticipated developments where delay would likely cause immediate harm to fishery resources or fishers pursuant to RIGL §42-35-3.

#### (6.4) Annual Report

##### (6.4-1) Content

The Director shall prepare an annual report on the conservation and management of marine fisheries resources for the General Assembly and the citizens of the State. The report will address particularly the status of fish stocks that are considered to be overfished or were so in the preceding year, the status of fisheries management plans and programs, levels of participation by existing license holders, and the availability of new licenses and endorsements. The report will also summarize available data on the value of commercial fishing in the State, and the socio-economic status of the State's fisheries.

##### (6.4-2) Due Date

The annual report on marine fisheries resources shall be issued no later than September 15 for the calendar year preceding.

#### (6.5) Use of License, Landing Permit and Vessel Declaration Fees

(6.5-1) Annual Spending Plan

- (a) License and vessel declaration fees must be used by the Department in accordance with an annual spending plan adopted with the advice of RIMFC.
- (b) The Department will submit its annual spending plan to RIMFC no later than September 1 for the following fiscal year.

(6.5-2) Activities Eligible For Funding

License, landing permit and vessel declaration fees are to be used by the Department for the following specific purposes:

- (a) Protection and propagation of marine fish, lobsters and shellfish;
- (b) Enforcement of fisheries management regulations;
- (c) Shellfish transplants;
- (d) Enhancement of shellfish resources through other technologies including seeding
- (e) Fishing port development and construction;
- (f) Staff support to and expenses incurred by RIMFC;
- (g) Lease or purchase of land or conservation easements; and
- (h) Technical support to and expenses incurred by the Department for purposes of managing fisheries resources generally and for the collection, processing, analysis and maintenance of data employed in support of such management.

(6.5-3) Special Projects

Beginning on July 1, 2003, a minimum of two hundred thousand dollars (\$200,000) of license and vessel declaration fees shall be targeted annually to fund fishery conservation and restoration projects and/or fishery resource enhancement activities.

(6.6) Data Reporting

(6.6-1) Required

- (a) The holder of any type of commercial fishing license, dealer license, or landing permit shall be deemed to have consented to providing such fishery-related information as the Department may require, including but not limited to, catch, effort, and areas fished.
- (b) Applicants for commercial fishing or dealer licenses or landing permits will be provided a list of applicable reporting requirements at the time of license issuance or renewal.
- (c) The Department may amend reporting requirements, no later than November 1 for the following calendar year.

- (d) The holder of a commercial fishing license or landing permit shall be deemed to have consented to allowing Department sea samplers or observers on their vessel while fishing in order to obtain catch and effort data or conduct related research; provided that the Department shall provide reasonable notice to the master of the vessel prior to the boarding of sea samplers or observers.
- (e) The license or permit of any individual who fails to report required information in a timely fashion or who files a false report shall be subject to suspension or revocation. No application for a license renewal will be accepted from a person who has failed to submit reports in a timely fashion and who has been previously notified, via certified mail, regarding the deficiency and the inability to renew if the required reports are not filed by the license application deadline.

#### (6.6-2) Manner of Reporting

- (a) Fishers and dealers may be required to file data reports at the point of sale, and fishers may also be required to maintain logs while fishing.
- (b) License holders will be informed in writing as to the form of such reports, their content, and the manner in which and frequency with which they are required to be transmitted by November 1 for the following year.

#### (6.6-3) Collection and Use of Data

- (a) Data will be collected, managed and disseminated according to the coastwide minimum protocols of the Atlantic Coastal Cooperative Statistics Program (ACCSP).
- (b) Reported data may be used for management purposes by any properly designated State or federal agency. Reported data may only be used for enforcement purposes by a properly designated state or federal agency if specifically authorized by rule.
- (c) Any data that are released or reported to the public shall be aggregated so as to not identify individual fishers, vessels or dealers.

### (6.7) Licensing

#### (6.7-1) Information Required

Applicants for any license or permit issued under these regulations shall provide a notarized statement containing the following information:

- (a) Full name;
- (b) Age;
- (c) Occupation;



- (d) Residence address;
- (e) Mailing address;
- (f) Weight;
- (g) Height;
- (h) Hair color;
- (i) Eye color;
- (j) The name of any state or jurisdiction in which the applicant's commercial fishing license and/or permit is currently revoked or suspended; and
- (k) Driver's License number and state of issuance, or other state-issued photo identification card.

(6.7-2) Other Requirements

- (a) A license or permit must be signed and sworn to by the party to whom it is issued in order to be valid.
- (b) Licenses and permits are valid only for the signed holder and may not be transferred.
- (c) All fees must have been paid for a license or permit to be valid.
- (d) A lost or accidentally destroyed license or permit will be replaced for a fee of ten dollars (\$10.00), provided that the applicant submits an affidavit to the Department explaining the circumstances of the loss.
- (e) A lost or accidentally destroyed Certificate of Exemption or permit issued by the Department for harvest of commercial or recreational marine species shall also be replaced for a fee of ten dollars (\$10.00), provided that the applicant submits an affidavit to the Department explaining the circumstances of the loss, and provided that the holder notifies the Department within seven (7) days of discovery of the loss.
- (f) No application for a license renewal shall be accepted from a person whose data reports, per section 6.6, have not been submitted.
- (g) Notice of change of address. Whenever any person holding any commercial fishing license shall move from the address named in his or her last application, that person shall, within ten (10) days subsequent to moving, notify the office of boat registration and licensing of his or her former and current address.

(6.7-3) Application Deadlines

- (a) The Department will notify all license and permit holders in writing by November 1 that said license or permit, as well as all vessel declarations, expire on December 31 of that year.  
The Department will also notify all holders of Student Shellfish (if renewable), 65 and OverShellfish, Commercial Fishing, Principal Effort, and Multi-Purpose Licenses in writing by November 1 that

said licenses, along with any and all applicable endorsements, must be renewed by February 28 of the following year in order to remain valid.

- (b) All notices will be sent by regular mail to the mailing address given on the license or permit holder's last license application or change of address form.
- (c) All applications for Student Shellfish, 65 and Over Shellfish, Commercial Fishing, Principal Effort, and Multi-Purpose Licenses, along with any and all applicable endorsements, whether renewals or new issues, must be made in person by 4:00 PM on February 28, or on the first business day following February 28 if that day falls on a Saturday or Sunday or holiday, at the Department of Environmental Management, Office of Licensing and Registration, 235 Promenade Street, Providence, 02908. Alternatively, applications must be posted to the same address with a postmark no later than the above-referenced deadline date. Alternatively, renewals must be made electronically by midnight on the above-referenced deadline date. In order to be eligible to apply for a license, an application must be received, postmarked, or electronically filed by the above-referenced deadline date.
- (d) No Student Shellfish, 65 and Over Shellfish, Commercial Fishing, Principal Effort or Multi-Purpose License or applicable endorsement will be issued or renewed after the close of business on February 28, or on the first day following February 28 if that day falls on a Saturday or Sunday or holiday, unless said license or endorsement was applied for consistent with the requirement of subsection 6.7-3(d).; or unless said license or endorsement is applied for consistent with the provisions of section 6.7-8 or 6.7-9.
- (e) Applications for renewal of licenses referenced in sections c and d) above that are received by the Department or postmarked after February 28 or after the first day following February 28 if that day falls on a Saturday or Sunday or holiday shall be renewed only upon payment of a late fee in the amount of \$200.00 and only during the sixty (60) day grace period commencing February 28. Such renewal applications must be made in person at the Department of Environmental Management, Office of Licensing and Registration, 235 Promenade Street, Providence, 02908.
- (f) No license or permit will be renewed unless the data reporting requirements of Section 6.6 have been met.

#### (6.7-4) License Renewals

- (a) Applicants who possessed a valid Commercial Fishing License with Lobster (resident only), Quahaug (resident only), and/or Restricted Finfish endorsements as of the immediately preceding year may obtain a Commercial Fishing License with the same endorsement(s)

for the immediately following year. Other fishery endorsements on Commercial Fishing Licenses – including Non-Lobster Crustacean (resident only), Non-Quahaug Shellfish (resident only), and Non-Restricted Finfish – may be renewed without restriction. Non-resident applicants must demonstrate that their state of residence complies with the reciprocity requirements set forth under Section 6.9.

- (b) Applicants who possessed a valid Principal Effort License with Lobster, Quahaug, and/or Restricted Finfish endorsements as of the immediately preceding year may obtain a Principal Effort License with the same endorsement(s) for the immediately following year. Other fishery endorsements on Principal Effort Licenses – including Non-Lobster Crustacean (resident only), Non-Quahaug Shellfish (resident only), and Non-Restricted Finfish – may be renewed without restriction. Non-resident applicants must demonstrate that their state of residence complies with the reciprocity requirements set forth under Section 6.9.
- (c) Applicants who possessed a valid Multi-Purpose License as of the immediately preceding year may obtain a Multi-Purpose License for the immediately following year.
- (d) Applicants who possessed a valid Student Shellfish License as of the immediately preceding year, and who will be older than twenty-three (23) years as of February 28 of the immediately following year, and who have been actively fishing their license, may obtain a Commercial Fishing License with a Quahaug endorsement for the immediately following year.
- (e) Resident applicants who possessed a valid Landing Permit as of the immediately preceding year may obtain a Landing Permit for the immediately following year for any fishery, pursuant to the eligibility requirements set forth in section 6.10.
- (f) Non-resident applicants who possessed a valid Landing Permit as of the immediately preceding year may obtain a Landing Permit for the immediately following year for the fishery or fisheries for which they were permitted as of the immediately preceding year, provided that in the case of Restricted Finfish, such applicants must meet the qualifications set forth in section 6.10-7. In addition, any such applicant may also obtain new Landing Permits pursuant to the eligibility requirements set forth in section 6.10.
- (g) The provisions of this section apply only to the license year beginning on January 1, 2005, and the issuance of licenses pursuant to this section is subject to the license application deadlines and other requirements set forth under sections 6.7-1, 6.7-2, and 6.7-3.

(6.7-5) Issuance of New Licenses and Endorsements, Generally

- (a) The Department shall issue new licenses and endorsements in accordance with the provisions of management plans, duly adopted under the provisions of section 6.2. Said plans shall be reviewed and, if necessary, updated annually to reflect changes in (i) regional or federal management plans or programs, (ii) fish stocks and fisheries, and (iii) levels of participation by existing license holders. Said plans may or may not provide for the issuance of certain new licenses or endorsements in any given year, depending on the status and economic condition of each fishery.
- (b) New licenses and endorsements shall be made available as of January 1 for that year pursuant to management plans and associated rules adopted no later than November 1 of the preceding year, subject to the provisions set forth herein, and as further delineated in Rules 7 and 8 herein for each license year.
- (c) In cases where a limited number of new licenses or endorsements are to be issued, the Department shall give priority to applicants in the order prescribed by law and as further delineated below in sections 6.7-6 and 6.7-7. All eligible applicants in each priority category will be issued licenses or endorsements before any licenses or endorsements are issued to applicants in the next lower priority category. If in any priority category there are more eligible applicants than there are licenses or endorsements available for issue, those licenses or endorsements will be issued by lottery, unless otherwise specified herein.
- (d) In cases where a limited number of new licenses or endorsements are to be issued, the Department will accept applications until the application deadline set forth under 6.7-3, and then issue said licenses or endorsements to eligible applicants within five (5) business days following the deadline date. To ensure fairness in these cases, no new licenses or endorsements will be issued before the application deadline date.

(6.7-6) Issuance of New Licenses and Endorsements; Commercial Fishing Licenses

- (a) First priority in the issuance of new Commercial Fishing Licenses with applicable endorsement(s) shall be given to (i) licensed resident fishers holding Commercial Fishing Licenses who have been actively fishing their license, (ii) licensed resident fishers holding Principal Effort Licenses who have been actively fishing their license, and (iii) resident crew members who have been actively participating in the same fishery sector for which a new license is being sought. One-third of the total number of new licenses with applicable endorsements will be made available to each of the three priority categories. If, in any of the categories, there are fewer eligible applicants than there are licenses/endorsements available for

issue, then the balance will be evenly distributed to the other two categories. Within each category, eligible applicants will be prioritized based on the length of time, in years, they have been actively fishing their license, or actively participating in the fishery as a crew member.

- (b) Second priority in the issuance of new Commercial Fishing Licenses with applicable endorsement(s) shall be given to resident crew members who have been actively participating in any commercial fishery. Eligible applicants will be prioritized based on the length of time, in years, they have been actively participating in the fishery as a crew member.
- (c) Third priority in the issuance of new Commercial Fishing Licenses with applicable endorsement(s) shall be given to any resident.
- (d) Fourth priority in the issuance of new Commercial Fishing Licenses with applicable (i.e., restricted finfish) endorsement shall be given to any non-resident.

(6.7-7) Issuance of New Licenses and Endorsements; Principal Effort and Multi-Purpose Licenses

- (a) First Priority in the issuance of new Principal Effort Licenses with applicable endorsement(s) or new Multi-Purpose Licenses shall be given to a licensed family member of the holder of an endorsed Principal Effort License or Multi-Purpose License who is actively fishing that license/endorsement and who has first surrendered the license to the Department. Only one new license/endorsement will be issued for each one surrendered. Family members eligible to obtain a license/endorsement pursuant to this subsection must have held a lower level commercial license for two years or more.
- (b) Second priority in the issuance of new Principal Effort Licenses with applicable endorsements or new Multi-Purpose Licenses shall be given to a licensed crew member of the holder of an endorsed Principal Effort License or Multi-Purpose License who is actively fishing that license/endorsement per subsection (e) above, and who has first surrendered the license to the Department. Only one new license/endorsement will be issued for each one surrendered. Crew members eligible to obtain a license/endorsement pursuant to this subsection must have held a lower level commercial license for two years or more. Crew members eligible to obtain a license/endorsement under this subsection must submit one or more affidavits to the Department, verifying their status as crew members.
- (c) Third priority in the issuance of new Principal Effort and Multi-Purpose Licenses and applicable endorsements shall be given to any licensed Rhode Island resident who has held a lower level commercial license, regardless of the type of license held, for two years or more. Fishers eligible to obtain new licenses and applicable

endorsements under this subsection shall be prioritized based on the length of time they have held a license.

- (d) Fourth priority in the issuance of new Principal Effort Licenses with applicable endorsements or new Multi-Purpose Licenses shall be given to any other Rhode Island resident regardless of their prior licensing status or participation in commercial fishing.
- (e) Fifth priority in the issuance of new Principal Effort Licenses with applicable endorsements shall be given to non-residents; provided that non-resident applicants meet the requirements under section 6.9; and further provided that fishery endorsements for non-residents are limited to Restricted and Non-Restricted Finfish.

(6.7-8) Issuance of New Licenses Upon Sale of Vessel and Gear

- (a) Transfer or sale of licenses and endorsements between the buyer and seller of a vessel and gear is prohibited; provided, however, that if the seller of a vessel and gear who is actively fishing his or her license shall have first surrendered it to the Department, the Department will, upon application, issue one new license to the purchaser of the vessel and gear in the same fishery or fisheries for which the seller was licensed, if the requirements of subsection 6.7-8(b) are met.
- (b) Applicants for new licenses pursuant to this subsection must be licensed and have held a lower level license for two (2) years or more.
- (c) In issuing new licenses pursuant to this subsection, the Department may do so at a lower harvest and gear level than the license surrendered by the seller where necessary to accomplish the purposes of a management plan adopted pursuant to section 6.2. New licenses issued pursuant to this section are not subject to the application deadline provisions set forth under section 6.7-3.

(6.7-9) Issuance of New Licenses and Operator Permits Under Hardship Conditions

- (a) A hardship shall be deemed to exist if a license holder who is actively fishing dies or becomes permanently or temporarily incapacitated by illness or injury so as to not be able to fish for any period in excess of fourteen (14) days.
- (b) The Department will require proof of hardship in the form of a death certificate or a diagnosis and prognosis of the incapacity of the license holder signed by a medical doctor (M.D. or O.D.).
- (c) In the case of permanent incapacity or death, the Department will issue, upon application, a single, new, equivalent license with applicable endorsement(s) to a member of the license holder's family who is a Rhode Island resident. That family member may be

designated by the license holder or by mutual agreement among surviving family members if the license holder is deceased.. Prior to issuance of the new license, the original license will be surrendered. The new license will be valid for the balance of the license year, and will be eligible for renewal pursuant to the terms and conditions set forth in section 6.7-3.

- (d) In lieu of subsection 6.7-9(c), in the case of permanent incapacity or death, the Department will issue, upon application, an operator permit or equivalent license of the same category to a Rhode Island resident designated by the incapacitated license holder, or in the case of death, by the deceased individual's next of kin. Said permit or license will serve as the legal equivalent of the license held by the original licensee. Prior to issuance of the operator permit or equivalent license, the original license will be surrendered. The operator permit or equivalent license will be valid for the balance of the license year and will be eligible for renewal once, at a cost equal to the original license, upon approval by the Director.
- (e) In the case of temporary incapacity, exceeding a period of fourteen (14) days, the Department will issue, upon application, an operator permit or equivalent license of the same category to a Rhode Island resident designated by the incapacitated license holder. Said permit or license will serve as the legal equivalent of the license held by the incapacitated license holder. Prior to issuance of the operator permit or equivalent license, the original license will be suspended. The operator permit or equivalent license will remain valid for the balance of the license year, or until the return to wellness of the incapacitated license holder, whichever occurs first. The operator permit or equivalent license will be eligible for renewal once, at a cost equivalent to the cost of the original license, upon approval of the Director. Upon the return to wellness of the incapacitated license holder, the original license will, upon application, be reinstated and the operator permit or equivalent license will be surrendered.
- (f) New equivalent licenses issued pursuant to this section are not subject to the application deadline provisions set forth under section 6.7-3.

#### (6.7-10) Requests for Reconsideration of License Denials

- (a) There shall be no right to request reconsideration by the commercial fishing license review board or appeal to the department of environmental management's administrative adjudication division (AAD) for the rejection of any new license applications submitted after February 28, or any license renewal applications submitted after the sixty (60) day grace period, except in the case of a documented medical hardship as defined herein.

- (b) Requests for reconsideration of license application denials in cases of medical hardship must be submitted to the Board in writing c/o the Office of Boat Registration and Licensing within ten (10) days of receipt of the denial. The request for reconsideration shall state the applicant's name and current mailing address and state the specific reason why the denial is in error with reference to the considerations enumerated in subsection 6.7-10(g).
- (c) The burden of proof shall be on the applicant to demonstrate to the Board that he or she meets the criteria for issuance of a license.
- (d) A quorum of the Board shall review the denial, the request for reconsideration and additional evidence or testimony under oath or affirmation, if determined to be necessary by the Board.
- (e) The Board shall render a written recommendation to the Office of Boat Registration and Licensing within thirty (30) days of the receipt of the request for reconsideration. The recommendation shall include the specific grounds for its decision and the vote of the Board. A copy of the recommendation will be mailed first class, postage prepaid, to the applicant.
- (f) If a written recommendation is not rendered within thirty (30) days as set forth above, the preliminary decision of the Office of Boat Registration and Licensing shall become final and subject to appeal pursuant to Subsection 6.7-10(i).
- (g) In reaching its recommendation the Board shall consider:
  - (i) the impact that issuance of the license will have on the fisheries management program overall;
  - (ii) equity with other license holders;
  - (iii) consistency with prior agency decisions;
  - (iv) consistency with management plans;
  - (v) unreasonable hardship to the applicant; and consistency with the provisions and purposes of RIGL Chapter 20-2.1 and the rules and regulations set forth herein.
  - (vi) Within ten (10) days of receipt of the recommendation of the Board, the Office of Boat Registration and Licensing shall issue a written decision affirming, denying or modifying the recommendation of the Board and shall state the rationale therefore. A copy of the decision will be mailed first class, postage prepaid, to the applicant.
  - (vii) The applicant may appeal the decision of the Office of Boat Registration and Licensing to the Administrative Adjudication Division for Environmental Matters pursuant to RIGL §42-17.7-1 et seq. and the procedures set forth in the Administrative



Rules of Practice and Procedure of the Administrative  
Adjudication Division for Environmental Matters.

- (viii) The written decisions of the Board and of the Office of Boat Registration and Licensing shall be provided and made part of the administrative record upon appeal to the Administrative Adjudication Division for Environmental Matters.

(6.8) Licenses, Endorsements and Vessel Declarations; Resident

(6.8-1) Fishery Endorsements

Any Commercial Fishing or Principal Effort License issued to a Rhode Island resident pursuant to these regulations may, upon demonstration of eligibility by the applicant, be endorsed to allow participation in the following fishery sectors at levels established pursuant to Rule 8:

- (a) Non-Lobster Crustacean;
- (b) Lobster;
- (c) Non-Quahaug Shellfish;
- (d) Quahaug;
- (e) Non-Restricted Finfish;
- (f) Restricted Finfish.

(6.8-2) Commercial Fishing License

- (a) Applicants must provide proof of Rhode Island residency and pay an annual fee of fifty dollars (\$50), plus twenty-five dollars (\$25) per fishery endorsement.
- (b) At the time of application, applicants must identify the primary gear type they intend to employ during the license year. This declaration of intent is for informational purposes only and is non-binding.
- (c) The holder of a Commercial Fishing License may participate in any fishery sector for which he/she holds an endorsement at Basic Harvest and Gear Levels set by the Department pursuant to Rule 8.

(6.8-3) Principal Effort License

- (a) Eligible applicants must present proof of Rhode Island residency and pay an annual fee of one hundred and fifty dollars (\$150) which entitles them to fish in a single fishery endorsement category.
- (b) At the time of application, applicants must identify the primary gear type they intend to employ during the license year. This declaration of intent is for informational purposes only and is non-binding.
- (c) The holder of a Principal Effort License may participate in any fishery sector for which he/she holds a fishery endorsement at Full

Harvest and Gear Levels as set by the Department pursuant to Rule 8.

- (d) The holder of a Principal Effort License may also obtain a Commercial Fishing License with applicable endorsements to fish other sectors at Basic Harvest and Gear Levels, and/or obtain additional fishery endorsements on his or her Principal Effort License to fish other sectors at Full Harvest and Gear Levels, if such endorsements are available for any given license year; provided that a license holder may not hold both a Principal Effort and Commercial Fishing License in the same fishery sector. The annual fee for additional fishery endorsements on Principal Effort Licenses is seventy-five dollars (\$75) each.
- (e) The holder of a Principal Effort License with a Quahaug endorsement shall not be required to pay the annual fee for that license if the license holder is at least sixty-five (65) years old as of February 28 of the applicable license year.

#### (6.8-4) Multi-Purpose License

- (a) Eligible applicants must present proof of Rhode Island residency and pay an annual fee of three hundred dollars (\$300).
- (b) At the time of application, applicants must identify the fishery endorsement sector or sectors into which they intend to place significant fishing effort during the license year, as well as the primary gear type they intend to employ. These declarations of intent are for informational purposes only and are non-binding.
- (c) The holder of a Multi-Purpose License may participate in all fishery endorsement sectors at Full Harvest and Gear Levels as set by the Department pursuant to Rule 8.

#### (6.8-5) Student Shellfish License

- (a) Applicants must present proof of Rhode Island residency and pay an annual fee of fifty dollars (\$50).
- (b) Applicants must be no older than twenty-three (23) years as of February 28 of the license year.
- (c) Applicants must present proof that they are full-time students in the form of a notarized letter or transcript from the learning institution in which they are enrolled.
- (d) The holder of a Student Shellfish License may participate in the Quahaug endorsement sector at Basic Harvest and Gear Levels as set by the Department pursuant to Rule 8.
- (e) The holder of a Student Shellfish License may also obtain a Commercial Fishing License and/or a Principal Effort License, with endorsements, to fish other sectors at Basic or Full Harvest and Gear Levels, if such licenses or endorsements are available for any given

license year; provided that the holder of a Student Shellfish License may not also hold a Commercial Fishing or Principal Effort License with a quahaug endorsement.

(6.8-6) 65 and Over Shellfish License

- (a) Applicants must present proof of Rhode Island residency.
- (b) There is no fee.
- (c) Applicants must be at least sixty-five (65) years old as of February 28 of the license year.
- (d) The holder of a 65 and Over Shellfish License may participate in the Quahaug endorsement sector at Basic Harvest and Gear Levels, as set by the Department pursuant to Rule 8.
- (e) The holder of a 65 and Over Shellfish License may also obtain a Commercial Fishing License and/or a Principal Effort License, with endorsements, to fish other fishery sectors at Basic or Full Harvest or Gear Levels, if such licenses or endorsements are available for any given license year; provided that the holder of a 65 and Over Shellfish License may not also hold a Commercial Fishing or Principal Effort License with a quahaug endorsement.

(6.8-7) Gear Endorsements

- (a) Gear endorsement categories shall include Fish Trap and Gill Net.
- (b) The Fish Trap gear endorsement shall allow the license holder to set one or more fish traps in accordance with all applicable requirements of RIGL Chapter 20-5. The annual fee shall be twenty dollars (\$20) per trap location for a three year period. Applicants who possessed a valid Fish Trap gear endorsement as of the immediately preceding year may obtain a Fish Trap endorsement for the immediately following year, subject to the same terms and conditions in effect as the immediately preceding year. New fish trap endorsement opportunities shall be established by rule, pursuant to applicable management plans.
- (c) The Gill Net Gear Endorsement shall allow the license holder to set a gill net in accordance with all applicable regulations. The annual fee shall be twenty dollars (\$20). Applicants who possessed a Gill Net gear endorsement as of the immediately preceding year may obtain a Gill Net endorsement for the immediately following year. New gill net endorsement opportunities shall be established by rule, pursuant to applicable management plans.
- (d) By rule, the Department may add, eliminate, or modify gear endorsement categories; in so doing, the Department will consider the status of each fishery, levels of participation by existing license holders, the impact of the gear type on fishing mortality, and the provisions of applicable fisheries management plans and programs.

#### (6.8-8) Vessel Declaration

- (a) Every vessel employed in the commercial fishery must be declared with the Department at the time the owner/operator of such a vessel first applies for or subsequently renews his/her fishing license; or if a license has already been issued, prior to that vessel being used for commercial fishing.
- (b) Each such vessel must be individually and separately declared, on an annual basis, and the required fee paid.
- (c) The vessel declaration will include the name of the vessel and its owner, its length and horsepower, displacement, registration and/or federal permit number, gear type(s), principal fishery(s), and number of crew.
- (d) The annual fee for a vessel declaration is twenty-five dollars (\$25) per vessel for vessels up to and including twenty-five (25) feet in length, plus fifty cents (50¢) per linear foot for each whole foot over twenty-five (25) feet.
- (e) A declared vessel will be issued decals, which must be prominently displayed on the port and starboard bow, or on the port and starboard sides of the console cabin or wheelhouse, or elsewhere on the port and starboard sides of the vessel such that they are readily viewable. The displayed decals must be updated annually.
- (f) Declared vessels that are less than twenty-five (25) feet long may obtain a vessel declaration plate upon payment of an additional annual fee of fifteen dollars (\$15). The vessel declaration of the declared vessel may be temporarily transferred to another vessel less than twenty-five (25) feet long by affixing the aforementioned plate to that vessel. For purposes of this section, "temporary" shall mean not more than sixty (60) days, with one sixty (60) day extension in any given year by permission of the Department.

#### (6.8-9) Dockside Sales Endorsement

- (a) The endorsement shall enable the holder to sell live lobsters and crabs directly to consumers at dockside. Only live lobsters and crabs may be sold under the endorsement. Sales of shellfish and finfish to anyone other than licensed dealers are prohibited.
- (b) The endorsement shall be available to all Rhode Island license and landing permit holders who are authorized to harvest and land for sale lobsters and/or crabs. With regard to lobsters, such licenses and permits shall include: multi-purpose license; principal effort license with lobster endorsement; commercial fishing license with lobster endorsement; resident and non-resident multi-purpose landing permit; and resident and non-resident crustacean landing permit. With regard to crabs, such licenses and permits shall include: multi-

- purpose license; principal effort license with non-lobster endorsement; commercial fishing license with non-lobster endorsement; resident and non-resident multi-purpose landing permit; and resident and non-resident crustacean landing permit.
- (c) Individuals selling lobsters and crabs under the dockside sales endorsement must at all times possess, and display upon request, a current and proper license or landing permit, as set forth above; and said license or permit must include a dockside sales endorsement.
  - (d) Only the licensee/permittee, or a regularly employed crew member of the licensee/permittee, may sell lobsters and crabs at dockside under the dockside sales endorsement. To be eligible to conduct such sales, a crew member must first receive written authorization from the licensee/permittee. Such authorization shall be in the form of a type-written statement, signed and dated by the licensee/permittee, that expressly authorizes the crew member to act on behalf of the licensee/permittee with regard to dockside sales. The statement shall further specify: the name of the crew member, the name of the vessel from which the sales are conducted, and the month and year that the crew member began working on the vessel. The statement shall be kept on the vessel and be available at all times for inspection by department personnel. A crew member who is acting on behalf of a licensee/permittee in accordance with this subsection must comply with all applicable regulations governing dockside sales, as set forth herein, and the licensee/permittee shall be responsible for any violations of regulations by the crew member.
  - (e) Licensees/permittees offering live lobsters and crabs for sale at dockside must meet all applicable and current Federal and State laws and regulations governing harvest and possession relating to the species being sold.
  - (f) Licensees/permittees offering live lobsters and crabs for sale at dockside must meet all applicable and current Federal, State, and local laws and regulations governing retail sales operations, including but not necessarily limited to those governing taxation, signage, noise, and hours of operation.
  - (g) Licensees/permittees offering live lobsters and crabs for sale at dockside may only sell live lobsters and crabs that they harvested, and all sales must be made from the vessel that harvested the product.
  - (h) Sales at dockside may only be to the final consumer – i.e. the individual(s) who will be consuming the product -- and no resale of, or commercial transaction involving, the product beyond the final consumer is allowed.
  - (i) Licensees shall include, on all landing reports and other data submitted to the National Marine Fisheries Service and/or the department, the lobsters and crabs offered for sale at dockside to the general public.

- (j) The annual fee for the dockside sales endorsement shall be twenty-five dollars (\$25.00).
- (k) The dockside sales endorsement is not subject to the application deadline provisions as set forth in Rule 6.7-3; as such, the endorsement shall be available at any time during the year to holders of current and proper commercial fishing licenses and landing permits issued by the department.

(6.9) Licenses, Endorsements and Vessel Declarations; Non-Resident

(6.9-1) Non-Resident Fishery Endorsements

Any Commercial Fishing or Principal Effort License issued to a non-resident pursuant to these regulations may, upon demonstration of eligibility by the applicant, be endorsed to allow participation in the following fishery sectors at levels established pursuant to Rule 8:

- (a) Non-Restricted Finfish;
- (b) Restricted Finfish.

(6.9-2) Non-Resident Commercial Fishing License

- (a) Applicants must be at least eighteen (18) years old.
- (b) The holder of a Non-Resident Commercial Fishing License may participate in either or both fishery sectors for which he/she holds an endorsement, provided that his/her state of residence does not prohibit commercial licensing opportunities for Rhode Island residents in finfish fisheries for which licensing opportunities are available for residents of that state.
- (c) The Marine Fisheries section of the Department of Environmental Management, Division of Fish and Wildlife shall annually review the regulations of the states of Massachusetts, Connecticut, and New York to determine whether those states provide Rhode Island residents the privileges referenced in subsection (b) above. For applicants from any other state, it shall be the applicant's burden to prove that his/her state of residence provides Rhode Island residents the privileges referenced in subsection (b) above through a certified copy of the relevant regulation. This copy is to be forwarded to the Marine Fisheries section of the Department of Environmental Management, Division of Fish and Wildlife for review and approval a minimum of two weeks before a license may be issued.
- (d) At the time of application, applicants must identify the primary gear type they intend to employ during the license year. This declaration of intent is for informational purposes only and is non-binding.

- (e) The annual fee for a Non-Resident Commercial Fishing License shall be one hundred and fifty dollars (\$150) plus fifty dollars (\$50) per endorsement.

(6.9-3) Non-Resident Principal Effort License;

- (a) Eligible applicants must demonstrate that their state of residence complies with section 6.9-2(b) regarding treatment of Rhode Island residents.
- (b) The holder of a Non-Resident Principal Effort License may harvest, land and sell any species of fish for which he/she holds the appropriate endorsement(s) -- Restricted and/or Non-Restricted Finfish -- at Full Harvest and Gear Levels established pursuant to Rule 8.
- (c) At the time of application, applicants must identify the primary gear type they intend to employ during the license year. This declaration of intent is for informational purposes only and is non-binding.
- (d) The annual fee for a Non-Resident Principal Effort License shall be four hundred dollars (\$400), plus one hundred dollars (\$100) per endorsement.

(6.9-4) Non-Resident Vessel Declaration

- (a) Applicants must comply with the requirements of subsection 6.8-8, provided that temporary transfers of vessel declarations between vessels less than twenty-five (25) feet in length via vessel declaration plates are not permitted.
- (b) The fee for a Non-Resident Vessel Declaration shall be fifty dollars (\$50), plus one dollar and fifty cents (\$1.50) for each whole foot over twenty-five (25) feet in length overall.

(6.10) Landing Permits

(6.10-1) General Requirements

- (a) A Landing Permit or a valid Rhode Island Resident or Non-Resident Licenses with the appropriate fishery endorsements, but not both a permit and license, is required to off-load any seafood product legally harvested outside of Rhode Island waters for sale or intended sale in Rhode Island, or to secure a vessel with the seafood products on board to a shoreside facility where the products may be off-loaded for sale or intended sale.
- (b) If the operator of a vessel carrying seafood products notifies the Department's Division of Law Enforcement at least four hours before entering Rhode Island waters that he/she intends to dock in a Rhode Island port for specified purposes other than landing, selling,

or offering that seafood for sale, and if permission to do so is first obtained from the Division of Law Enforcement, no landing permit or Rhode Island license is required.

- (c) The Department will issue a Landing Permit upon proof that an applicant holds a valid federal or non-Rhode Island state license or permit(s) to harvest a given species or group of similar species, provided that the Landing Permit so issued will only allow the landing of those species authorized by said federal or state permit.
- (d) A Landing Permit is issued to an individual and not a vessel, although the vessel(s), which will generate the landings, must be identified. The landing permit may not be transferred and does not attach to a vessel when it is sold.
- (e) The individual in charge of a vessel subject to this section must be in possession of a Landing Permit issued to that individual in order for that vessel to legally enter Rhode Island waters.
- (f) Landing permits are not subject to the application deadline provisions set forth under section 6.7-3.

#### (6.10-2) Resident Finfish Landing Permit

- (a) The holder of a Resident Finfish Landing Permit may land, sell, or offer for sale finfish species, in accordance with all applicable rules and regulations governing those species.
- (b) The annual fee for a Resident Finfish Landing Permit is two hundred dollars (\$200).

#### (6.10-3) Resident Shellfish Landing Permit

- (a) The holder of a Resident Shellfish Landing Permit may land, sell, or offer for sale surf clams, blue mussels, ocean quahaugs, or sea scallops, including processed products, in accordance with all applicable rules and regulations governing those species and products.
- (b) The annual fee for a Resident Shellfish Landing Permit is two hundred dollars (\$200).

#### (6.10-4) Resident Crustacean Landing Permit.

- (a) The holder of a Resident Crustacean Landing Permit may land, sell, or offer for sale any crustacean species, including lobster, in accordance with all applicable rules and regulations governing those species.
- (b) The annual fee for a Resident Crustacean Landing Permit is two hundred dollars (\$200).

#### (6.10-5) Resident Multi-Purpose Landing Permit



- (a) The holder of a Resident Multi-Purpose Landing Permit may land, sell, or offer for sale any marine fishery species or product, in accordance with all applicable rules and regulations governing those species.
- (b) The annual fee for a Resident Multi-Purpose Landing Permit is three hundred dollars (\$300).

(6.10-6) Resident Miscellaneous Landing Permit

- (a) The holder of a Resident Miscellaneous Landing Permit may land, sell or offer for sale any species or seafood products not specified elsewhere in this subsection, in accordance with all applicable rules and regulations governing those species and products.
- (b) The annual fee for a Miscellaneous Landing Permit is two hundred dollars (\$200).

(6.10-7) Non-Resident Restricted Finfish Landing Permit

- (a) The holder of a Non-Resident Restricted Finfish Landing Permit may land, sell, or offer for sale restricted finfish species, in accordance with all applicable rules and regulations governing those species.
- (b) The annual fee for a Non-Resident Restricted Finfish Landing Permit is four hundred dollars (\$400); however, this fee shall be waived if the applicant also obtains a Non-Resident Multi-Purpose License.
- (c) New Non-Resident Restricted Finfish Landing Permits will only be issued if the landing is charged to the quota of the state in which the vessel making the landing is registered or documented; or, if the state where the vessel making the landing is registered or documented allows Rhode Island residents to land against its quota for that species; or, if the Department pursuant to a duly adopted fisheries management plan determines there to be excess harvesting capacity in the Rhode Island commercial quota for that species.
- (d) Renewal of Non-Resident Landing Permits for restricted finfish are considered to be new permits subject to the provisions of subsection 6.10-7(c) unless the applicant can show evidence of Rhode Island landings of more than one thousand pounds of that species per year in four of the five years preceding the application. Having made that demonstration, a holder of a Non-Resident Landing Permit for a restricted species who held that permit as of the immediately preceding year may renew it for the immediately following year as set forth herein.
- (e) If a non-resident vessel is upgraded by twenty percent (20%) or more in length, displacement or horsepower, renewal of a Landing

Permit for restricted finfish will be considered a new permit application, issuance of which is subject to the requirements of subsection 6.10-7(c).

(6.10-8) Non-Resident Non-Restricted Finfish Landing Permit

- (a) The holder of a Non-Resident Non-Restricted Finfish Landing Permit may land, sell, or offer for sale non-restricted finfish species, in accordance with all applicable rules and regulations governing those species.
- (b) The annual fee for a Non-Resident Non-Restricted Finfish Landing Permit is four hundred dollars (\$400);

(6.10-9) Non-Resident Shellfish Landing Permit

- (a) The holder of a Non-Resident Shellfish Landing Permit may land, sell, or offer for sale surf clams, blue mussels, ocean quahaugs, or sea scallops, including processed products, in accordance with all applicable rules and regulations governing those species and products.
- (b) The annual fee for a Non-Resident Shellfish Landing Permit is four hundred dollars (\$400).

(6.10-10) Non-Resident Crustacean Landing Permit.

- (a) The holder of a Non-Resident Crustacean Landing Permit may land, sell, or offer for sale any crustacean species, including lobster, in accordance with all applicable rules and regulations governing those species.
- (b) The annual fee for a Non-Resident Crustacean Landing Permit is four hundred dollars (\$400).

(6.10-11) Non-Resident Multi-Purpose Landing Permit

- (a) The holder of a Non-Resident Multi-Purpose Landing Permit may land, sell, or offer for sale any marine fishery species or product, except restricted finfish, in accordance with all applicable rules and regulations governing those species and products.
- (b) The annual fee for a Non-Resident Multi-Purpose Landing Permit is six hundred dollars (\$600).

(6.10-12) Non-Resident Miscellaneous Landing Permit

- (a) The holder of a Non-Resident Miscellaneous Landing Permit may land, sell or offer for sale any species or seafood products not

specified elsewhere in this section, in accordance with all applicable rules and regulations governing those species and products.

- (b) The annual fee for a Miscellaneous Landing Permit is four hundred dollars (\$400).

#### (6.11) Dealer's Licenses

##### (6.11-1) General Requirements

- (a) No person, partnership, firm, association, or corporation shall sell, purchase, barter or trade in any marine fisheries species unless having first obtained a dealer's license as provided for in this section for the applicable fishery; or unless the activity is exempt from licensing requirements as set forth in subsection (b) below.
- (b) Any person, partnership, firm, association, or corporation engaged solely in the business of selling seafood to consumers, either directly or through restaurants or other retail outlets, and/or engaged solely in the processing or preparation of seafood for sale directly to consumers, is not required to be licensed under these regulations, provided that such person, partnership, firm, association, or corporation purchases or otherwise acquires said seafood from licensed dealers.
- (c) Applicants for a dealer's license shall complete such forms containing such information as the Department may require.
- (d) Applicants for a dealer's license must demonstrate that they or their registered agent maintain a fixed place of business in the State of Rhode Island at which transaction records will be maintained and made available for inspection during normal business hours.
- (e) Each license is valid for the calendar year in which it is issued upon payment of the required fee.
- (f) A duly licensed dealer may transport any marine species otherwise subject to the requirement that a person transporting such species carry a Rhode Island commercial fishing license, so long as that dealer can demonstrate by a bill of lading that the fish in question had been sold by a duly licensed person.

##### (6.11-2) Multi-Purpose Dealer's License

- (a) The holder of a Multi-Purpose Dealer's License may buy and sell all wild marine fisheries species that may legally be landed in Rhode Island, but only in the amounts specified by rule. Licensed multi-purpose dealers may also buy and sell cultured marine fisheries species in accordance with applicable rules and regulations.
- (b) The annual fee is three hundred dollars (\$300).

##### (6.11-3) Finfish Dealer's License

- (a) The holder of a Finfish Dealer's License may buy and sell all wild finfish species that may legally be landed in Rhode Island, but only in the amounts specified by rule. Licensed finfish dealers may also buy and sell cultured finfish species in accordance with applicable rules and regulations.
- (b) The annual fee is two hundred dollars (\$200).

(6.11-4) Shellfish Dealer's License

- (a) The holder of a Shellfish Dealer's License may buy and sell all wild shellfish species that may legally be landed in Rhode Island, but only in the amounts specified by rule. Licensed shellfish dealers may also buy and sell cultured shellfish species in accordance with applicable rules and regulations.
- (b) The annual fee is two hundred dollars (\$200).

(6.11-5) Lobster Dealer's License

- (a) The holder of a Lobster Dealer's License may buy and sell all wild crustacean species, including lobster, that may legally be landed in Rhode Island, but only in the amounts specified by rule. Licensed lobster dealers may also sell cultured crustacean species in accordance with applicable rules and regulations.
- (b) The annual fee is two hundred dollars (\$200).

(6.12) Penalties

(6.12-1) Violations

- (a) Violations of these regulations may subject the violator to the revocation or suspension of any license, endorsement or permit issued pursuant thereto.
- (b) Revocations or suspensions may be appealed to the Administrative Adjudication Division.

(6.12-2) False Statements

- (a) Any person who willfully misrepresents any fact or facts required to be provided in support of any license, endorsement, or permit application provided for herein, or who is party to such willful misrepresentation, shall be punished by a fine of not more than fifty dollars (\$50).
- (b) Any license, endorsement, or permit obtained as a result of such false statements or misrepresentations shall be null and void and shall be surrendered to the Department forthwith.

- (c) No new license, endorsement, or permit may be issued to any violator of this section for a period of one (1) year from the date that penalties are imposed.

(6.12-3) Alterations, Forgeries and Counterfeits

- (a) Any person who falsely makes, alters, forges, or counterfeits, or who causes to be falsely made, altered, forged or counterfeited, a license, endorsement, or permit issued pursuant to these regulations, or who shall have in his or her possession such a license, endorsement, or permit, knowing it to be false, altered, forged or counterfeit is guilty of a misdemeanor and subject to a fine of not more than five hundred dollars (\$500) and imprisonment for not more than ninety (90) days, or both.
- (b) No new license endorsement or permit may be issued to any violator of this section for a period of one (1) year from the date that penalties are imposed.

(6.12-4) Failure to Possess, Present or Display a Proper License, Permit or Vessel Declaration

- (a) Any person who fails to possess a valid, properly endorsed license, permit, or vessel declaration while engaged in commercial fishing, or fails or refuses to present or display said license, permit or endorsement upon request by individuals authorized by the Director, shall be guilty of a misdemeanor and subject to a fine of not more than five hundred dollars (\$500) and imprisonment for not more than ninety (90) days, or both. Any such person may also be subject to the seizure and forfeiture provisions under RIGL §§20-1-8 and 20-1-8.1.
- (b) Expiration. Unless otherwise specified in this title, all licenses issued under this chapter shall be annual and shall expire on December 31 of each year. It shall be unlawful for any person to fish commercially in Rhode Island waters on an expired license application. The grace periods set forth in RIGL §§ 20-2.1-4(g)(1) and 20-2.1-4(g)4 above shall not extend the validity of any expired license.

**RULE 7. AVAILABILITY OF NEW LICENSES AND ENDORSEMENTS FOR 2005**

(7.1) Multi-Purpose Licenses

No new Multi-Purpose Licenses shall be available for 2005, except pursuant to sections 6.7-8 and 6.7-9.

(7.2) Principal Effort Licenses

- (a) No new Principal Effort Licenses shall be available for 2005, except pursuant to sections 6.7-8 and 6.7-9. For applicants obtaining Principal Effort Licenses via renewal, the following new endorsements, in addition to the one(s) they qualify for, will be available: Non-Lobster Crustacean (resident only), Non-Quahaug Shellfish (resident only), and Non-Restricted Finfish.

(7.3) Commercial Fishing Licenses

- (a) New Commercial Fishing Licenses shall be available to any resident or non-resident, provided that all applicable application requirements are met.
- (b) The following new endorsements will be available to all holders of Commercial Fishing Licenses: Non-Lobster Crustacean (resident only), Non-Quahaug Shellfish (resident only), and Non-Restricted Finfish.
- (c) A limited number of new Quahaug and Restricted Finfish endorsements will also be available for 2005 for qualified applicants pursuant to the exit/entry ratios set forth in section 6.1-10 herein and the prioritization process established in section 6.7-7 herein and the Management Plans for the Shellfish and Finfish Fishery Sectors.

(7.4) Student and 65 and Over Shellfish Licenses

New Student and 65 and Over Shellfish Licenses shall be available to any Rhode Island resident, provided that all applicable application requirements are met.

(7.5) Fish Trap Endorsements

No new Fish Trap gear endorsements shall be available for 2005, unless specified via separate regulatory action undertaken by the Director in accordance with RIGL Chapter 20-5.

(7.6) Gill Net Endorsements

No new Gill Net gear endorsements shall be available for 2005, except pursuant to sections 6.7-8 and 6.7-9 if deemed applicable by the Director.

RULE 8. HARVEST AND GEAR LEVELS 2005

(8.1) Full Harvest and Gear Levels

The Full Harvest and Gear Levels, applicable to all holders of Principal Effort Licenses for the fisheries for which they hold

endorsements, and to all holders of Multi-Purpose Licenses, shall be the same harvest and gear restrictions in effect for all marine species available for commercial harvest as of January 12005, subject to modification, by rule, in accordance with the State's marine fisheries management program.

(8.2) Basic Gear and Harvest Levels

The Basic Harvest and Gear Levels, applicable to all holders of Commercial Fishing Licenses for the fisheries for which they hold endorsements, and to all holders of Student Shellfish and 65 and Over Shellfish Licenses, shall be as follows:

(8.2-1) Lobster

A 100-pot limit, in addition to all other restrictions associated with the Full Harvest and Gear Level for lobster.

(8.2-2) Non-Lobster Crustacean

The same restrictions associated with the Full Harvest and Gear Level for non-lobster crustacean.

(8.2-3) Quahaug

A 3-bushel per day statewide limit, and a 1.5-bushel per day limit within all management areas, in addition to all other restrictions associated with the Full Harvest and Gear Level for quahaug.

(8.2-4) Non-Quahaug Shellfish

The same restrictions associated with the Full Harvest and Gear Level for non-quahaug shellfish.

(8.2-5) Restricted Finfish

One half of the possession limits associated with the Full Harvest Level for Restricted Finfish, along with all other restrictions associated with the Full Harvest level for Restricted Finfish.

(8.2-6) Non-Restricted Finfish

The same restrictions associated with the Full Harvest and Gear Level for Non-Restricted Finfish.

RULE 9. SEVERABILITY

If any provision of these Rules and Regulations, or the application thereof to any person or circumstances, is held invalid by a court of competent jurisdiction, the validity of the remainder of the Rules and Regulations shall not be affected thereby.

RULE 10 EFFECTIVE DATE

The foregoing Rules and Regulations Governing the Management of Marine Fisheries after due notice, are hereby adopted and filed with the Secretary of State this 21st day of June, 2005 to become effective upon filing, unless otherwise indicated, in accordance with the provisions of Chapters 20-1-2, 20-1-4, 20-3-2 through 20-3-6, 20-4, 20-2.1-1 through 20-2.1-13, 20-5-1 through 20-5-21, 20-10, 42-35, 42-17.1, 42-17.6 of the General Laws of Rhode Island of 1956, as amended.

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W. Michael Sullivan, PhD  
Acting Director

Notice Given: 04/19/05  
Public Hearing: 05/19/05  
Filing Date: 06/21/05  
Effective Date: 20 days from filing