TITLE 515 – COMMISSION FOR HUMAN RIGHTS

CHAPTER 10 – OPERATION

SUBCHAPTER 00 - N/A

PART 2 - Procedure

2.1 Authorization

The following rules and Regulations of the Rhode Island Commission for Human Rights were adopted in accordance with the Administrative Procedures Act. Title 42, Chapter 35 of the General Laws of Rhode Island. They were originally filed on August 9, 1979. Amendments were filed on September 24, 1985, February 23, 1993, June 21, 2001, and October 30, 2001. The rules and Regulations as amended were refiled incompliance with Section 42-35-4.1 of the General Laws of Rhode Island. The Regulations are promulgated in accordance with R.I. General Laws §§ 11-24-4, 28-5-13(4), 34-37-6(j), 40-9.1-4 and 42-87-5(a).

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2.2 Rule 1 Organization and Method of Operations

- 1.01 Organization. Chapter 28-5, Chapter 28-5.1, Chapter 34-37, Chapter 11-24, Chapter 42-87, Chapter 40-9.1 and Sections 23-6-22-23-6-23 of the General Laws of Rhode Island establish the Rhode Island Commission for Human Rights and set forth its makeup, manner of appointment, jurisdiction, procedures and powers.
- A. 1.02 Function. In addition to such other duties as may from time to time be delegated to it by law, it is the function of the Commission pursuant to the law to enforce the General Laws of Rhode Island R.I. Gen. Laws Chapters 28-5, 28-5.1, 34-37, 11-24, 40-9.1, 42-87, and R.I. Gen. Laws § 23-6.3-11 and 23-6.3-12, Title 28, Chapter 5; Title 28, Chapter 5.1; Title 34, Chapter 37; Title 11, Chapter 24; Title 42, Chapter 87; Title 40, Chapter 9.1 and Title 23, Chapter 6, Sections 22-23 which prohibit discrimination because of:
 - 1. A because of Rrace, color, religion, country of ancestral origin, disability, sex, sexual orientation, gender identity or expression, or age (at least forty (40) years of age) in the field area of employment;

- B-because of Rrace, color, association (housing and housing related eredit only), religion, sex, sexual orientation, gender identity or expression, marital status, familial status, country of ancestral origin, status as a victim of domestic abuse, housing status, military status, disability or age (over eighteen years) in the field-area of housing and credit;
- 3. <u>because of R race, color, religion, sex, sexual orientation, gender identity or expression, marital status, familial status, country of ancestral origin, military status, disability or age (over eighteen years) in the area of credit;</u>
- 4. C.because of Rrace, color, religion, country of ancestral origin, disability, sex, sexual orientation, gender identity or expression, or age (over eighteen (18) years) in the field-area of public accommodations;
- 5. D. because of Ddisability with respect to any entity doing business in the state, exclusion from participation in or denial of benefits of any program, activity or service of, or by any person or entity regulated by the state, or having received financial assistance from the state (except for complaints concerning the physical inaccessibility of buildings and structures and complaints in the area of elementary and secondary education);
- 6. Ebecause of Aa positive HIV test result, or perception of same, in the fields areas of housing, employment, credit, public accommodations, education or delivery of services;
- 7. Endeause of The presence of a personal assistive assistance animal accompanying a person with disabilities or accompanying a trainer or puppy raiser of a personal assistive assistance animal in the areas of housing, and public accommodations, and education;
- 8. because of ‡the presence or desired presence of a personal assistive animal or emotional support animal for a person with disabilities, in the area of housing;
- 9. G. because of Mmaking a charge of discrimination, testifying or assisting in any manner in any investigation, proceeding, or hearing under the anti-discrimination laws enforced by the Commission, or otherwise opposing practices prohibited by the laws governing the Commission and to perform such other duties as may from time to time be delegated to it by law;
- in the form of a direct or indirect inquiry as to whether an applicant or employee has been arrested or charged with any crime, absent the exceptions enumerated in the Fair Employment Practices Act.

- in the form of a direct or indirect inquiry, prior to the first interview, as to whether an applicant has been convicted of a crime, absent the exceptions covered in the Fair Employment Practices Act.
- B. 1.03 Method of Operations. The Commission receives charges of discrimination, investigates the allegations and endeavors to eliminate unlawful practices by informal methods of conference, conciliation and persuasion. When informal methods do not resolve a charge or complaint, the Commission conducts a hearings on the complaint. When, after said hearing, the Commission finds a violation, after hearing, it issues an Decision and Oerder requiring a respondent to cease and desist from any unlawful practices and to take such affirmative or other action as will effectuate the purposes of the law. When, after said hearing, the Commission determines that the respondent has not engaged in any unlawful practices does not find a violation, it shall dismiss the complaint against the respondent in an Decision and Oerder served on the parties.
- <u>C</u>. Meetings. The Commission shall meet at least monthly at such time or times as may be established by the Commission. The Chairman Chairperson or any two members of the Commission may and upon the written request of any twomembers of the Commission shall, call special meetings of the Commission. Subject to the provisions of these rules-Regulations governing hearings, any business of the Commission may be transacted at any meetings, regular or special. Notice of each meeting shall be mailed provided to the members of the Commission not less than five three days before the date thereof by the Chairman or at his direction by any employee of the Commission, or by any twomembers of the Commission; provided that a lesser notice (but not less than 24) hours) may be given by telephone or telegraph upon a determination by the Chairman Chairperson or any two members of the Commission that urgent need exists for an emergency meeting of the Commission. The Commission may consider only the specific emergency matter that warranted calling the emergency meeting. The Commission shall post written public notice of its meetings at Commission Headquarters and in another prominent public place the manner prescribed by the Rhode Island Open Meetings Act.

Rule 2: Definitions. When used in these Rules and Regulations:

- 2.01 "Discriminate" has, but is not limited to, the following definitions: segregate, separate or according different treatment.
- 2.02 "Unlawful Discriminatory Practice" means any act or acts prohibited by Rhode-Island non-discrimination laws, including the continuing present effects of pastunlawful discriminatory practices.

- 2.03 "Chairman " means the Chairman of the Commission duly designated by the Governor of the State of Rhode Island, pursuant to Rhode Island General Laws, Section 28 5 8.
- 2.04 "Commissioner" means any member of the Commission duly appointed by the Governor of the State of Rhode Island, pursuant to Rhode Island General Laws-Section 28 5 8.

- 2.05 "Commission" means the Rhode Island Commission for Human Rights.
- 2.06 "Director" means the duly appointed Executive Director of the Commission.
- 2.07 "Commission Attorney" means the legal counsel or attorney duly appointed to represent the Commission.
- 2.08 "Charge" means a written statement made under oath alleging that any personhas engaged in or is engaging in unlawful discriminatory practices that has beenfiled pursuant to Rule Part 4 of the Commission Rules and Regulations this subchapter.
- 2.09 "Complainant" means an aggrieved individual(s) who, or an organization-chartered for the purpose of combating discrimination, racism, or of safeguarding civil liberties, or of promoting full, free or equal employment opportunities which, files a charge with the Commission, or the Commission member(s) or staff-member(s) who files a charge on behalf of the Commission.
- 2.10 "Respondent" means a person against whom a charge has been filed, or against whom a complaint has been issued.
- 2.11 "Party or Parties" includes the complainant or complainants, the respondent or respondents and other persons joined pursuant to Rule 7.06 of the Commission-Rules and Regulations.
- 2.12 "Complaint" means a formal complaint issued by the Commission pursuant to Rule 7.
- 2.13 "Predetermination Settlement" means any settlement occurring prior to a ruling by the Preliminary Investigating Commissioner.
- 2.14 "Conciliation" means a process to achieve a just resolution which assures that any unlawful discriminatory practice of respondent will be eliminated by requiring appropriate affirmative or other action.

2.3 Rule 3 Practice before the Commission

A. 3.01 Appearances. Any person may appear before the Commission in their his/her own behalf. Except as may otherwise be provided by law, Nno person may appear in a representative capacity before the Commission other than (A) attorneys at law duly qualified and entitled to practice before the Supreme Court of the State of Rhode Island, (B) attorneys at law duly qualified and entitled to practice before the Commission for Human Rights under the authority of a decision by the Rhode Island Supreme Court, a Supreme Court Rule, or as otherwise authorized by law, (C) such other persons as by law are expressly

- authorized to appear in representative capacities unless authorized by law, court order or court rule to do so.
- B. Standards of Conduct. All persons appearing in proceedings before the Commission in a representative capacity shall conform to the standards of ethical conduct required of attorneys before the courts of Rhode Island. If any such person does not conform to such standards, the Commission may decline to permit such person to appear in a representative capacity in any proceeding before the Commission.

2.4 Rule 4 Charge

- A. 4.01-Who May File. Any person(s) or organization(s) who claims to be aggrieved by an alleged discriminatory practice may make, sign and file a written charge with the Commission at any of its offices. Assistance in drafting and filing charges shall be available to complainants at all Commission offices. Commission staff do not provide legal advice.
- <u>B.</u> 4.02 Charges Initiated by the Commission. The Commission may initiate charges. One Commissioner or the Director may <u>initiate and</u> file a charge in the name of the Commission. A Commissioner who files or approves the filing of a charge shall not participate as Preliminary Investigating Commissioner, nor shall he/she they hear the complaint or participate in a decision on the complaint.
- <u>C</u>. <u>4.03</u> Form of Charge. The charge shall be in writing. The original charge, signed and verified by the complainant before a notary public or other person duly authorized by law to administer oaths, shall be filed with the Commission. Notary services, when available, shall be furnished without charge by the Commission.
- <u>D</u>. <u>4.04-</u>Content of Charge. A charge shall contain, as at a minimum, the following:
 - 1. (A) The full name and address of for the person making the charge;
 - (B) The full name and address of the person against whom the charge is made;
 - (C) A concise statement of facts which the complainant believes indicates constitutes an unlawful discriminatory practice;
 - 4. (D) The date(s) or dates of the alleged unlawful discriminatory practice or, if the alleged unlawful discriminatory practice is of a continuing nature, the dates between which said continuous acts are alleged to have occurred.
 - (E). A statement as to any proceeding or action, if any, civil or criminal, instituted in any other forum based upon the same facts or grievances as-

are alleged in the charge together with a statement as to the status or disposition of each other action or proceeding.

- E. 4.05-Time of Filing. Complainants should file charges of discrimination as soon as possible after the occurrences of the alleged unfair practices. For cases alleging discrimination other than housing or credit discrimination, charges must be filed no later than within one (1) year after an alleged unfair practice occurred, terminated or was applied adversely to affect the person aggrieved, whichever is later, as provided in R.I. Gen. Laws § 28-5-17. Under R.I. Gen. Laws § 34-37-5(b) a complainant must file a charge of housing or credit discrimination within one (1) year of the date the unlawful practice occurred or terminated. Time limits for filing with federal agencies may be differentshorter than the time limits under state law.
- F. Calculation of Time. Whenever time is to be calculated, the day when the act is done shall not be included in the computation. The last day of the period is to be included, unless it is a Saturday, Sunday or a legal holiday, in which event the period runs until the end of the next day which is neither a Saturday, Sunday nor a holiday.
- G. 4.06 Place of Filing. A charge may be filed with the Commission at any of its offices. in person at its office or by way of mail. All information needed to contact the Commission can be found on its website, http://www.richr.ri.gov/.
- H. 4.07 Withdrawal of Charge. A charge or any part thereof may be withdrawn by the complainant at any time prior to the issuance of a complaint by the Commission or final disposition of the charge. by conciliation. Written notice of withdrawal must be given to the Commission before withdrawal is effective. All withdrawals must be in writing, signed by the complainant or their attorney and signed by the Director.
- 4.08 Other Forms and Amendment of Charges. Notwithstanding the any other provisions of Rules 4.03 and 4.04 of the Commission Rules and Regulationsin this Chapter, a charge is deemed filed when the Commission receives from a person a written statement that is sufficiently precise to identify the parties and to describe generally the action or practices complained of. A charge or any part thereof may be amended to cure technical defects or omissions, including failure to swear to the charge, or to clarify and amplify allegations made therein, and such amendments relate back to the original filing date; provided, however, an amendment alleging additional acts constituting unlawful discriminatory practices not related to or growing out of the subject matter of the original charge will be permitted only where, at the date of the amendment, the allegation could have been timely filed as a separate charge.

- J. 4.09 Joinder of Parties in the Same Complaint Charge. Persons complaining of unlawful discriminatory practices arising out of the same transaction, occurrence, or succession or series of transactions or occurrences may join as complainants in a single charge. All persons charged with unlawful discriminatory practices arising out of the same transaction, occurrence or succession or series of transactions may be joined as respondents in the same charge.
- K. 4.10 Service of Charge. Notice of the charge and a copy of the charge shall be mailed to the respondent within two weeks of the within twenty (20) calendar days of receipt of the charge by the Commission.
- L. Response to Charge. Respondents may submit a written reply stating <u>his/her-their</u> position on the charge. <u>General denials are not permitted.</u>
- M. 4.11 Dismissal of Charge for Lack of Jurisdiction. If the Commission staff determines that the Commission it has no jurisdiction over a charge, the charge shall be dismissed.
- N. 4.12 Administrative Closures. A charge may be administratively closed by the Commission:
 - 1. 4.12(A) after notice to the complainant at his/her their last known address and providing an opportunity for the complainant to remedy the situation to object, the Commission may administratively close a case for: based on failure to locate a complainant or a complainant's failure to cooperate or complainant's failure to accept full relief; or,
 - 2. 4.12(B) after notice to the complainant at his/her last known address of the complainant and to their his/her estate, if any, and providing an opportunity for the complainant's estate to remedy the situation to object, the Commission may administratively close a case when a complainant has died and either the Commission cannot locate a representative of the complainant's estate or the personal representative of the complainant's estate does not wish fails to proceed with the charge a direct or indirect inquiry
 - 3. 4.12(C) after notice to the complainant at their his/her last known address, and providing an opportunity for the complainant to present an objection to object, the Commission may administratively close a case if:
 - <u>a</u>. <u>the Commission concludes that:</u> the respondent has filed for bankruptcy; <u>and</u>,

- <u>b.</u> the Director concludes, after review of the bankruptcy proceedings,
 <u>that circumstances warrant an administrative closure a direct or indirect inquiry</u>
- 4.12(D) Aafter notice to the complainant at their his/her last known address and providing an opportunity for the complainant to present an objection to object, the Commission may administratively close a case if the Commission concludes that if:
 - <u>a.</u> an order appointing a receiver in respect to the respondent's business has been entered in a court of competent jurisdiction the respondent is in receivership; and,
 - <u>all assets of the respondent have been liquidated; and c) neither the respondent nor a successor employer is in operation the Director concludes, after review of the receivership proceedings, that circumstances warrant an administrative closure.</u>

2.5 Rule 5 Preliminary Investigation and Conciliation Disposition

- A. 5.01 Preliminary Investigation. Whenever authorized by law, the Commission may conduct preliminary investigations into matters under its jurisdiction, or may cooperate with another agency in the investigation into matters over which both agencies have jurisdiction. Such investigations shall proceed with all dispatch and shall be designed to obtain adequate information upon which the Commission can determine whether probable cause exists to believe that any unlawful discriminatory practices have been or are being engaged in by the respondent.
 - 1. At the completion of such an investigation, a Commissioner may either dismiss the charge(s) if no probable cause exists to believe that unlawful practices have been or are being engaged in, or may determine that probable cause exists to believe that unlawful practices have been or are being engaged in. In the latter case, the Commission shall proceed as provided by law.
 - <u>2</u>. (B) For purposes of review, a dismissal of the charges by a Preliminary Investigating Commissioner shall be treated as a final Order of the Commission, however, a A Preliminary Investigating Commissioner's finding of probable cause that unlawful practices have been or are being engaged in does not constitute a final Order of the Commission.
 - 3. § 2.5(C) through (F) of this Part will apply to pre-determination settlement agreements, except that, to the extent allowed by law, a complainant or

respondent need not sign a pre-determination settlement agreement if their attorney signs the agreement on their behalf.

- <u>B.</u> <u>5.02-</u>Conciliation Process. <u>After If</u> the Preliminary Investigating Commissioner finds probable cause, the Commission staff shall endeavor to eliminate all unlawful discriminatory practices by <u>conference</u>, conciliation <u>and persuasion</u>.
- C. S.03 Conciliation Agreement. If, as a result of conference and conciliation, the Commission is able to provide for voluntary compliance with the provisions of Rhode Island non-anti-discrimination law, and to effect elimination of any unlawful discriminatory practices, whether against complainant or others, it may prepare a conciliation agreement which shall set forth all measures to be taken by any party, including provisions for affirmative relief and other actions and compliance reports, and which shall be signed by respondent, complainant, their attorneys, if any, and a representative of the Commission. An executed conciliation agreement is a final Order of the Commission for the purposes of judicial review. Nothing stated in a conciliation agreement shall be interpreted as an admission by any party of a violation of any provision of Rhode Island non-anti-discrimination law, unless the party specifically consents to such an admission. The Commission shall serve a copy of the agreement on all parties.
- <u>D</u>. <u>5.04</u>-Compliance Reports. In disposing of a charge or of its own investigation by means of a conciliation agreement or otherwise, the Commission may require any party to submit to it such compliance reports as the Commission deems necessary <u>showing to show</u> compliance with the terms of <u>conciliation disposition</u>.
- E. 5.05 Enforcement of Conciliation Agreement. At any time in its discretion, the Commission may investigate whether the terms of a conciliation agreement are being complied with by respondent. Upon determining that the terms of the agreement are not being complied with, the Commission may take appropriate action to assure compliance including, but not limited to, petitioning a Superior Court for its enforcement, or if less than twelve months two (2) years have passed since the alleged discriminatory acts filing of the charge, issuing a complaint and notice of hearing. The Commission shall cause a copy of the agreement to be served on all parties.
- <u>F.</u> 5.06-Non-Disclosure. Nothing said or done during endeavors at conciliation shall be disclosed by any member of the Commission or its staff or be used as evidence in any subsequent proceeding unless such privilege is waived by respondent and complainant. The Commission may, however, petition the Superior Court for enforcement of any conciliation agreement. This non-disclosure provision shall not apply in any enforcement action.

5.07 Pre determination Settlement. The Regulations on conciliation will apply to pre determination settlements.

2.6 Rule 15 Subpoenas

- A. 15.01 Issuance of Subpoenas. Whenever in the discretion of the Commission it is deemed necessary to compel the attendance of witnesses or the production for examination of any books, papers, documents or tangible things relating to any matter under investigation or in question before the Commission, the Commission or a Commissioner member may issue a witness subpoena and/or subpoena for production of books, papers, documents or tangible things.
- B. (A). Issuance to Parties. Upon written application of any party to a contested case, the Commission may issue subpoenas requiring the attendance and testimony of witnesses or the production of evidence books, papers, documents or tangible things in such proceeding. The Commission may require the person requesting the subpoena to show relevance and reasonable scope of the testimony or evidence sought. Such a subpoena may be issued by any member of the Commission.
- C. (B) Service. Unless the service of a subpoena is acknowledged on its face by the person subpoenaed or their attorney, service shall be made by delivering a copy of the subpoena to such person and by tendering them him or her on demand the fees for one day's attendance and mileage, if any, allowed or required by law. When the subpoena is issued on behalf of the Commission or any state officer or agency, fees and mileage need not be tendered.
- <u>O</u>. (C) Proof of Service. The person serving the subpoena shall make proof of the service by filing the subpoena and the required return, affidavit, or acknowledgment of service with the Commission. Service may be made by any person authorized to serve subpoenas under the <u>Superior Court</u> Rules of Civil Procedure of the <u>Superior Court</u>. If service is made by a person other than a member or employee of the Commission, and such service has not been acknowledged by the witness, such person shall make an affidavit of service. Failure to make proof of service does not affect the validity of the service.
- E. (D) Compliance and Quashing. The Commission, a Commissioner member or a member of the Commission staff may accept subpoenaed documents at the time when a person complies with a subpoena. At the time when a subpoenaed witness or document must be produced, the person under subpoena may submit a written motion to quash the subpoena to the Commission, a Commission member or a staff member of the Commission staff which motion shall be transmitted to a Commissioner member. Upon a motion to quash, made

promptly, and in any event, at or before the time specified in the subpoena for compliance by the person to whom the subpoena is directed (and upon notice to the party for whom the subpoena is issued) the Commission or a Commission er member may:

- quash or modify the subpoena if it is unreasonable or requires evidence not relevant to any matter in issue; and/or,
- <u>2</u>. condition the denial upon just and reasonable conditions.
- <u>F.</u> (E) Filing Subpoenas with Commission. Subpoenas required to be filed with the Commission shall be deemed filed upon actual receipt by the Commission, including Commission staff members at the Commission office.
- G. (F). <u>Failure to Obey Subpoena</u>. On the failure of any person to obey a <u>witness</u> subpoena <u>or subpoena to produce documentary evidence</u> issued at the instance of the Commission, <u>or any member thereof</u>, the Commission may make application to the <u>State of Rhode Island</u> Superior Court for an order for such person to show cause why <u>they</u> <u>he or she</u> shall not be held in contempt and such further relief as may be appropriate.
- G. Geographical Scope. Such attendance of witnesses and such production of evidence may be required from any place in the State of Rhode Island, at any designated place of hearing.

2.7 Rule17 Right to Sue

- A. 17.01 General Right to Sue. A complainant may ask for a right to sue in state court if-provided that:
 - not less than one hundred and twenty (120) days and not more than two
 years have elapsed from the date of filing of a charge;
 - 2. #-the Commission has been unable to secure a settlement agreement or conciliation agreement; and
 - 3. #-the Commission has not commenced hearing on a complaint.
- B. <u>Issuance of General Right to Sue</u>. The Commission shall <u>grant issue</u> the right to sue within thirty (30) days after the receipt of such request. <u>This</u>, <u>which</u> shall terminate all proceedings before the <u>eCommission</u> and shall give to the complainant the right to commence suit in the Superior Court <u>within any county</u> as provided in <u>R.I. Gen. Laws</u> § 28-5-28 within ninety 90 days after the <u>granting issuance</u> of the request. <u>Any party may claim a trial by jury.</u>

17.02 For cases pending at the Commission on July 8, 1999, excluding housing and credit cases, in which a finding of probable cause has been made by the Commission under Section 28 5 18 or will in the future be made, the Commission shall within thirty (30) days of such findings of probable cause or within thirty (30) days of July 8, 1999, whichever is later, notify the respondent of the right to have the complaint heard and decided in the Superior Court. If within thirty (30) days of receipt of such notification by the respondent the respondent elects in writing, with copies to all parties, to have the case heard in the Superior Court, the Commission shall promptly issue a right to sue notice to the complainant and all-proceedings before the Commission shall terminate. Once a notice of right to sue issues to the complainant, the complainant shall have the right to commence suit in the Superior Court within any county as provided in Section 28 5 28 within ninety (90) days of the date of the right to sue notice, a copy of which shall be sent to all parties. Either party may claim a trial by jury in Superior Court.

C. 17.03 Probable Cause Right to Sue. For eases filed at the Commission after July 8, 1999, eExcluding housing and credit cases, the complainant or respondent any party may elect within twenty (20) days after receipt of a finding of probable cause, to terminate by written notice to the Commission and all parties, all proceedings before the Commission and have the case heard in the Superior Court. If at least one (1) of multiple respondents timely elects, the Commission shall issue a right to sue notice in respect to the entire action. In the event of an election to terminate the proceedings, the Commission shall issue a right to sue letter notice to the complainant with a copy of such letter notice sent to all parties. Once a notice of right to sue is issueds to the complainant, the complainant shall have the right to commence suit in the Superior Court within any county as provided in Section 28 5 28 within ninety (90) days of the date of the right to sue notice a copy of which shall be sent to all parties. Either party may claim a trial by jury in Superior Court.

17.04 With respect to requests to elect to have a case heard in Superior Court, as set forth in Rules 17.02 and 17.03 of the Commission Rules and Regulations above, if a case involves multiple respondents, and at least one respondent but fewer than all of the respondents elects to have the case heard and decided in Superior Court within the time limits set forth by statute, the Commission shall issue a right to sue notice in respect to the entire action to the complainant(s), with a copy of such notice sent to all parties.

<u>D.</u> 17.05 Conciliation After Issuance of a Right to Sue. Notwithstanding the issuance of a right to sue notice to the complainant under Rule 17.02 or 17.03 of the Commission Rules and Regulations this Part, the parties may agree to have the Commission conciliate or mediate settlement of the case within the ninety (90) day period in which the complainant has the right to commence suit in Superior Court.

2.8 Rule 6 Reconsideration by the Commission of Ruling on Probable Cause

- <u>A.</u> 6.01-Motion for Reconsideration of <u>Dismissal</u> by a <u>Party</u>. A party may <u>move</u> apply to the <u>Commission</u> for <u>reconsideration</u> of a determination on probable cause reconsideration of the dismissal of the charge for the following reasons:
 - newly discovered evidence which by due diligence could not have been discovered in time to present it to the Preliminary Investigating Commissioner prior to the determination on probable cause;
 - <u>2</u>. excusable neglect or fraud or misconduct of an adverse party; <u>or</u>,
 - <u>3</u>. <u>upon such other grounds as the Commission deems just.</u>
- B. Consideration and Disposition. Such application motion must be in writing and notarized, must state specifically the grounds upon which it is based, and be filed in duplicate with the Commission at its office in Providence within ten (10) days from the date of the mailing of the notice of disposition of which reconsideration is requested and served upon all other parties to the original investigation. The Commission, in its discretion, shall grant or deny the application motion for reconsideration, provided that any applicable time limitation has not expired. The Commission shall notify the parties of of its decision and any further action to be taken. If the Commission grants the application for reconsideration, it shall refer the matter, together with its recommendations, for further action. If the Commission denies the application for reconsideration, it shall record its actions accordingly and shall notify the parties by mail of such denial.
- C. 6.02 Motion for Reconsideration by Motion of Commission. A finding of on probable cause may be reconsidered by the Commission on its own initiative at any time within sixty ninety (60) days of the finding provided that any applicable time limitation has not expired. A dismissal of a charge may be reconsidered by the Commission within ninety days of the dismissal or within one year after the alleged discriminatory acts were committed, whichever is earlier Notice of reconsideration shall be served by the Commission on all parties. The Commission shall notify the parties of its decision.

2.9 Rule 7 Complaint and Notice of Hearing

A. 7.01-Issuance of Complaint. After the Commission a determination determines that of probable cause exists to believe that any unlawful discriminatory practices have been or are being engaged in against complainant or others, and after the Commission fails to effect the elimination of such unlawful practices by a failure of conciliation efforts, or, if the Commission determines after a

determination that the circumstances warrant, in advance of any preliminary investigation or conciliation endeavors, the Commission shall issue and cause to be served upon all parties thereto or their attorneys of record, if any, by registered or certified mail, a written complaint and containing a a notice of hearing before a Commissioner. The notice of hearing will contain a hearing date which shall not be less than ten (10) days after the service of such the complaint and notice. A hearing shall not be deemed instituted until convened and commenced before a Commissioner.

- B. 7.02 Content of Complaint. In any Every complaint which it may issue, the Commission shall be written and state the unlawful discriminatory practice allegedly engaged in and the date of its occurrence in a manner sufficiently precise to identify the parties, to describe generally the action or practices complained of, and to comply with the Rhode Island Superior Court Rules of Administrative/Civil Procedure. The complaint shall be in writing and signed by a Commissioner or the Director.
- C. 7.03 Contents of Notice of Hearing. The notice of hearing shall state the time and place of hearing, and state the and the name and telephone number of the Commission attorney, if any. The notice shall inform the respondent that he or she shall file a sworn written answer to the complaint within three weeks after service of such notice or three days before the date of the hearing, whichever is earlier. Upon failure to file an answer, the respondent shall be deemed in default.
- <u>D.</u> 7.04-Time of Issuance. The Commission shall issue a complaint within the time provided by the applicable law <u>. unless the respondent consents to a waiver of the time limit on the issuance of a complaint.</u>
- Ε. 7.05-Amendment of Complaint. Any complaint may be amended by the Commission er or any hearing examiner conducting a hearing thereon at any time prior to issuance of a final order on such complaint; provided that, however, that no order of the Commission shall be issued unless the respondent has had an opportunity to object and be heard on the of a hearing on the complaint or amendment, thereto on which the order is based. Such A copy of any amended complaint shall be served on all parties. When issues not raised by the pleadings are tried by express or implied consent by the parties, they shall be treated in all respects as if they had been raised in the pleadings. If evidence is objected to at the hearing on the ground that it is not within the issues raised by the pleadings, the hearing officer may allow the pleadings to be amended and shall do so freely when the presentation of the merits of the actions will be promoted thereby and the objecting party fails to satisfy the hearing officer that the admission of such evidence would prejudice the objecting party in maintaining that party's action or defense upon the merits.

- F. 7.06 Joinder of Parties. Any person charged with unlawful discriminatory practices arising out of the same transaction, occurrence or series of transactions or occurrences may be joined as a respondent in the same complaint. A person shall, whenever possible, be joined as a party in the complaint when:
 - in his or her their absence complete relief cannot be accorded among those already parties; or,
 - 2. he or she they claims an interest relating to the subject of the complaint and is are so situated that the disposition of the complaint in his or her their absence may:
 - as a practical matter impair or impede his or her their ability to protect that interest; or,
 - b. leave any of the persons already parties subject to a substantial risk of incurring double, multiple, or otherwise inconsistent obligations by reason of his or her their claimed interest. If such a person cannot be made a party, the Commission shall decide whether in equity and good conscience the action should proceed or be dismissed. Any person charged with unlawful discriminatory practices arising out of the same transaction, occurrence or succession or series of transactions or occurrences may be joined as a respondent in the same complaint.
 - G. 7.07Consolidation of Complaints. After providing the parties an opportunity to object, the Commission may, within its discretion, join one or more complaints into a single proceeding at public hearing.

2.10 Rule 8 Answer

- A. 8.01-Time of Filing Answer. A respondent against whom a complaint has been issued and upon whom a notice of hearing and copy of such complaint has been served shall file a written answer not later than within three (3) weeks from the date of service of such complaint or three ten (10) days prior to the date of hearing, whichever is earlier.
- B. 8.02-Place and Manner of Filing. The answer must be filed in triplicate at the office of with the Commission, and a copy thereof served upon the a Commission attorney, if any, and upon all other parties, The filing shall be by personal delivery, or by registered or certified mail, return receipt requested facsimile or email.
- <u>C</u>. <u>8.03</u> Extension of Time. Upon application, the Commission, for good cause shown, may extend the time within which the answer may be filed.

- <u>D</u>. 8.04 Form of Answer. The answer shall be in writing and shall contain the address, email address and telephone number of the respondent, and if he or she is represented by an attorney, the name, address, bar number, email address and telephone number of said attorney. The answer shall contain ageneral or specific denial of each and every allegation of the complaint controverted by the respondent, or a denial of any knowledge or information sufficient to form a belief concerning such allegations, and a statement of any matter constituting a defense. General denials are not an acceptable form of pleading and shall be stricken by the Commission. Any allegation in the complaint which is not denied or admitted in the answer, unless respondent shall state in the answer that the respondent after due investigation is without knowledge or information sufficient to form a belief on the allegation, shall be deemed admitted. An affirmative defense not first set forth by answer may not be raised at hearing on a complaint unless the hearing officer decides otherwise based on good cause shown. Commission in its discretion decides otherwise. Any allegation of new matter contained in an answer shall be deemed denied without the necessity of a reply
- E. 8.05 Amendment to Answer. The respondent may amend their his or her answer at any time before ten (10) sixty (60) days prior to the first hearing on the complaint, as a matter of right, and thereafter at the discretion of the Commission or the person or persons conducting the hearing officer, by motion. on application duly made and for good cause shown. Whenever a complaint is amended, the respondent shall file an amended answer thereto in the same manner as the original answer was filed as directed by the Commission.
- <u>8.06-Failure to File Answer. A respondent who has not filed an answer, as provided in Rules 8.01 through 8.05 of the Commission Rules and Regulations shall be deemed in default and the hearing shall proceed on the evidence in support of the complaint. Such default may be set aside by the Commission or the hearing examiner hearing officer upon good cause shown.</u>

2.11 Rule 9 Motions and Memoranda

- A. 9.01 Service of Motions and Memoranda. Any motion made or memorandum submitted by a party shall be filed with the Commission and served upon all other parties to the investigation or the complaint, as the case may be.
- B. 9.02 Motions to Dismiss. In order to preserve his/her-their right to make a motion to dismiss the complaint at the hearing on the complaint, a party must file the motion to dismiss with the Commission and serve a copy of the motion upon all other parties not later than 10-thirty (30) days before the date of the hearing. If a motion to dismiss is filed later-less than thirty (30) 10-30 days prior to a hearing, the hearing officer hearing examiner or Commission member or members

- hearing the case, may in their discretion waive the <u>timeliness</u> requirement <u>for</u> good cause shown and decide the motion after evidence has been presented or refuse to consider the motion.
- O. 9.03-Motions Made Before the Finding of on Probable Cause. Any motions made by a party before probable cause has been determined will be decided by the Preliminary Investigating Commissioner.
- D. Motions for Summary Judgment. The Commission will not rule upon a Motion for Summary Judgment on the issue of discrimination.

2.12 Prehearing Procedure

- A. Prehearing Conferences. Before the hearing on the complaint, the Commission or Commission attorney may in their discretion direct the parties or their qualified representatives to appear at a specified time and place for a conference with a Commissioner or staff member to consider:
 - <u>1.</u> the simplification of the issues;
 - <u>2.</u> the necessity of amendments to the complaint or answer;
 - 3. the possibility of obtaining stipulations:
 - 4. the listing of witnesses;
 - <u>5.</u> <u>discovery issues, including discovery schedules;</u>
 - 6. such other matters as may aid in the disposition of the hearing.

2.13 Rule 14 Discovery

- A. 14.01(A) Rights of Discovery. Following a finding of probable cause, the parties shall enjoy the same rights of discovery as are provided in the Rhode Island Superior Court Rules of Civil Procedure.
- <u>B.</u> <u>14.01(B)</u> Applicability of Rules. The Rhode Island Superior Court Rules of Civil Procedure governing discovery shall be applicable to discovery under this rule, except to the extent that <u>the Civil those</u> Rules by their nature would be inapplicable, <u>and as otherwise specifically provided in this Chapter</u>.
- C. 14.01(C) Discovery Motions. A party may file with the Commission a Motion To Compel, or a Motion For A Protective Order, any discovery motion allowed by the Rhode Island Superior Court Rules of Civil Procedure. with an accompanying memorandum to the Commission. The Motion must be served upon all parties.

Any party who objects to the Motion must file an Objection and an accompanying memorandum within fourteen (14) days after service of the Motion, unless otherwise specified by the Commission.

- D. 14.02 Commission File. Either Any party may examine the case file after the finding of probable cause has been made, or the case has been closed, or the case has been stayed, but documents and papers involving communications between the Commission and other civil rights agencies, internal memoranda, documents and papers relating to conciliation or settlement, and documents and papers revealing the identity of confidential sources will be taken removed from the case file by a staff member before the file is examined by either any party. In addition, either party may request a list of the witnesses and documents which the other party intends to present at hearing. On the petition of a party, the Commission can authorize a party to withhold from the other party the name of a witness or a document to be presented at a hearing when justice would be served by withholding the information. The Commission shall be entitled to a reasonable charge for any copying and such charge shall be prepaid.
- E. Witnesses. Either party or the Commission may request a list of the witnesses and a copy of the documents which the other party intends to present at hearing.

 Such lists or documents shall be provided by the date specified by the Commission. Either party may move for a Protective Order.
- F. Completion of Discovery. All discovery shall be completed at least thirty (30) days prior to the commencement of the hearing before the Commission, or any rescheduling thereof.

2.14 Rule 10 Hearing

- 10.1 Pre Hearing Conferences. Before the hearing on the complaint, the Commission or Commission counsel may in its/his/her discretion direct the parties or their qualified representatives to appear at a specified time and place for a conference with a Commissioner or staff member to consider:
- A. The simplification of the issues;
- B. The necessity of amendments to the complaint and answer;
- C. The possibility of obtaining stipulations;

Such other matters as may aid in the disposition of the hearing.

<u>A.</u> 10.02 Appearance of Parties. The complainant <u>and respondent</u> shall be <u>a party</u> <u>parties</u> to the proceeding and <u>may be present at the hearing</u>. The respondent may <u>appear at the hearing</u>, examine and cross-examine witnesses <u>and the</u>

- complainant, and may present witnesses and submit other evidence. Any person who has or claims an interest in the subject of the hearing and in obtaining or preventing relief against the acts or practices complained of may, be in the discretion of the hearing officer, examiner be permitted to appear for presentation of oral or written arguments. within the limits of the law. Any witness may claim the privilege, as set out in the Fifth Amendment to the United States Constitution, to refuse to answer specific questions which may tend to incriminate him/her.
- <u>B</u>. 10.03 Conduct of Hearings. A hearing shall be conducted Ceonsistent with the provisions of this Part, hearings shall be conducted seRules and Regulations by the full Commission or one or more members thereof or by one or more hearing examiners officers or any combination of the above who are designated by the Commission for such purpose. If more than one Commissioner or hearing examiner officer conducts a hearing, one of them shall be designated by the Commission as the presiding member.
- <u>C</u>. <u>10.04</u>-Time of Hearings. A hearing shall be conducted at the time and place set forth in the notice of hearing, except that the time of hearing may be extended by the Commission, on application of any party or the Commission <u>a</u>Attorney, to such later date as the Commission may determine for good cause shown.
- <u>D</u>. <u>10.05</u>-Procedure at Hearing. <u>Unless specifically provided otherwise in this Part, the following procedures shall apply to all hearings before the Commission.</u>
 - 10.05(A). The person or persons conducting the hearing shall not be bound by the rules of evidence prevailing in the courts of law and equity, but shall in-ascertaining the practices followed by the respondent, take into account all reliable, probative and substantial evidence, statistical or otherwise, produced at the hearing which may tend to prove the existence of a predetermined pattern, practice or act of unlawful discrimination.
 - 1. 1. 10.05(B). The person or persons conducting the hearing officer shall have full authority to control the procedures of the hearing, to admit or exclude testimony or other evidence, to rule upon all objections and take such other actions as are necessary and proper for the conduct of such hearing including, but not limited to, ordering the appearance of any person and the production of any books, papers, documents or tangible things at the hearing; and ruling upon any petition motion to revoke quash or modify a subpoena or other demand for discovery pending at the commencement of the hearing; provided, however, that the person conducting the hearing officer shall make no finding at the hearing that respondent has engaged in any unlawful discriminatory practice or that the complaint should be dismissed.

- <u>2</u>. <u>10.05(C)</u>. Where hearings are conducted by three <u>(3)</u> or more <u>Commissioners and/or</u> hearing <u>examiners officers</u>, all rulings and determinations shall be made by majority rule.
- <u>3</u>. <u>10.05(D) Stipulations.</u> Written stipulations may be introduced in evidence, if signed by the person(s) sought to be bound thereby, or by their attorney(s). Oral stipulations may be made on the record at open hearings.
- 4. 10.05(E) Continuation and Adjournments. The person or persons conducting a hearing officer may continue a hearing from day to day or adjourn it to a later date or to such different place, as is permitted by law, by announcing such action at the hearing, or by appropriate notice to all parties.
- 5. 10.05(F) Oral Arguments and Briefs. The person or persons conducting a hearing officer shall permit the parties or their attorneys, the Commission attorney or members of the Commission staff who are presenting the case, and other persons permitted to appear pursuant to Rule 10.02 of the this Part Commission Rules and Regulations to argue orally and/or to file briefs within such time limits as the hearing examiner officer may determine.
- 6. 10.05(G) Testimony. The testimony taken at the hearing shall be under oath. The entire proceedings shall be transcribed and the transcript shall be filed with the Commission. A stenographer shall take notes and such notes shall be transcribed and filed with the Commission. Thereafter, in its discretion, the Commission, upon notice to the complainant and to the respondent, may take further testimony or hear argument.
- 7. 10.05(H) Improper Conduct. The person or persons conducting a hearing officer may exclude from the hearing room, or from further participation in the proceeding, any person who engages in disruptive conduct during the hearing.
- 8. 10.05(I) Representation. Any party to a hearing may be represented by counsel, as set forth in § 2.3(A) of this PartRule 3.01 of the Commission-Rules and Regulations, who may appear on behalf of such party during the hearing. Any party may represent him/herself-themselves to the extent authorized by law and § 2.3(A) of this PartRule 3.01 of the Commission Rules and Regulations. The Commission counsel may represent a party when he/she is they are directed to do so by the Commission.

- 9. 10.05(J) Public Hearings. All hearings shall be public, unless for good cause the Commission shall decide otherwise.
- 10. The Commission shall not be precluded from taking evidence, considering claims or issuing findings on matters which could have been presented to any other state administrative agency, but which were not actually presented and decided in a contested case as defined under the Administrative Procedures Act. -To the extent the Commission is bound by findings of fact and conclusions of law of another state administrative agency, the Commission shall be entitled to grant any relief authorized under the law in accordance with those findings to the extent that this relief was not available to, or within the authority of, the other agency to provide.
- <u>E</u>. <u>10.06</u>-Rules of Evidence. <u>While the method of presenting evidence shall be relaxed, only competent, relevant and material evidence shall be considered by the Commission.</u>
 - 1. 10.06(A). Admissibility of Evidence. Subject to the provisions of law and to other provisions of these rules this Chapter, all relevant evidence is admissible which, in the opinion of the hearing officer, or hearing Commission member or members is the best evidence reasonably obtainable, having due regard for its necessity, availability and trustworthiness. In passing upon the admissibility of evidence, the hearing officer or hearing Commission member or members shall give consideration to, but (except to the extent required by law) shall not be bound to follow the rules of evidence governing civil proceedings, in matters not involving trial by jury, in the Superior Court of the State of Rhode Island. prevailing in the courts.
 - 2. 10.06(B). Objections. The hearing officer or hearing Commission member or members may, in their discretion, either with or without objection, exclude inadmissible evidence or order cumulative evidence discontinued. Parties objecting to the introduction of evidence shall state the precise grounds of such objection at the time such evidence is offered. When objection is made to the admissibility of evidence, such evidence may be received subject to a later ruling.
- F. 10.07 Reopening of Hearing. At any time after a hearing has been closed but prior to the filing of the delecision and Order, the Commission may, on its own initiative or upon written motion by any party, a copy of which has been provided to all parties, reopen the proceeding to receive further evidence and/or to hear argument.

- G. 10.08-Proposed Findings of Fact. Any party may, at the conclusion of a hearing or within such later time as may be fixed, submit to the Commission proposed findings of fact, copies thereof to be served upon each party to the proceeding. These proposed findings of fact must be stated in separately numbered paragraphs which state facts and not arguments. The hearing officer or hearing Commission member or members may allow parties to present written arguments after the conclusion of the hearing.
- H. Memoranda. The hearing officer may allow parties to present memoranda and/or written arguments after the conclusion of the hearing.

2.15 Rule 11 Written Transcript of the Record of the Hearing

- A. 11.01 Administrative Record. The written administrative record of a any hearing shall consist of the notice of hearing, the complaint, as it may have been amended, the answer, as the same may have been amended, the stenographic transcript of the testimony taken at the hearing, the exhibits and depositions offered in all documents accepted into evidence, proffers of evidence, written applications, orders, motions and objections thereto, memoranda, stipulations, the findings of fact, conclusions of law and final Oerders of the Commission.
- B. 11.02 Transcripts of a Hearing. Transcripts of testimony a hearings shall be available at the Commission's office for examination and copying. except when the transcript is not in the Commission's possession. If any party files proceedings for judicial review, the Commission shall, upon request by any party, supply to such a party provide a copy or copies of the transcript of the proceedings hearing before it at such reasonable prepaid charge as the Commission shall establish, or make the transcript available for copying.

2.16 Rule 12 Decisions and Orders

- <u>A</u>. <u>12.01</u>-Content. Any <u>eD</u>ecision and <u>eO</u>rder of the Commission issued after a hearing shall contain findings of fact, conclusions of law, <u>and</u> a ruling on each proposed finding of fact submitted by a party <u>and an order</u>.
- <u>B.</u> <u>12.02</u> Issuance of Decisions and Orders. <u>Unless specifically provided otherwise</u> in these Regulations, the following procedures shall apply to all Decisions and Orders issued by the Commission:
 - 1. 12.02(A). At least Three (3) Commissioners must participate in the decision on a case. A majority of the three Commissioners must agree on the Decision and Order.

- 2. 12.02(B)(1) If the Commission determines that the respondent has engaged in, or is engaging in, any unlawful discriminatory practice, the Commission shall issue and cause to be served on such respondent, an Decision and eOrder containing findings of fact and conclusions of law, and requiring such respondent to cease and desist from such unlawful discriminatory practice and to take such further affirmative action as will effectuate the purposes of the Rhode Island State Law Against Discrimination anti-discrimination laws, including, but not limited to:
 - <u>a</u>. hiring, reinstatement, or upgrading of employees with or without back pay;
 - <u>b</u>. admission or restoration to union membership or to training practices with utilization of objective criteria for admission;
 - <u>c</u>. admission to place of public accommodation;
 - <u>d</u>. sale or lease of housing accommodations and lending of money upon equal terms and conditions, <u>and</u>,
 - <u>e</u>. <u>including</u> a requirement for reports of the manner of compliance, payment of complainant's attorney's fees, including expert fees, and other litigation expenses and compensatory damages.
- 3. 12.02(B)(2) With respect to charges filed under Title 34, Chapter 37 the Fair Housing Practices Act, upon a determination that a respondent has engaged in, or is engaging in, any unlawful discriminatory practice, the Commission may also order the respondent to pay a civil penalty as provided by law and may also order the respondent to pay the complainant damages sustained by the unlawful discriminatory practice.
- 4. 12.02(C). In case a respondent is operating by virtue of any license or permit issued by the state or agency thereof, if the Commission determines after hearing that the respondent has engaged in or is engaging in any unlawful discriminatory practice, the Commission shall send a certified copy of its findings Decision and oOrder to the licensing or contracting authority.
- 5. 12.02(D) At any time in its discretion, the Commission may investigate whether the terms of the <u>Decision and Oerder</u> are being complied with. Upon a determination that the terms of the <u>Decision and Oerder</u> are not being complied with, the Commission may take appropriate action to assure compliance including, but not limited to, petitioning the Superior Court of Rhode Island for its enforcement. Upon a determination that the order is being complied with and all unlawful discriminatory practices have

been eliminated, the Commission may issue a declaratory order stating that the respondent has ceased to engage in unlawful discriminatory practices. Such declaratory order shall not affect in any way the requirement of any respondent to submit such compliance reports as the Commission may direct.

6. 12.02(E) The Commission with the consent of the respondent may enter a consent eorder at any time after service of a complaint. Such consent eorders shall include an express provision that respondent intends to be legally bound thereby. Consent orders shall have the same force and effect as a final occision and eorder of the Commission entered after hearing. Such consent eorders shall waive public hearing and may or may not make findings of fact or conclusions of law.

12.02(F) With the written consent of respondent, a consent judgment embodying the terms of any order of the Commission may be filed in the Superior Court of Rhode Island in which a petition for its enforcement may be brought.

- C. 12.03 Issuance of Dismissal. If the Commission finds that the respondent has not engaged in any unlawful discriminatory practices against the complainant or others, it shall issue and cause to be served on the complainant an mail the Decision and eOrder dismissing the said complaint a to the complainant, respondent and as to such respondent. A copy of such order shall be delivered to the Attorney General.
- <u>D.</u> 12.04-Service of Orders. Copies of <u>Decisions and Orders</u> shall be served on all parties, and their attorneys of record, if any, and, where appropriate, the Attorney General and the state licensing or contracting authority.
- E. 12.05 Filing of Orders. All <u>Decisions and Orders</u> issued by the Commission after a hearing shall be filed in the <u>principal</u> office of the Commission in <u>Providence</u> and shall be open to public inspection during regular office hours of the Commission.

2.17 Reopening of Proceedings

Authorization of Commission. After issuing any <u>Decision and eOrder pursuant to § 2.16 of this Part Rule 12 of the Commission Rules and Regulations</u>, the Commission, on its own motion, whenever justice so requires, and after reasonable notice and opportunity to be heard have been given to all parties, may reopen any proceeding and take such action as it may deem necessary, including modifying or setting aside, in whole or part, any finding or <u>eOrder previously made</u> by it.

2.18 Rule 16 Attorney's Fees Awarded to Respondents Equal Access to Justice for Small Businesses and Individuals

- A. 16.01 Qualifications for an Application an award of Attorney's fees a Petition for Reasonable Litigation Expenses. An award of attorney's fees reasonable litigation expenses to a respondent may be made when:
 - (A) Tthe Commission initiated the charge filed against the respondent; and,
 - 2. (B) Tthe respondent prevails after a final hearing on the merits; and,
 - 3. (C) The respondent is an individual whose net worth is less than \$250,000 the limit established by the Equal Access to Justice Act, at the time of the commencement of the first hearing or is any individual, partnership, corporation, association or private organization doing business and located in the state, which is independently owned and operated, not dominant in its field, and which employs one hundred (100) or fewer persons at the time of the commencement of the first hearing; and,
 - $\underline{4}$. (D) $\pm \underline{t}$ the award is required by law.
- B. Form and Procedure. Unless specifically provided otherwise in this Part, the following procedures shall apply to all Petitions for Reasonable Litigation Expenses.
 - 1. 16.02 Time and Method of Application. If a respondent qualifies to apply for an award of attorney's fees reasonable litigation expenses as specified above in Rule § 2.18(A) of this Part of the Commission Rules and Regulations above, it they may petition for an award of attorney's fees such expenses within thirty (30) days after the mailing date of date when it receives the Commission Decision and Order which finds in favor of the respondent after a final hearing on the merits. The Petition must include a completed Commission form. No evidence as to the appropriateness of an award of attorney's fees to the respondent will be accepted until after a final Decision and Order on the merits of the complaint.
 - 2. All Petitions filed pursuant to § 2.18(A) of this Part shall contain:
 - a statement that the respondent requesting the reasonable litigation expenses qualifies as a "party" pursuant to the Equal Access to Justice Act;
 - b. a summary of the legal and factual basis for filing the Petition;

- a detailed breakdown of the reasonable litigation expenses incurred by the respondent in the adjudicatory proceeding, including copies of invoices, bills, affidavits, and any further documents requested by the Commission subsequent to the initial filing of the Petition; and
- d. a notarized statement swearing to the accuracy and truthfulness of the statements and information contained in the Petition, and/or filed in support thereof.
- C. Objections. The complainant or Civil Prosecutor may file an objection to the Petition for an award setting forth their reasons therefore. Such objection(s) must be filed with the hearing officer within thirty (30) days after receipt of the respondent's Petition, but the period for filing such objection may be extended for good cause shown.
- <u>D.</u> 16.03 Hearing and Decision on Respondent's Request Petition For Attorney's Fees Reasonable Litigation Expenses. When the Commission receives a Petition For Award of Attorney's Fees to Respondent for reasonable litigation expenses, which appears to meet the qualifications set forth in 1601 above § 2.18(A) of this Part, it will schedule a hearing on the Petition. Three (3) Commissioners will review the transcript of the hearing along with exhibits, the Petition, objections and memoranda and decide whether to award attorney's fees issue a Decision and Order on the Petition. The respondent must prove that an award of attorney's fees reasonable litigation expenses is required by law.
- E. <u>Disallowance of Awards. Unless otherwise specifically provided in these Regulations, the following standards shall apply to all awards:</u>
 - 1. No award of reasonable litigation expenses may be made if there is a finding that the Commission had substantial justification in the actions leading to the proceeding and the proceeding itself, or that the respondent failed to prove entitlement to reasonable litigation expenses.
 - <u>2</u>. <u>The Commission may, in its discretion, deny fees or expenses if special circumstances make an award unjust.</u>
 - 3. <u>A Decision and Order disallowing a Petition for Reasonable Litigation</u>

 <u>Expenses shall include written findings and conclusions with respect to the denial of the award.</u>

2.19 Petition for Action on Regulations

- A. Procedure. A Petition to promulgate, amend or repeal a Regulation must be in writing, submitted to a Commission attorney, and include the following information:
 - 1. the name and address of the petitioner;
 - <u>a statement requesting the promulgation, amendment or repeal of a Regulation;</u>
 - <u>a detailed statement of all facts relied upon by the petitioner;</u>
 - <u>a copy of all documents relied upon by the petitioner;</u>
 - <u>5.</u> in the case of a request for the repeal of an existing Regulation, the petitioner must identify the Regulation by title and RICR citation; and,
 - 6. In the case of a Petition for an amendment to an existing Regulation, the petitioner must identify the Regulation by title and RICR citation and identify with specificity all proposed additions, deletions or other amendments, using underline formatting for proposed insertions and strikethrough formatting for proposed deletions.
- B. Consideration and Disposition. The Commission shall promptly consider and dispose of a Petition for the promulgation of a Regulation as provided by the Administrative Procedures Act.
 - 1. The Commission may, in its discretion, and within the period prescribed by state law:
 - a. hold a hearing; or,
 - <u>b.</u> reschedule the hearing for further consideration and discussion of the Petition; or,
 - c. request further information or documents necessary for the full consideration and disposition of the Petition.
- C. Conduct of Public Hearings. The following procedures shall apply to all Petitions for Actions on Regulations:
 - 1. Public hearings may be held at the election of the Commission or as required by state law at a time and place designated by the Commission.

- 2. Notice of public hearings shall be issued in accordance with the provisions of state law.
- 3. The public hearing shall be officially transcribed or recorded, and the transcription or recording shall be made part of the record in accordance with state law.
- 4. Members of the public must sign in prior to giving oral testimony during the hearing.
- 5. Written testimony may be submitted to the Commission prior to the hearing, or to the hearing officer during the hearing.
- 6. Members of the public attending the public hearing shall not cause disruptions, including but not limited to: screaming, loud noises, and disorderly gesticulations, which interrupt or distract from the testimony of other members of the public or from the ability of the hearing officer to conduct the public hearing. The hearing officer may exclude from further participation in the public hearing any person who engages in disruptive conduct during the hearing.

2.20 Petition for Declaratory Order

- A. Petition for Declaratory Order. A petition for a Declaratory Order must be in writing, submitted to a Commission attorney and include the following information:
 - <u>1.</u> The name and address of the petitioner;
 - A statement identifying the statute, Regulation, guidance document or Order at issue;
 - 3. A detailed statement of all facts relied upon by the petitioner;
 - 4. A copy of any and all documents relied upon by the petitioner;
 - 5. A statement requesting a Declaratory Order, and further indicating whether petitioner seeks:
 - <u>an interpretation or application of a statute administered by the</u>
 Commission; and/or,
 - b. clarification as to the manner in which a Regulation, guidance document or Order issued by the Commission applies to the petitioner.

- B. Consideration and Disposition. The Commission shall consider the Petition as provided in the Administrative Procedures Act.
 - 1. The Commission may, at its discretion:
 - a. issue or decline to issue the Order; or,
 - <u>b.</u> <u>schedule the matter for further consideration.</u>
 - 2. A petitioner may appeal the Commission's final disposition of the Petition for a Declaratory Order as provided by the Rhode Island Administrative Procedures Act.