RHODE ISLAND AIRPORT CORPORATION

Procurement Rules

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SECTION 1 - DEFINITIONS

For the purposes of these Procurement Rules, the following words and terms shallhave the following meanings:

"Architect" shall mean a person who, under the provisions of Section 5-1-2 of the General Laws of Rhode Island, by reason of his knowledge of the mathematical and physical sciences, and the principles of architecture and architectural design, acquired by professional education, practical experience, or both, is qualified to engage in the practice of architecture as attested by his licensing as an architect in this State. [37-2-7(26)]

"Benefits" shall mean monies or gifts provided by RIAC to or on behalf of individuals or entities, the distribution of which may not be prescribed by statute, regulation, or program provisions.

"Bid" shall mean an executed document submitted by a bidder in response to an Invitation for Bids or a Request for Quotation.

- (a) "firm bid" shall mean a bid that binds the bidder until a stipulated time of expiration.
- (b) "sealed bid" shall mean a bid which has been submitted in a sealed envelope to prevent its contents from being revealed or known before the deadline for the submission of all bids to enhance fair competition.

"Bid Abstract" shall mean a summary of responsive bids to a solicitation.

"Bid Bond" shall mean an insurance agreement in which a third party agrees to be liable to pay a certain amount of money in the event that a specific bidder, if his bid is accepted, failed to accept the contract as bid.

"Bid Opening" shall mean the process through which bids are opened and the contents revealed for the first time to RIAC, other bidders and to the public.

"Bid Security" shall mean a sum of money or check deposited with and as instructed by RIAC to guarantee that the bidder (depositor) will, if selected, accept the contract in accordance with the bid.

"Bidder" shall mean any person submitting a competitive bid in response to a solicitation.

"Bidders List" shall mean a list maintained by the RIAC Purchasing Agent containing the names and addresses of suppliers of various goods and services from who bids, proposals, and quotations can be solicited.

"Business" shall mean any corporation, partnership, individual, sole proprietorship, joint stock company, joint venture, or other legal entity through which business is conducted. [37-2-7(1)]

"Change order" shall mean a written order signed by the RIAC Executive Director or the contractor directing or allowing the contractor to make changes which the changes elause of the contract authorizes the RIAC Executive Director or contractor to orderwithout the consent of the contractor or RIAC Executive Director. [37-2-7(2)] "Commodity" shall mean an article of trade, a movable article of value, somethingthat is bought or sold; any movable or tangible thing that is produced or used as thesubject of barter or sale.

"Competition" shall mean the process by which two or more vendors vie to secure the business of a purchaser by offering the most favorable terms as to price, quality, delivery and/or service.

"Competitive bidder /offeror" shall mean responsible and responsive bidder or offeror.

"Construction " shall mean the process of building, altering, repairing, improving or demolishing any public structures or building, or other public improvements of any kind to any public real

property. It does not include the routine maintenanceor repair of existing structures, buildings, or real property performed by salaried employees of RIAC in the usual eourse of their jobs. [37-2-7(4)]

"Consultant" shall mean any person with whom RIAC has a contract which contract provides for the person to give direction or information as regards to a particular area of knowledge in which the person is a specialist and /or has expertise.

"Contract" shall mean all types of agreements, including grants and orders, for the purchase or disposal of supplies, services, construction, or any other items. It shall includeawards, contracts of a fixed price, cost, cost-plus-a-fixed-fee, or incentive type; contracts providing for the issuance of job or task orders, leases, letter contracts, purchase orders and construction management contracts . It also includessupplemental agreements with respect to any of the foregoing. With respect to the procurement regulations set forth herein, "contract" shall not apply to labor contractswith employees of RIAC. [37-2-7(5)]

"Contract Modification" shall mean any written alteration in the specifications, delivery point, rate of delivery, contract period, price, quantity, or other contractprovisions of any existing contract, whether accomplished by unilateral action inaccordance with a contract provision, or by mutual action of the parties to the contract. It shall include bilateral actions, such as change orders, administrat ive changes, notices of termination, and notices of the exercise of acontract option. [37-2-7(6)]

"Contractor" shall mean any person having a contract with RIAC. [37-2-7(7)]

"Cooperative Contract" shall mean with a contract entered into with any agency of the federal government, of the State of Rhode Island and its subdivisions, or with any agency of another state. [37-2-540)]

"Data" shall mean recorded information, regardless of form or character. [37-2-7(8)]

"DBE' or " Disadvantaged Business Enterprise" shall mean a business concern (1) that is at least 51 percent owned by one or more individuals who are both socially and

economically disadvantaged or, in the case of a corporation, in which 5 I percent of the stock is owned by one or more such

individuals; and (2) whose management and daily business operations are controlled by one or more of the socially and economically disadvantaged individuals who ownit. In the event that the State of Rhode provides certification as to DBE status, abusiness shall be deemed to be (or not be) a DBE pursuant to such certification, notwithstanding the foregoing definition.

"Designee" shall mean a duly authorized representative of a person holding a superior position. [37-2-7(9)]

"Electronic Bid" shall mean a bid submitted to RIAC via a computer and the internet.

"Electronic Commerce" shall mean the conduct of business "on-line", that is via a computer and the internet.

"Electronic Signature" shall mean an electronic identifier, created by a computer, and intended by the party using it to have the same force and effect as the use of a manual signature. Such electronic signature can be attached to a electronically transmitted message that uniquely identifies the sender of such message.

"Employee " shall mean an individual drawing a salary from RIAC, whether appointed or not, and any non-salaried individual performing services for RIAC. [37-2-7(10)]

"Engineer" shall mean a person who, under the provisions of Section 5-8-2 of the General Laws of Rhode Island, by reason of his special knowledge and use of the mathematical, physical and engineering sciences and the principles and methods of engineering analysis and design, acquired by engineering education and engineering experience, is qualified to practice engineering, as hereinafter defined, and as attested by his registration as an engineer. [37-2-7(26)]

"Entitlements" shall mean monies or gifts provided by RIAC as part of subsidyprograms for which the distribution of funds is determined in accordance with specific eligibility criteria or by formula. Examples include but shall not be limited to: foodstamps, general public assistance, medical assistance payments, and school aidformula funds.

"Evaluated bid price " shall mean the dollar amount of a bid after bid priceadjustments are made pursuant to objective measurable criteria, set forth in the invitation for bids, which affect the economy and effectiveness in the operation oruse of the product, such as reliability, maintainability, useful life, and residual value. [37-2-15(3)]

"Governmental body" shall mean any department, commission, council, board, bureau, commi ttee, institution, legislative body, agency, government corporation, including, without limitation, the Board of Governors for Higher Education and Board of Regents - Elementary and Secondary Education or other establishment of the executive, legislative, or judicial branch of the State. [37-2-7(11)] "Grants" shall mean monies provided by RIAC to or on behalf of individuals or entities to underwrite specific costs of service s or programs. Although grants may be distributed for specific purposes, payment is not based upon supply of specificunits of service or products.

"Independent Contractor" shall mean a person (individual or firm) who, in variousdegrees and/or combinations:

- (i) is available to the general public on a regular and consistent basis;
- (ii) is free to work when and for whom he/she pleases;
- (iii) is employed by more than one person or company at a time;
- (iv) makes a significant investment in facilities not typically maintained by an employee; and
- (v) can realize a profit or loss as a result of providing services or products.

"Invitation for Bids" shall mean all documents, whether attached or incorporated by reference, utilized for soliciting pricing in accordance with the procedures set forth in Section 37-2-18 of the State Purchases Act. [37-2-15(4)]

"Licensure" as an architect shall mean the possession of an "architect' s stamp" in accordance with Section 5-1-1 of the General Laws of Rhode Island, which indicate s-professional certification by the Rhode Island–Board of Examination and Registration of Architects.

"Master Price Agreements" shall mean pricing agreements between the State of Rhode Island and vendors of goods and services.

"May" shall mean perm iss ive. [37-2-7(-12)]

"MBE" or "Minority Business Enterprise " shall mean a small business concern, owned and controlled by one or more minorities or women certified by the Rhode-Island Department of Economic Development to meet the definition established by-Chapter 37-14.1 of the General Laws of Rhode Island.

"Negotiation" shall mean contracting by the provisions set forth in sections 37-2-19, 37-2-20, and 37-2-21 of the State Purchases Act. These sections refer to competitive negotiation,

noncompetitive negotiation, and sole source and emergency procurements, respectively. [37-2-7(13)] "Negotiation" shall also mean the process of establishingcontractual provisions and of gaining contractual acceptance, other than solely as the result of normal competitive bidding (described elsewhere here in). For the purpose of this definition, two distinct categories of negotiation shall be recognized:

(a) "Competitive negotiation" shall mean a specialized bidding procedurecharacterized by modifications to the offers of at least two vendors and/oralteration of the specifications for which, or the terms and conditions underwhich, RIAC has solicited offers.

(b) "Noncompetitive negotiation" shall mean the establishment of contractualterms and conditions, including but not limited to contract price, bydiscussions with a single vendor, outside of the procedures established forcompetitive bidding.

"Offeror" shall mean an individual who proposes a specific offer to sell goods and services to RIAC, whether in response to a bid or request for proposals or unsolicited.

"Person" shall mean any business, individual, organization or group of individuals. [37-2-7(14)]

"Practice of Engineering" shall mean any service or creative work, the adequate performance of which requires engineering education, training and experience in the application of special knowledge of the mathematical, physical and engineeringsciences to such services or creative – work as consultation, investigation, evaluationsurveys, planning and design of engineering systems, and the supervision of construction for the purpose of assuring compliance with specifications; and embracing those services or work in connection with any public or private utilities , structures, buildings, machines, equipment, processes, work, or projects wherein the public welfare or the safeguarding of life , health, or property is involved or concerned, and includin g such architectural work as is incidental to the practice of engineering. [5-8-2]

"Prime Contractor" shall mean a contractor who engages subcontractors in the courseof satisfying the requirements of fulfilling a contract.

"Procurement" shall mean the purchasing, buying, renting, leas ing or otherwiseobtaining of any supplies, services, or construction. It shall also include all functionsthat pertain to the obtaining of any supply, service, or construction item, includingdescription of requirements, selection and solicitation of sources, preparation and award of contracts, and all phases of contract administrat on. [37-2-7(15)]

"Procurement Card" shall mean a credit card or account used to purchase goods or services.

"Professional Consultant" shall mean an individual or a firm which is a specialistand/or has the expertise, as demonstrated by the possession of appropriateprofessional licensing, certification, and/or experience, necessary to give advice, direction or information regarding that particular area of knowledge.

Consultant services s hall be characterized by research and analysis, recommended eourses of action, identification of priorities, or unspecified outcomes. Examples of professional consultations include:

- (ii) systems analysis (computer, personnel, management review);
- (iii) program analysis (medical program planning); and

(iv) policy recommendation s (abandonmentor adoption of programs, establishment of decision criteria).

"Professional Service Products" shall mean activities, which directly implementprograms established by RIAC officials.

"Professiona I Se rvice Provider" shall mean an independent contractor who is a specialist and/or has the expertise, as demonstrated by professional licens ing or certification and experience, nece ssary to carry out tasks regarding that particular field of expertise.

Professional se rvices shall be characterized by specific activities and/or the attainment of measurable outcomes. Examples of professional se rvices include:

- legal representation in litigation and administrative advice (interpretation of law, contracts, etc.);
- (iii) computer programming;
- (iv) construction management; and
- (v) arbitration.

"Proprietary Information" shall mean information or data describing technical processes, mechanisms, or operational factors that a business wishes to keep from general publicview in order to maintain competitive capabilities in the market.

"Protest" shall mean a complaint about a governmental action or decision brought by a prospective bidder, a bidder, a contractor, or other interested party to the appropriate administrative section with the intenti o n of achieving a remedial result.

"Public Agency" shall be defined as set forth in Section 37-2-7(16) of the State Purchases Act. [37-2-7(16)]

"Pub lie Works Contract" shall mean a contract for grading, clearing, demolition, improvement, completion, repair, alteration or construction of any public road or any bridge, or portion thereof, or any public building or portion thereof, or any heavyconstructions, or any public works projects of any nature or kind whatsoever. [37-13-1]

"Public Works Contractor" shall mean a contractor, in accordance with Section 37-12-1 of the General Laws of Rhode Island.

"Purchasing Agent" shall mean the Purchasing Agent of RIAC appointed by the executive Director of RIAC with the approval of the RIAC Board of Directors.

"Purchase of Serv ices " shall mean monies ex pended for the provis ion of specific units of time and effort rather than an end product.

"Purchase Order " shall mean a document issued by the RIAC Purchasing Agent to formalize a purchase transaction with a vendor. The purchase order shall containstatements as to the quantity, description, and price of the goods or services ordered, applicable terms as to payment, discounts, date of performance, transportation, and other factors or suitable references pertinent to the purchase and execution by the vendor. Purchase orders shall include blanket orders, master pricing agreements, and utility purchase orders.

"Qualified Bidder" shall mean a bidder determined by the RIAC Purchasing Agent to meet standards of business competence, reputation, financial ability, and product quality.

"Reimbursement" shall mean monies paid to a beneficiary, client, or claimant tomake restoration for expenses such person has undertaken.

"Request for Proposal (RFP)" shall mean all documents, whether attached or incorporated by reference, utilized for soliciting competitive proposals. [37-2-15(5)]

"Request for Quotation (RFQ)" shal I mean a document or oral solicitation used for seeking competition on small purchases or on any purchase lower than the amount that requires competitive bidding.

"Requisition" shall mean a document whereby RIAC requests that a contract beentered into to obtain goods and/or services for a specified need, and may include, but is not limited to, the technical description of the requested item, deliveryrequirements, transportation mode request, criteria for evaluation of proposals, and/or suggested sources of supply, and information supplied for the making of any writtendetermination and finding required by Section 37-2-6 of the State Purchases Act.

A " requisition" shall also mean an internal document by which RIAC initiates a procurement. The request may include, but is not limited to, a performance or technical description of the requested item, delivery schedule, transportation mode, eriteria for evaluation, suggested sources of supply, and information related to the making of any written determination required by policy or procedure. [37-2-7(17)]

"Responsible Bidder or Offeror" shall mean a qualified bidder who has the capabilityin all respects including financial responsibility to perform fully the contractrequirements, and the integrity and reliability that will assure good faith performance.-[37-2-15(6)]

"Responsive Bidder" shall mean a person who has submitted a bid under Section 37-2-20 of the State Purchases Act that conforms in all material respects to the invitationfor bids, so that all bidders may stand on equal footing with respect to the methodand timeliness of submission and as to the substance of any resulting contract.

A " respo nsive bidder" shall also mean a person who has subm itted a bid that conforms in all material respects to the terms and conditions, specifications and any other requirements of the Bid Invitation. [37-2-15(7)]

"Reverse Auction" shall mean an offer to buy goods or services at a price determinedby bids. A seller bids for the right to sell and the buyer agrees to buy at the pricedetermined at auction.

During a reverse auction, multiple suppliers bid on procured goods or services simultaneously for a specified period of time.

"RIAC" shall mean the Rhode Island Airport Corporation

"Services" shall mean the rendering, by a contractor, of its time and effort rather than the furnishing of a specific end product, other than reports, which are merelyincidental to the required performance of services.

"Services" does not include labor contracts with employees of State agencies.-

[37-2-7(19)] "Shall" shall mean imperative . [37-2-7(21)]

"Solic itat ion" shall mean the process of notifying prospective bidders or offerors that RIAC wishes to receive bids for furnishing goods and services. The process may eonsist of public advertising, mailing Invitations to Bid, posting notices, and/or telephone or telegraph messages to prospective bidders.

"Source Selection" shall mean the technique of appropriate selection by solicitat ion, i.e., competitive sealed bidding, multi-step competitive sealed bidding, competitive negotiation, small purchase procedure, sole source or emergency purchase.

"S pecial Services" shall mean services which RIAC deems necessary or desirable to purchase provided by individuals or firms possessing special knowledge or skills forwhich formal licensing or certification is not necessarily required. Examples of special services include:

- (ii) expert witness testimony;
- (iii) art;
- (iv) interpretation (languages, deaf);
- (v) public information;
- (vi) stenographic services; and
- (vii) training.

"Specification" shall mean a description of what RIAC seeks to buy, and consequently, what a bidder must be responsive to in order to be considered for award of a contract. A specification may be a description of the physical orfunctional characteristics, or the nature of, a supply or service. It may include a description of any requirements for inspecting, testing, or preparing a supply or service item for delivery; a purchase description. "Spot Purchase" shall mean a one-time purchase oceasioned by a small requirement, an unusual circumstance, or to take advantage of a favorable market condition.

"Standard" shall mean a characteristic or set of characteristics for an item that, for reasons of performance level, compatibility or interchangeability with other products, etc., is generally accepted by producers and by users of the item as a required eharacteristic of all items for the designed purpose.

"State agency" shall mean any state government body other than the General Assembly or public body as defined herein.

"S tate Purchasing Agent" shall mean the person appointed in accordance with Section I of the State Purchases Act as the administrator of the State's central purchasing and contracting authority.

"State" shall mean the State of Rhode Island and any of its departments or agenciesand public agencies. [37-2-7(22)]

"Subcontractor " shall mean any person undertaking part of the work under the terms of the contract, by virtue of an agreement with the prime contractor, who, prior to such undertaking, receives *in* writing the consent and approval of RIAC.

"S ubsidies" shall mean monies provided by RIAC to or on behalf of individuals or entities to assist in defraying general expenses.

"Supplemental Agreement" shall mean any contract modification which is accomplished by the mutual action of the parties. [37-2-7(23)]

"SupplementalServices" shall mean all services performed in a capacity which supplements the basic staffing of RIAC.

"Sup plier" shall mean an actual or potential contractor; a vendor.

"S upplies" shall mean all property, including but not limited to leases of real property, printing and insurance, except land or permanent interest in land. [37-2-7(24)]

"Vendor" shall mean a supplier or contractor.

"WBE" or" Women's Business Enterprise" shall mean a business concern (l) that is at lea st 51 percent owned by one or more individuals who are women or, in the case of a corporation, in which 51 percent of the stock is owned by one or more women; and (2) whose management and daily

business operations are controlled by one or more women who own it. In the eventthat the State of Rhode provides certification as to WBE status, a business shall bedeemed to be (or not be) a WBE pursuant to such certification, notwithstanding theforegoing definition.

SECTION 2 - GENERAL PROVISIONS

2.1 PURPOSES AND POLICIES

2.1.1 Administrative Practices and Policies

2.1.1.1 <u>Competition</u> RIAC will operate an effective procurement system by obtaining goods and services within a competitive environment whenever possible. The primary method of assuring that procurements are to the advantage of RIAC will be the use of competitive bidding procedures.

2.2.2.1 2.1.1.2 <u>Responsibility and Accountability</u> - All RIAC officials shall be responsible for compliance with purchasing legi slation enacted by the Rhode Island General Assembly and with all related policies, rules, regulations, procedures and codes promulgated by the State Chief Purchasing Officer to the extent applicable and shall be held accountable for violations of the spirit, intent and letter of these governing requirements. All RIAC employees shall be responsible for carrying out their designated functions with care, integrity and a sense of responsibility to the taxpayers of Rhode Island for providing public services in the most cost-effective manner possible.

2.2 APPLICATION OF STATE PURCHASES ACT

- 2.2.1 <u>Expenditure of Public Funds under any Contract</u>. In accordance with R.I.G.L. Section 37-2-4, Section 37-2-1 et seq. (the "State Purchases Act") shall apply to every expenditure of public funds, except as otherwise provided by law, by RIAC under any contract or like business agreement, excepting only those contracts or like business agreements between RIAC and the State or its political subdivision s or other governments. It shall also apply to the disposal of RIAC supplies. Nothing in the State Purchases Act or these regulations shall prevent RIAC from complying with the terms and conditions of any grant or funding, including without limitation, any grant or funding from or through the Federal Highway Administration or any state agency, the Federal Aviation-Administration, or any gift, bequest or co-operative agreement.
- 2.2.2 <u>Option to Make Purchases Internally, through State</u> <u>Central Purchasing Authority or Master Price Agreements</u>
 - 2.2.2.1 [37-2-12(1)] <u>Intern al Adherence</u> RIAC does not have to utilize the State Central Purchasing Authority, but RIAC, through its exist ing internal purchasing functions, shall adhere to the general principles , policies and practices set forth in the State Purchases-Act.

- 6.4.1.1 <u>Use of State Central Purchasing Authority</u> RIAC may utilize the State Central Purchasing Authority as a procurement agency provided that such activity isconducted in accordance with all purchasing policies, procedures and regulations promulgated by the State Chief Purchasing Officer.
- 6.4.1.2 <u>Assignment</u> Nothing contained in these Procurement Rules shall prevent RIAC from accepting assignment of any contract from the State of Rhode Island, any of itsdepartments, including without limitation the Rhode Island Department of Transportation or any other entity; provided, however, that any such contract shall have been awarded in accordance with the requirements of the State Purchases Act.
- 6.4.1.3 <u>Master Price Agreements</u> RIAC may make use of Master Price Agreements entered into between the State of Rhode Island and vendors of goods and services.
- 6.4.1.4 <u>Cooperative Contracts</u> RIAC may make use of Cooperative Contracts into with any agency of the federal government, the State of Rhode Island and its subdivisions, or with any agency of another state.

6.5 DOCUMENTATION AND REPORTS

6.4.1 Purchase Reports

- 3.1.5.2 [37-2-54(9)] Records of Purchases <u>and Sales RIAC</u>shall maintain records of all purchases and sales made under its authority.
- 3.1.5.3 [37-2-54(9)] Records of Trends in Costs and Prices -RIAC shall also maintain records of trends in costs and prices, including savings realized through imp roved practices.
- 3.1.5.4 Sole Source, Emergency and Small Purchases -
 - 3.1.5.4.1 [37-2-37(2)] <u>Retention and Inspection of</u> <u>Sole Source, Emergency and Small</u> <u>Purchases</u> - All documentation of contracts made for sole source, emergency and small purchase procurements shall be retained for a period of five (5) years and made available for public inspection.

- 3.1.6 <u>Adequacy of Written Records</u>. Adequate written records shall be maintained in RIAC's purchasing files to document procurement-activities, reasons for selection of the supplier 's product and justification of price.
 - 2.3.2.1 <u>Source Selection and Pricing</u> At a minimum, documentation shall include adequate justification of source se lection and pricing.
 - 3.2.2.2 <u>Extent May Vary</u> The extent of documentation mayvary with RIAC needs and requirements and the value and complexity of the purchase.
 - 2.3.2.3 <u>Audit Trail Requirement</u> RIAC procurement officials shall be required to provide an "audit trail" for every purchase. Such documentation shall be recorded and maintained in accordance with procedures established by the RIAC Purchasing Agent. RIAC purchasing personnel shall document and maintain records of all actions with respect to a purchase for the purpose of:
 - 3.1.5.1.1 providing background information to assure that informed decisions are made at each step in a procurement;
 - 3.1.5.1.2 rationale for action-taken;
 - 3.1.5.1.3 providing information for reviews and audits conducted by RIAC purchasingmanagement and audit agencies; and
 - 3.1.5.1.4 furnishing facts in the event of -litigation.
- 3.1.6 <u>Documentation Signed or Initialed</u>. Purchasing documentation shall be signed or initialed (as appropriate) by duly authorized RIAC officials. Such s ignature or initialing shall constitute certification by the official that the action documented meets the administrative requirements for which he or she is responsible.
- 3.1.7 <u>Form of Documentation</u>. Documentation records may be in the form of copies, microfilms, computer files or other meanspermitted in accordance with procedures established and published by the State Chief Purchasing Officer or shall be original documents as required by law or the State Controller.

3.1.8 Audit of contractors' records

4.2.1.1 [37-2-34(e)] RIAC may audit the books and records of any person who has submitted cost or pricing data for

eertain negotiated contracts or change orders at anytime until the period of record retention as set forth in-Section 37-2-34(e) shall have expired. The right toaudit hereunder shall only extend to those books andrecords reasonably connected with cost or pricing datasubmitted in accordance with Section 37-2-28.

4.2.1.1.1 "Certain negotiated contracts or changeorders" shall mean negotiated contractsexceeding fifty thousand dollars (\$50,000)and negotiated change orders exceedingtwenty five thousand dollars (\$25,000).

- 4.2.1.2 RIAC may audit the books and records of a contractoror any subcontractor under any negotiated contract orsubcontract other than a firm fixe -price type contract, provided, however, that this subsection shall not limit the right to audit as set forth in subsection (2) of Section 37-2-34. (37-2-34(c)]
- 4.2.1.3 The contractor shall maintain such books and recordsfor a period of three (3) years from the date of finalpayment under the prime contract and by thesubcontractor for a period of three (3) years from the date of the final payment under the subcontract. [37-2-34(b) and (c)]
- 4.2.2 (37-2-36(2)] <u>Documents Relating to Collusion</u>. All documents involved in any procurement in which collusion is suspected shall be retained until the Attorney General gives notice that they may be released, and all such documents shall be made available to the Attorney General or his designee upon request.
- 4.2.3 (37-2-61] <u>Determinations in Writing</u>. Every determinationrequired by the State Purchases Act and the policies containedherein shall be in writing and based upon written findings offact by the RIAC official making the determination. Thesedeterminations and written findings shall be retained in anofficial contract file in the RIAC office.
- 4.2.4 (37-2-18(4)] <u>Bid Abstracts, Access</u>. Each bid, together with the name of the bidder, shall be recorded and an abstract made available for public inspection. Subsequent to the award, all documents pertinent to the awarding of the bid shall be made-available and open to public inspection and retained in the bid file.
 - 4.2.4.1 All documentation records shall be subject to publicdisclosure with the following exceptions:

	4.2.4.1. 1-	Proprietary information submitted by vendors; and
	4 .2.4.1.2	Information furnished by a bidder in connection with an inquiry related to responsibility, including without limitation confidential financial informatio n.
4.2.4.2	The RIAC	Purchasing Agent shall assure that information not in the
4.2.4.3	the bid op public ins	I not be available for public inspectio n at- pening. Bid abstracts shall be available for- spection at the RIAC office no later than ten king days after an award has been made.
4.2.4.4	÷	for access to records other than bid abstracts- nade in writing and signed by the applicant.
	4.2.4.4.1	The RIAC Purchasing Agent shall have a reasonable time to respond to requests for access to information.
	4.2.4.4.2	Reviews of document records shall be permitted by appointment only and shall be conducted under the supervis ion of a RIAC official.
	4.2.4.4.3	No documentation shall be removed from the premises of the RIAC office without the written consent of the RIAC Executive Director.
BREACH OF CON	TRACT D	ISPUTES
	_	/ to resolve contract and breach of contract- to the institution of arbitration or litigation-

controversies. Prior to the institution of arbitration or litigation concerning any contract, claim, or controversy, the RIAC-Executive Director is authorized, subject to any limitations or conditions imposed by regulations and in accordance with theterms and conditions of the applicable contract, to settle, compromise, pay, or otherwise adjust the claim by or against or controversy with, a contractor relating to a contract entered intoby RIAC including a claim or controversy based on contract, mistake, misrepresentation, or other cause for contract modification or resciss ion, in an amount not greater than Five-Percent (5 %) of the dollar value of such contract, or Ten-Thousand Dollars (\$10,000), whichever is greater, but excludingany claim or controversy involving penalties or forfeituresprescribed by statute or regulation where an official other thanthe RIAC Executive Director is specifically authorized to settle or determine such controversy. The RIAC Executive Director

4.3

shall advise the RIAC Board of Directors of the amount and nature of any such settlement, compromise, payment or other adjustment of claim promptly after he completes the same. The RIAC Board of Directors shall have the authority to make any settlement, compromise, payment or other adjustment of claim in an amount greater than such 5% or \$10,000, whichever isgreater.

- 3.3.1.1 "Contract dispute" shall mean a circumstancewhereby a contractor and RIAC are unable to arrive at a mutual interpretation of the requirements, limitations, or compensat io n for the performance of acontract.
- 3.3.1.2 The RJAC Executive Director shall be authorized to resolve contract disputes between contractors and RIAC upon the submission of a request in writingfrom the contractor, which request shall provide:
 - 3.3.1.2.1 a description of the problem, includingall appropriate citations and referencesfrom the contract in question;
 - 3.3.1.2.2 a clear statement by the party requesting the decision of his interpretation of the contract; and
 - 3.3.1.2.3 a proposed course of action to resolve the dispute.
- 3.3.1.3 The RJAC Purchasing Agent shall determine whether:
 - 3.3.1.3.1 the interpretation provided is appropriate;
 - 3.3.1.3.2 the proposed solution is feasible; or
 - 3.3.1.3.3 another solution may be negotiable.

3.3.2 [37-2-47] Failure to render timely decisions. This section shall apply to a claim or controversy arising under contracts between RIAC and its contractors. If such a claim or controversy is not resolved by mutual agreement, the RIAC Executive Director or his-designee shall promptly issue a decision in writing. A copy of the decision shall be mailed or otherwise furnished to the contractor. If the RJAC Executive Director does not issue a written decision within thirty (30) days after written request for a final decision, or within such longer period as might be established by the parties to the contract in writing, then the contractor may proceed as if an adverse decision had been received.

3.3.3 Legal Remedy for Disputes

- 3.3.3.1 [37-2-48] <u>Public Works Contracts</u> Disputes involving public works contracts shall be resolved in accordance with the provisions for arbitration set forth in Chapter-16 of Title 37 of the General Laws of Rhode Island.
- 3.3.3.2 [37-2-49(2)] <u>Other Contracts</u> Any person, firm or corporation, having a lawfully authorized written contract with RJAC may bring an action against RIAC on the contract, including but not limited to actionseither for breach of contract or for enforcement ofcontract or for both. All defenses in law or equity, except the defense of governmental immunit y, shall be preserved to RIAC.

3.4 RESOLUTION OF PROTESTS

3.4.1 [37-2-51] Presumption of Correctness. The decision of any-RIAC official, board, agent, or other person appointed by the-State concerning any controversy arising under, or in connection with, the solicitation or award of a contract, shall, be entitled to a presumption of correctness and shall not be disturbed unlessthe decision was procured by fraud; in violation ofconstitutional or statutory provisions; in excess of the statutoryauthority of RIAC; made upon unlawful procedure; affected byother error of law; clearly erroneous in view of the reliable, probative, and substantial evidence on the whole record; or arbitrary or capricious or characterized by the abuse ofdiscretion or clearly unwarranted exercise of discretion.

3.4.2 Authority to resolve protests

- 3.4.2.1 [37-2-52(1)] <u>Solicitation or Selection for Award of</u> Contract. The RIAC Executive Director or hisdesignee shall have authority to determine protestsand other controversies of actual or prospective bidders or offerors in connection with the solicitatio n or selection for award of a contract.
- 3.4.2.2 [37-2-52(2)] <u>Protests</u>. Any actual or prospective bidder, offeror, or contractor who is aggrieved in connectionwith the solicitation or selectionfor award of a contractmay file a protest with the RIAC Executive Director. A protest or notice of other controversy must be filedpromptly and in any event within two (2) calendarweeks after such aggrieved person knows or shall have known of the facts giving rise thereto. All protests ornotices of other controversies must be in writing.

- 2.1.1.3 [37-2-52(3)] <u>Decision in Writing</u>. The RIAC Executive Director shall promptly issue a decision in writing. A copy of that decision shall be mailed or otherwisefurnished to the aggrieved party and shall state the reasons for the action taken.
- 2.5.2.4 <u>Decision Final</u>. Any such decision by the RIAC Executive Director shall be considered final for purposes of the Administrative Procedures Act set forth in R.I. General Laws Section 42-35-1 et seq.
- 2.5.3 [37-2-53] Protest Tolls Solicitation or Aw<u>ar</u>d. In the event of a protest timely filed under Section 37-2-52(2) of the State-Purchases Act, RIAC shall not proceed further with the solicitation or award involved , until the RIAC Executive Director makes a written and adequately supported determination that continuation of the procurement is necessary to protect a substantial interest of RIAC.

2 IMPREST FUNDS

[37-2-55] RIAC may establish one (1) or more imprest eash funds in an amount not greater than One Thousa nd Dollars (\$1000) for the purpose of making disburseme nts requiring prompt eash outlay as set forth in R.I. General Laws Section 37-2-55.

SECTION 3 - PROCUREMENT STRUCTURE AND ACCOUNTABILITY

2.3 PROCUREMENT AUTHORITY FOR RIAC

- 2.3.1 [37-2-54(3)] <u>Approval by RIAC Required</u>. No purchase or contract shall be binding on RIAC unless approved by RIAC inaccordance with the provisions hereof.
- 2.3.2 [37-2-1] <u>RIAC Purchasing Agent's Duties</u>. Within RIACthere shall be a Purchas ing Agent who shall be appointed by the RIAC Executive Director with the approval of the RIAC-Board of Directors. [37-2-1 11 The RIAC Purchasing Agentshall:
 - 2.3.2.1 [37-2-1 1(1)] Serve as the procurement and contractingagent of RIAC for individual contracts in an amount notgreater than Ten Thousand Dollars (\$10,000);
 - 2.3.2.2 [37-2-11(2)] Recommend regulations, rules, and procedures to the RIAC Executive Director;
 - 2.3.2.3 [37-2-11(3)] Purchase or otherwise acquire, or, with the approval of the RIAC Executive Director, delegate

the purchase and acquisition of, all supplies, services and construction for RIAC.

- 2.3.3 [37-2-54(1)] RIAC Executive Director's <u>D</u>uties. The RIAC Executive Director, except as otherwise provided by law, shall serve as the procurement and contracting agent of RIAC for individual contracts greater than Ten Thousand Dollars (\$10,000) but not greater than Fifty Thousand Dollars (\$50,000). He shall also serve as the procurement and contracting agent of RIAC for individual contracts greater than Fifty Thousand Dollars (\$50,000). He shall also serve as the procurement and contracting agent of RIAC for individual contracts greater than Fifty Thousand Dollars (\$50,000), and for all contracts relating to RIAC's interest in real property, provided that the RIAC Board of Directors has approved such contracts.
- 3.1.4 [37-2-9(I)] <u>Policy Determinations</u>. The RIAC Executive-Director shall consider and decide matters of policy with regard to RIAC procurement. The RIAC Executive Director shall have the power of review with respect to the implementation of regulations and policy determinations.
- 3.1.5 [37-2-54(4)] <u>Inventories</u>. The RIAC Executive Director shall require RIAC to take and maintain inventories of plant and equipment.
 - 4.3.9.1 <u>Annual or Multi-Year Plans</u> The RIAC Executive-Director may require RIAC to submit annual or multi-year plans for proposed procurements of supplies, material, equipment, and supplement alservices.
 - 4.4.1.2 <u>Procurement Plans</u> The RIAC Executive Directormay require the submission of procurement planswith the submission of budget requests.
 - [37-2-45] Supply Disposition Process The RIAC 4.4.1.3 Executive Director shall sell or otherwise dispose of allproperty (excluding any interest in real property, whichmust be authorized by the RIAC Board of Directors) of-RIAC which is not needed or has become unsuitable for public use, or would be more suitable consistent withthe public interest for some other use, as determined bythe RIAC Executive Director pursuant to the provisions-R.I. General Laws Section -37-2-45. The determination of the RIAC Executive Director shall be set forth in an order and shall be reached onlyafter review of a written request by RIAC personnel. Such request shall describe the property and state thereasons why RIAC believes disposal shall be effected. All instruments required by law to be recorded whichconvey any interest in any such real property so-

disposed of shall be executed and signed by the acquiring authority pursuant to the provisions of Chapter 7 of Title 37 of the General Laws of Rhode-Island. RIAC may utilize electronic commerce for the disposition of its assets .

4.5 STRUCTURE AND RESPONSIBILITIES FOR RIAC PROCUREMENT

- 3.2.1 <u>RIAC Executive Director's Responsibilitie s.</u> The RIAC-Executive Director shall be responsible for:
 - 3.2.1.1 Policy formulation and dissemination;
 - 3.2.1.2 Establish ing standards;
 - 3.2.1.3 Defining and promulgating procedures;
 - 3.2.1.4 Monitoring and evaluating RIAC purchasing activity to ensure that RIAC is attaining the most advantageousprocurements possible; and
 - 3.2.1.5 Determining courses of action when the policiesand procedures outlined herein requireinterpretation and/or when s ituat ions arise whereconflicts exist or occur.
- 4.4.8 <u>RIAC Purchasing Agent's Responsibilities</u>. The RIAC-Purchasing Agent shall be responsible for:
 - 5.2.1.2 Assuring adherence to state procurement laws, regulations, rule s, codes and procedures;
 - 5.2.1.3 Supervising procurement activity within RIAC;
 - 5.2.1.4 Assuring that delegated purcha sing authority is exercise d properly;
 - 5.2.1.5 Establishing and maintaining good relations with suppliers and potential suppliers without conflict s of interest;
 - 5.2.1.6 Assuring that procurements are made in a conte xtwhich supports to the greatest extent possible:

5.2. 1.6. 1 competitive purchases;

- 5.2.1.6.2 opportunities for minority and womenowned/operated businesses; and
- 5.2.1.6.3 opportunities for loca l Rhode Island enterprises;

5.2.1.7	Assuring that a pool of responsible, qualified supplier	:S
	is deve loped, maintained and utilized;	

- 5.2.1 .8 Assuring compliance with appropriatecompetitive bidding procedures throughout-RIAC's procurement -system;
- 5.2.1.9 Promoting standardization of requirements to increase opportunities for the economic advantages of combined purchasing;
- 5.2.1.10 Establishing and monitoring standards of quality;
- 5.2.1.11 Assuring that goods and services are delivered according to specified require ments; and
- 5.2.1.12 Supervising RIAC's warehousing and inventory activities.
- 5.2.1.13 Reviewing all purchase documentation for certification as to the availability of the fundsnecessa ry to support a purchasing commitmentand authorizing expenditures as requested.

5.3 VIOLATIONS OF PURCHASING LAWS AND REGULATIONS

- 5.2.1 <u>Violation of RIAC Policy</u>. Deliberate dis regar d for RIAC regulations, policies and procedures shall be s ubject todisciplinary action, including dis missal of RIAC employees and debarment of vendors conducting business within the State.
- 5.2.2 <u>Violation of Purchasing Code of Ethics</u>. Violations of the State Purchasing Code of Ethics adopted by RIAC and set forth herein shall be subject to

appropriate sanctions by the RIAC Executive Director including: censure, dismissal, suspension, and debarment.

- 5.2.3 Violations of State Code of <u>E</u>thics. Suspected violations of State Code of Ethics laws and regulations regarding procurement or <u>RIAC procurement Code of Ethics set forth herein shall be</u> reported in confidence to the RIAC Executive Director and acted upon by the RIAC Executive Director in accordance with the rules and regulations established by the <u>State Ethics Commission.</u>
- 5.2.4 <u>Violations of Purchasing Laws</u>. Violations of purchasing laws, regulations, policies, and procedures shall be reported to the RIAC Executive Director, who shall have authority to apply sanctions.

- 5.2.5 [37-2-36(1)] <u>Collusion Reported to Attorney General</u>. When for any reason collusion is suspected among any bidders or offerors, a written notice of the facts giving rise to such suspicion shall be transmitted to the Attorney General.
- 5.2.6 <u>Falsification of Certification Reported to Attorney General</u>. Suspected falsification of certifications shall be referred to the Attorney General for investigation and prosecution.

4.1 SECTION 4 - CODE OF ETIDCS AND PROFESSIONAL BEHAVIOR; STATE CODE OF PROCUREMENT ETHICS

4.1 APPLICABILITY OF RHODE ISLAND CODE OF ETHICS

All RIAC officials and employees shall be subject to the provisions of Chapter 14 of Title 36 of the General Laws of Rhode Island, as amended from time to time (the "Code of Ethics"), all regulations promulgated by the Rhode Island Ethics-Commission, as amended from time to time, and any special provisions of this section. This section is intended to supplement, and not displace, Article V of RIAC'seorporate by-laws requiring compliance with the Code of Ethics.

5.4 RIAC POLICY

(36-14-1] It is the policy of RIAC that RIAC officials and employees must adhere to the highest standards of ethical conduct, respect the public trust and the rights of all persons, be open, accountable and responsive, avoid the appearance of impropriety, and not use their positions for private gain or advantage.

5.5 PROIDBITED ACTIVITIES UNDER THE RHODE ISLAND CODE OF ETHICS

(36-14-5] RIAC officials and employees shall comply with all requirements of the Code of Ethics, including without limitation the following:

- 6.4.2 No person subject to the Code of Ethics shall have any interest, financial or otherwise, direct or indirect, or engage in anybusiness, employment, transaction or professional activity, or incur any obligation of any nature, which is in substantial conflict with the proper discharge of his or her duties or employment inthe public interest and of his or her responsibilities as prescribedin the laws of this State.
- 6.4.3 No person subject to the Code of Ethics shall accept other employment which will either impair his or her independence of judgment as to his official duties or employment or require him or her, or induce him or her, to disclose confidential information acquired by him or her in the course and by reason of his or herofficial duties.

- 6.4.4 No person subject to the Code of Ethics shall willfully and knowingly disclose, for pecuniary gain, to any other person, confidential information acquired by him or her in the course of and by reason of his or her official dutie s or employment or use any information for the purpose of pecuniary gain.
- 6.4.5 No person subject to the Code of Ethics shall use in any way his or her public office or confidential information received through his or her holding any public office to obtain financial gain, other than that provided by law, for himself or herself or any person within his or her family or business associate

or any business by which the person is employed or which the person represents.

- 6.4.6 No person subject to the Code of Ethics shall:
 - 5.4.5.1 Represent himself or herself before RIAC. In cases of hardship the Ethics Commission may permit such representation upon application by the official and provided that he or she shall first:
 - 6.4.6. 1.1 Advise RIAC in writing of the existence and the nature of his or her interest in the matter at issue;
 - 6.4.6.1.2 Recuse himself or herself from "voting on or otherwise participating in RIAC'seonsideration and disposition of the matter at issue; and
 - 6.4.6.1.3 Follow any other recommendations the Ethics Commission may make to avoid any appearance of impropriety in the matter.
 - 6.4.6.2 Represent any other person before RIAC.
 - 6.4.6.3 Act as an expert witness before RIAC with respect to any matter RIAC's disposition of which will or can reasonably be expected to directly res ult in aneconomic benefit or detriment to himself or herself, or any person within his or her family or anybusiness associate of the person or any business bywhich said person is employed or which the personrepresents.
 - 6.4.6.4 Shall engage in any of the activities prohibited by subsections 4.3.5. 1,
 4.3.5.2 or 4.3.5.3 of this section for a period of one year after he or she has officially severed his or her

position with RIAC; provided, however, that this prohibition shall not pertain to a matter of public record in a court of Jaw.

- 6.4.7 No business associate of any person subject to the Code of Ethics shall represent himself or herself or any other personbefore RIAC unle ss (i) he or she shall first advise RIAC of the nature of his or her business relationship with the person subject to the Code of Ethics, and (ii) the personsubject to the Code of Ethics shall recuse himself or herself fromvoting on or otherwise participating in RIAC's consideration and disposition of the matter at issue.
- 4.3.7 No person subject to the Code of Ethics or spouse (if not estranged) or dependent child or business associate of the person or any bus iness by which the person is employed or which the person represents, shall sol icit or accept any gift, Joa n, political contribution, reward, or promise offuture employment

based on any understanding that the vote, official action orjudgment of the person would be influenced thereby.

- 4.3.8 No person subject to the Code of Ethics or any person within his or her family or bus iness associate of the person or any business entity in which the person or any person within his or her family or business associate of the person has a ten percent (10%) or greater equity intere st or five thousand dollars (\$5,000) or greater eash value interest, shall enter into any contract with RIAC unless the contract has been awarded through an open and public process, including prior public notice and subsequent public disclosure of all proposals considered and contracts awarded; provided, however, that contracts for professional services which have been eustomarily awarded without competitive bidding shall not be subject to comp etitive bidding if awarded through a process of public notic e and disclosure of financial details.
- 6.6.5 No person shall give or offer to any person covered by this Code of Ethics, or to any candidate for public office, or to any person within his or her family or business associate of any person, or to any business by which the person is employed or which the person represents, any gift, loan, political contribution, reward, or promise of futureemployment based on any understanding or expectation that the vote, official action orjudgment of the person would be influenced thereby.
- 6.6.6 No person subject to the Code of Ethics, shall, either directly or indirectly, through any government agency, or through a business associate, or through any other person, threaten orintimidate any complainant or witness or any family member-

of any complainant or witness in any proceeding before the State Ethics Commission.

4.4 SUPPLEMENTAL STATE CODE OF PROCUREMENT ETHICS

The following supplem ental State Code of Procurement Ethics is hereby adopted.

4.4.1 <u>General Requir ements</u>. The following obligations shall apply to all RIAC employees involved in the procurement process:

- 6.7.1.1 To consider, first, the inter ests of RIAC in all transactions;
- 6.7.1.2 To support and carry out RIAC -policies;
- 4.4.1.3 To buy without prejudice;
- 4.4.1.4 To avoid any conflict of interest with respect to procurement, or the appearance thereof;
- 4.4.1.5 To obtain the maxim um ultimate value for each dollar of expenditure;
- 4.4.1.6 To subscribe to and work for honesty and truth in buyingand selling, and to denounce all fm-ms and manifestatio nsof commercial bribery; and
- 6.7.5.1 To respect obligation and to require that obligations to RIAC be respected, consistent with good business practice.
- 6.7.6 <u>Relations With Suppliers</u>. A primary responsibility of <u>RIAC purchasing personnel shall be to maintain good</u> relations with suppliers and potential suppliers. Relationships shall be maintained in a manner, which assures that no conflict of interest situations arise.
 - 6.7.6.1 All potential suppliers shall be afforded the courtesy of a fair opportunity to present their capabilities and products.
 - 6.7.6.2 Reasonable effort shah be made to provide fair biddingopportunities to all qualified and interested suppliers.
 - 6.7.6.3 [37-2-9(2)(g)] RIAC officials shall observe a commitment to maintain the confidentiality of information submitted by suppliers and potential suppliers.
 - 6.7.6.3.1 Supplier proposals sha ll be treated in confidencewith regard to technical approach and terms and conditions.

6.7.6.3.2	Distribution of information contained in supplier
	proposals shall be limited to those having a " need to-
	know" as determined by the RIAC Purchasing Agent.

- 6.7.6.3.3 Under no eircumstances shall confidential information be made available to other vendors.
- 6.7.6.3.4 RIAC personnel are prohibited from engaging in any conduct which may tend to cause any existing or prospective supplier of goods or services to believethat his relationship with RIAC will be affected by hispurchasing or failing to purchase goods or servicesfrom any repre sentative of RIAC.
- 6.7.6.3.5 Under no circumstances may a vendor provide to a RIAC procurement official nor may a RIACpurchasing agent (any person authorized by RIAC in accordance with procedures prescribed herein actingwithin the lim its of authority to commit RIAC funds to obtain goods and services) accept any goods orservices, regardless of monetary value, for personal use for less than fair market value.
- 6.7.6.3.6 RIAC personnel are prohibited from accepting gifts or gratuities in any form for themselves or their families (spouses, parents, children, sister, brothers, in-laws, etc.) from contractors, subcontractors or suppliers now-furnishing or desiring to furnish supplies or services to RIAC.
- 6.7.6.3.7 Gifts or gratuities shall mean, but are not limited tomoney, merchandise, advertising media (anymerchandise carrying a vendor's name or logo), giftcertificates, trips (individually or in groups), cocktail parties, dinners, evening entertainment, sporting events, etc. in excess of gifts permittedunder Rhode Island state law :
- 6.7.6.4 Social interaction between RIAC personnel involved in the procurement process and any present or prospectivecontractors, subcontractors or suppliers and theirrepresentatives creating the impression of favoritism shallbe avoided.

However, this regulation does not prohibit social interactions between RIAC employees and representatives of suppliers, which are clearly of a personal nature, in which the parties involved would normally be expected to reciprocate, and in which no reimbursement from RIAC is sought by the employee. For example, the supplier 's representative may be an acquaintance, neighbor, relative or former RIACemployee. The responsibility rests on the individual RIACemployee to regulate his or her own actions and to seekadvice from RIAC purchasing management or the Ethics-Commission if concerned about an apparent conflict of interest.

- 6.7.7 It shall be the obligation of all RIAC employees to avoid conflicts of interest with respect to procurement, and to report-promptly to the RIAC Executive Director aft instances where a conflict exists or is suspected to exist.
 - 6.7.7.1 Conditions under which a conflict of intere st maybe held to exist incl ude , but are not limited to the following:
 - 6.7.7.1.1 Where a procurement official with a principal responsibility for a category of goods or services:

4.4.3.1.1.1 receives personal enrichment as a result of

an award; 6.7.6.2.2.1 holds a secured financial interest

in a firm offering such goods or services;

- 6.7.6.2.2.2 receives indirect or subsequentincome, by way of employment, retainer, consultancy, or other remuneration from a firm offeringsuch goods or services; or
- 6.7.6.2.2.3 has an immediate family member or blood relative holding an equityinterest, or a management or directorial position in a firm offeringsuch goods or services.
- 4.4.3.1.2 Where any RIAC employee divulges orwithholds information (including, but notlimited to, price, design, or requirementinformation) with the intent or result that onevendor is competitively advantaged overanother.
- 4.4.3.1.3 Under any circumstances described in Chapter 36-14 of the General Laws of Rhode Island.
- 4.4.4 The RIAC Executive Director shall have the responsibility toinvestigate all claims with respect to conflicts of interest in-

procurement, to issue determinations which define whether or notconflict, in fact, existed, and to take action to resolve such conflict.

- 6.7.7.1 Resolution of conflict may include, but shall not be limited to, the following measures:
 - 4.4.4.1.1 Reassignment of the RIAC procurement official orother RIAC employee involved;
 - 6.7.7.1.3 Termination of employment of the RIAC procurement official or other RIAC employee involved; and
 - 4.4.4.1.3 Debarment of any and aJI vendors who may be involved.
- 4.4.5 All RIAC employees with procurement responsibilities shall be required to sign and submit annual disclosure stateme nts with respect to purchasing conflicts of interest. Any and all purposeful or willful withholding of knowledge of or disclosure of conflict shall be held to be fraudulent activity, and may result in the immediate termination of th_e employment of that individual.
- 4.4.6 Membership and active participation in the meetings and activities of local purchasing organizations are encouraged.
- 6.7.7 Samples provided by vendors shall be deemed to be the property of RIAC which the RIAC Executive Director may determine appropriate for donation to charitable organizations or needy individuals.
- 6.7.8 Promotional programs and campaigns available through airlines, rental companies, hotels, motels, etc., which provide bonuses and rebates, and result from RIAC paid travel, shall be applied toward RIAC use or benefit and not personal use.
- 6.7.9 Purchasing personnel shall not make purchases for personal usein the name of RIAC or through the use of any RIACprocurement forms.

SECTION 5 - VENDOR QUALIFICATION, PREQUALIFICATION AND SOLICITATION

5.1 RESPONSIBILITY AND AUTHORITY OF THE RIAC PURCHASING AGENT

Unless notified in writing by the RIAC Executive Director to the contrary, the RIAC Purchas ing Agent shall be authorized to act on behalf of the RIAC Executive Director in carrying out the responsibilities and authority set forth herein for select ion, evaluation, approval, debarment, suspension, rejection, and restriction of bidders and offerors.

5.2 RESPONSIBILITIES OF BIDDERS AND OFFERORS

- 6.8.1 [37-2-74(1)] <u>Determination of Responsibility</u>. A reasonable inquiry todetermine the responsibility of a bidder or offeror may be conducted. A written determination of responsibility of a bidder or offeror shall bemade and it shall be made in accordance with the followingregulations. The failure of a bidder or offeror to supply informationpromptly (within five (5) working days unless otherwise specified by the RIAC Purchasing Agent) in connection with an inquiry related toresponsibility may be grounds for a determination of nonresponsibility.
 - 5.2.1.1 [37-2-24(2)] Prohibition on Disclosure Except as otherwiseprovided by law, information furnished by a bidder or offerorpursuant to this Section may not be disclosed outside of RIAC without prior written consent of the bidder or offeror.
 - 6.8.1.2 <u>Factors in Responsibility Determination</u> The RIAC-Purchasing Agent may utilize factors such as financialcapability, reputation, management, etc., to evaluate the responsibility and qualifications of potential suppliers in order to develop a list of prospective bidders qualified to besent invitations to bid.
 - 6.8.1.3 <u>Performance Bond Requirements</u> Ability to meetperformance bond requirements set forth for public workscontractors in Chapter 12 of Title 37 and in Section 37-13-14 of the General Laws of Rhode Island shall be valideriteria for determination of responsibility, provided that the RIAC Purchasing Agent may waive such requirementfor good cause for contracts not exceeding fifty thousand dollars (\$50,000) except where prohibited by terms of agrant.
 - 6.8.1.4 <u>Bidder Registration Forms</u> The RIAC Purchasing Agentmay require interested suppliers to submit completed Bidder Registration Forms to RIAC for consideration by the RIAC Purchasing Agent. The RIAC Purchasing Agent may recommend to the RIAC Board of Directors that RIAC charge, and the RIAC Board of Directors may adopt a resolution

allowing RIAC to charge, a reasonable fee to accompanyeach Bidder Registration Form.

5.2.1.4.1 General Terms and Conditions - A copy of RIAC's General Terms and Conditions forcontracts shall be distributed with the Bidder-Registration Form.

- 5.2.1.4.2 <u>Significance of Signature</u>- The Bidder Registration Form shall be signed by a representative of the supplier who has the capacity to enter into contracts. The signature, shall be an original signature made in ink and dated by the signatory. The signature shall affirm that:
 - 7.1.2.1.1.1 any and all information on the-Bidder Registration Form is true and accurate;
 - 7.1.2.1.1.2 the existence of a relationship-(blood, spousal, adoptive, financialetc.) between a principal of the firmand any RIAC employee where a conflict of interest which may existhas been disclosed; and
 - 7.1.2.1.1.3 that falsification of informationcontained on a signed Bidder Registration Form may be grounds forcriminal charges of perjury and thatconviction of such charges may begrounds for debarment.
 - 7.1.2.1.2 <u>Prerequisite for Award</u> As a prerequisite condition for contract award, the RIAC Purchasing Agent may require any bidder to complete a Bidder Registration Form and/or submit current certifications of financial responsibility, affirmative action compliance, drug-free and barrier free environment, and status as small, womenowned and/or disadvantaged businesses.

7.2 BIDDERS LIST

A Bidders List may be maintained by the RIAC Purchasing Agentconsisting of the names and addresses of suppliers of various goods and services from who bids, proposals, and quotat ions may be solicited. The Bidders List sha II be formatted in a manner which identifies those supp lierscertified as DBEs, MBEs and WBEs.

- 7.1.2 <u>Changes</u>. The RIAC Purchasing Agent or his designee may add to or delete suppliers from the Bidders List based on information made available to him.
- 5.3.2 <u>Registered and Unregistered Suppliers</u>. The Bidders List may consist of:

Registered Suppliers - The names of interested suppliers who have

submitted completed Bidder Registration Forms to RIAC, which have been reviewed and approved by the RIAC-Purchasing Agent.

- 5.3.2.1 Unregistered Suppliers Suppliers that have not expressed interest in selling to RIAC by submitting a Bidder-Registration Form, but who have been determined by the RIAC Purchasing Agent, due to the nature of the firm's-status in the market, to be responsible and qualified with regard to particular commodities. Inclusion of any firm on the RIAC Bidders List without a supporting registration form shall be permitted with the written approval of the RIAC Purchasing Agent.
- 7.1.2 <u>Restriction on Solicitation.</u> Based on the RIAC Purchasing Agent 's review of a supplier's level of financial responsibility and/orqualification, the RIAC Purchasing Agent may restrict the itemsor size of orders for which a supplier will be solicited.
 - 5.3.3.1 Restriction shall relate to:
 - 5.3.3.1.1 limiting the kinds of goods and services for which the supplier may be solicited to a portion of those-indicated on a Bidder Registration Form.
 - 8.6.2.2.1 limiting the scope/amount of goods and services for which the supplier may be solicited (e.g., categorizing a contractor by the size of construction projects he is deemed capable of undertaking).
 - 5.3.3.2 The RIAC Purchasing Agent shall notify in writing anysupplier whose inclusion on the Bidders List has beenrestricted and the reason for such action, informing the vendor that he has a right to request reconsideration of such decision.
 - 8.6.2.2.1 Upon receipt of a request for reconsideration from a vendor providing suffic ic nt justification for such reconsideration, the RIAC Purchasing Agent may amend the Bidders List.
 - 8.6.2.2.2 Within fifteen (15) calendar days after a request for reconsideration has been denied in writing by the RIAC Purchasing Agent, a vendor may submit an appeal to the RIAC Executive Director, providing justification for hiappeal.
 - 8.6.2.2.3 The RIAC Executive Director shall make a determination on the appeal within thirty (30) calendar days. Such decision shall be final.

- 5.3.4 <u>Updated Bidder Registration Forms</u>. The RIAC Purchasing Agent mayrequire registered suppl ier s to re s ubmit updated Bidder Registration Forms annually, but at least every five years.
- 5.3.5 <u>Vendor Information File</u>. RIAC shall maintain Vendor-Information Files for the following documentation purposes:
 - 5.3.5.1 General
 - 5.3.5.1.1 Bidder Registration Forms;
 - 5.3.5.1.2 Results of investigations for prequalification, responsibility, suspension, debarment, restriction, and nonperformance;
 - 8.6.2.2.1 Certifications; and
 - 8.6.2.2.2 Correspondence.
 - 5.3.5.2 Bidding history; and
 - 5.3.5.3 Performance history.

5.4 **PREQUALIFICATION OF CONTRACTORS**

- 5.4 .1 (37-2-25] <u>General Procurement</u>. The RIAC Executive Director mayprovide for prequalification of suppliers as responsible prospectivecontractors for particular types of supplies, services, and construction. Solicitation mailing lists of potential contractors of such supplies, services, and constructio n shall include but need not be limited to such prequalified contractors. Prequalification shall not foreclose a written determination:
 - 7.3.2.1 Between the time of the bid opening or receipt of offers and the making of an award, that a prequalified supplier is not responsible; or
 - 7.3.2.2 That a supplier who is not prequalified at the time of bid opening or receipt of offers is responsible.

<u>Pregualification Information</u>. Prequalification information may be submitted within a time period subsequent to a project bidder's conference, which period has been specified in the bid solicitation.

<u>Supplementary Pregualification Information</u>. The RIAC Purchasing Agent may conduct supplementary prequalification examinations of registered bidders prior to solicitat io n or award that include, but are not limited to:

5.4.3.1 requirement for additional certification(s);

5.4.3.2	requirement for demonstration of additional licensure;			
5.4.3.3	requirement for recent financial information;			
5.4.3.4	submission of an affirmative action emplbyment plan; and			
5.4.3.5	subm ission of the names of proposed MBE- subcontractors and the value of such subcontracts.			
7.3.2. <u>Inclusion Constitutes Pregualification</u> . Inclusion of a supplier on the Bidders List shall constitute a prequalification determination.				
5.4.5 <u>Construction Management</u> .				
7.3.2.3]	Information Required. [37-2-27] A person who bids on a construction management contract shall provide the following information, which information shall constitute the prequalifications for a construction management contract:			
	5.4.5.1.1 <u>Firm History</u> - Name of the firm, location of principal and branch offices, length of time in business, firm ownership structure, and annual construction			

management volume for each of the past five (5) years including number of projects and total construction volume.

- 7.3.4.1.1 <u>Personnel</u> Total number of the firm's personnel, other than secretarial/clerical, by professional or skill group, and outside firms which will be usedto provide such services as estimating, valueengineering analysis, scheduling or computer services.
- 7.3.4.1.2 <u>Experience Information</u> Experience information regarding projects which the firm has constructed during the past five (5) years, including thosewhere the firm has served as constructionmanager, including project name and address, year completed, type of project, construction cost, and reference(s).

5.4.5.1.4 Project Staffing -

7.3.4.3.1.1 The firm' s proposed management staff for the project, including an organizat ionalchart identifying the firm's key staffmembers and showing how each staffmember interacts with other staff membersassigned to the project; and 7.3.4.3.1.2 A detailed resume for each key staffmember which summarizes education, professional registration, professionalsociety membership, constructionexperience, and construction managementproject experience.

5.4.5.1.5 <u>Services</u>-

7.4.1.2.1.1 Scope of preconstruction phase services, including how such services are provided, with specific attention to the first budget estimate, methods of cost control, scheduling, value engineering and the method of reporting project status and schedule position;

- 7.4.1.2.1.2 Scope of construction phase services and how such services are to be provided;
- 7.4.1.2.1.3 The firm's method of working with the project architects, engineers, consultants and other planning team members; and
- 7.4.1.2.1.4 The firm's method of coordinating the efforts of various trade contractors.

5.5 DEBARMENT AND SUSPENSION

5.5. 1 <u>Exclusion.</u> T he RIAC Executive Director may exclude a supplier from the RIAC Bidders List and from the bidding process.

5.5.1.1 <u>Exclusion Defined</u> - "Exclusion" shall refer to:

- 7.4.1.3.3 <u>Debarment</u> permanent removal from the Bidders List;
- 7.4.1.3.4 <u>Suspension</u> temporary removal from the Bidders List; or
- 7.4.1.3.5 <u>Rejection lack of inclusion on the Bidders List.</u>
- 5.5.2 <u>Just Cause for Debarment</u>. Just cause for debarment may include but shall not be limited to:

5.5.2.1 Conviction of fraud or perjury;

- 5.5.2.2 Falsification of information on a Bidder Registration -Form;
- 5.5.2.3 Substantial nonperformance on more than two contractswith RIAC or with any Rhode Is la nd state agency;

5.5.2.4	Debarment by the state or federal government; or				
5.5.2.5	Lack of responsibility - withdrawal of more than two bids				
	after an award has been announced without written				
	consent of the RIAC Purchasing Agent.				
5.5.3 <u>Just Cause for Suspension</u> . Just cause for suspension may include- but shall not be limited to:					
7.5.2.1	Any cause for debarment, depending on the severity of the violation;				
5.5.3.2	Suspension by the state or federal government;				
5.5.3.3	Substantial nonperformance on at least one contract;				
5.5.3.4	1				
	commodities which the vendor has indicated on the				
	Bidder Registration Form that he could supply; or				
5.5.3.5	Lack of responsibility evidenced by:				
:	5.5.3.5.1 Withdrawal of more than two bids within a two-year-				
	period, even with the consent of the RIAC-				
	Purchasing Agent; or				
2	7.5.5.1.1 Correction of more than three bids within a two-				
	year period, with or without the consent of the				
	RIAC Purchasing Agent.				
756 I I	ust Cause for Rejection. Just cause for rejection may include				
	ut shall not be limited to:				
7.6.1.1	Lack of a properly prepared and submitted Bidder Registration Form;				
5.5.4.2	Refusal to submit a Bidder Registration Form:				
5.5.4.3	Falsification of information on Bidder Registration- or Certification Forms;				
5.5.4.4	Suspension or debarment by the state or federal government;				
5.5.4.5	Conviction of fraud or perjury; or				
7.6.4.1	Lack of competence, financial responsibility, or other				
	limitations related to the ability of a supplier to provide the				
	goods and services indicated on his Bidder Registration Form.				

Written Notice. The RIAC Executive Director shall notify in writing any registered vendor whom he intends to debar, suspend or reject.

5.5.5.1 Such notice shall:

- 7.6.5.2.1 state the nature of and, in the case of suspension, the duration of the sanction;
- 5.5.5.1.2 provide the vendor with a rationale for the decision; and
- 5.5.5.1.3 establish a specific time for reconsideration notless than two weeks nor more than three weekswithin which the vendor may providejustification for why such action should not beimplemented.
- 7.6.5.3 The provision for a reconsideration period shall not apply to those circumstances where the RIAC Purchasing Agenthas determined that issuance of a purchase order to a particular vendor may present a serious compromise of the interest s of RIAC.
- 7.6.5.4 Upon the expiration of the reconsideration period, the RIAC Executive Director shall notify the affected vendor of his final decision. If no request for reconsideration has been submitted, the RIAC Executive Director shall implement the appropriate action.
- 5.5.6 <u>Period of Suspension</u>. The RIAC Executive Director may suspend a vendor for not less than a three month and not more than a two year period, depending on the severity of a particular violation.
- 5.5.7 <u>Request for Reinstatement</u>. A vendor who has been suspended or rejected from the Bidders List shall not be reinstated until he has submitted a request for reinstatement to the RIAC Purchasing Agent with a new Bidder Registration Form. Such request shall be submitted with evidence that the reason for the suspension or rejection has been corrected.
- 8.1.1 <u>Reconsideration on a Case-by-Case Basis</u>. Reconsideration of suppliers who have been rejected shall be undertaken on a case-by-case-basis.
- 8.1.2 <u>Protests</u>. Protests of decisions rendered by the RIAC Executive Director shall be administered in accordance with the requirements of Section 37-2-52 of the State Purchases Act.
- 8.1.3 [37-2-73) Pest Control Service s. Upon receipt of an order from the Director of Environmental Management pursuant to Section 23-25-28(a)(l) of the General Laws of Rhode Island that an entity has violated pesticide control law, the -RIAC Purchasing Agent shall take such steps as are necessary to insure that such entity

shall not be eligible to receive RIAC contracts for pest control services for the duration of the period enumerated in said Director's order.

SECTION 6 - COMPETITIVE REVIEW AND SOURCE SELECTION

6.1 COMPETITION

In accordance with the purposes set forth in Section 37-2-2(2)(f) and subject to the exceptions and other terms and conditions hereof, the RIAC Exceutive Director shall assure that all RIAC procurement activities foster effective competition, such that economies in expenditure can be obtained. Acompetitive environment shall be considered to exist when the followingconditions are met:

- 8.2.2 Two or more items or offers can be compared to determine relative merit;
- 8.2.3 Objective standards of comparison are fairly and impartially applied;
- 6.1.3 Offers are evaluated within a market-context:
 - 6.1.3.1 The lowest price offered may not be considered to be a competitive price when not supported by evaluation of the market or market condition s within which the offer was rendered; and
 - 8.5.2.2 Market evaluation must be conducted using objective standards to assure fairness and to encourage participation; and
- 6.1.4 An equal opportunity for participation in any procurement applies to all prospective offerors, and affirmative action to achieve participation in the procurement process as a means of achieving social objectivesis accomplished without violation of these general principles.

6.2 GENERAL PROVISIONS

Except as otherwise authorized by law, or as specifically exempted herein, all RIAC contracts shall be awarded as the result of:

- 6.2.1 [37-2-17(1)] competitive sealed bidding;
- 6.2.2 [37-2-17(2)) competitive negotiation;
- 6.2.3 [37-2-17(3)) non-competitive negotiation;
- 6.2.4 [37-2-17(4)) small purchase procedures;
- 6.2.5 Requests for Proposals; or

8.6.2 Where permitted by law, grants.

6.3 RULES FOR SOLICITATION

- 8.7.1 <u>Bidders List</u>. In general, solicitatio ns will be sent only to thosesuppliers who have formally expressed a desire to bid on theparticular types of item s which are the subject of the bid solicitation; however, the RIAC Purchasing Agent may determine that competition would be enhanced by soliciting bidders who are not on theestablished Bidders List.
- 8.7.2 <u>DBEs, MBEs. WBEs and Rhode Island Business es</u>. DBEs, MBEs, WBEs and Rhode Island businesses shall be solicited to the maximum extent determined by the RIAC Executive Director to be practicable.

6.3.3 Notification and Advertising

- 8.7.2.3 Notices shall be published in sufficient time to afford suppliers a fair opportunity to respond prior to the bid opening date and time.
- 6.3.3.2 Advertisements may be utilized in conjunction withrequests for quotations or proposals for products or services at any estimated level of expenditure if the RIAC-Purchasing Agent determines:
 - 8.8.1.1.1 that the commodity or service is of suchspecial nature that opportunities forcompetition will be enhanced by extendinginvitations to other than known suppliers;
 - 8.8.1.1.2 that a purchase will be of intere st to suppo rtiveindustries, e.g. construction projects;

6.3.3.2.3 that a purchase is unusually large or infrequent.

- 8.8.1.2 The RIAC Purchasing Agent may advertise in widely circulated newspa pers and/or trade journals topromote effective competition.
- 8.8.1.3 The RIAC Purchasing Agent may place advertisements in publications directed to minority communities and/orwomen to enhance opportunities for disadvantagedbusinesses to participate in the bidding process.
- **8.8.** 1.4 Notification of all solicitations shall be posted on the Rhode Island Vendor Information Program website. [32-2-17]

8.8.1.5 RIAC may utilize electronic commerce methods to provide notice of solicitations.

- 6.3.4 <u>Solicitation of those not on Bidders List. The RIAC Purchasing Ag entrany consider solic iting offers from prospective suppliers not on the Bidders List; however, contract award shall be subject to the bidder satisfying all requirements for bid registration prior to a bid opening or award of contract.</u>
- 6.3.5 <u>Offers not Solicited</u>. RIAC shall be under no obligation to consider an offer which has been submitted without solicitation.
- 6.1.1 <u>Forms of Solicitation</u>. Solicitations shall be prepared in a manner and form which enables suppliers to submit fully responsive and knowledgea ble offers, and which clearly defines the criteria to be used in evaluating responses.
- 6.1.2 <u>Measurable Criteria</u>. Wherever possible, solicitationss hallincorporate a standard specification, describing the level ofperformance required, and measurable criteria which defineacceptance.
 - 6.1.2.1 In certain cases, following detailed evaluation, brand name or other designations may be defined as standard items, where it is determined to be in the best interest of RIAC with regard to economies of scale, or cost or value analysis.
 - 6. 1.2.2 RIAC may develop standards committees (product adv isorycommittees) to review, develop and update specifications and standard item designations for frequently and/or extensively usedproducts.
- 6.1.3 <u>Selection and Evaluation Criteria Defined. Selection and evaluation</u> <u>criteria shall be clearly defined in all solicitations.</u>
 - 6.1.3.1 [37-2-18(2)] The invitation for bids shall state whetheraward shall be made on the basis of the lowe st bid price or the lowestevaluated or responsive bid price. If the latter basis is used, the objective measurable criteria to be utilized shall be set forth in the invitation for bids, if available.
 - 6132 2 Unless alternate offers are clearly requested or allowed, only those "Offers which are responsive, in all material respects, to the terms of the solicitation shall be considered -
 - 6133 Used items may be purchased to achieve financial benefit if the manufacturer will provide warranties for maintenance requirements and for the replacement of parts. Such certification/warranties-shall be the same as that provided for new equipment. Purchase of

used items that exceed a value of two hundred fifty dollars (\$250) shall require approval by the RIAC Executive Director.

- 6.1.4 <u>Reverse Auctions</u>. RIAC may utilize a reverse auctionprocess as a form of competitive bidding.
- 6.1.5 <u>Electronic Bidding</u>. RIAC may elect to accept bids via an electronic bidding methodology.

6.4 BIDDER SECURITY

- 12.1.1 [37-2-40(1)] <u>Bond or Cash Equivalent</u>. Bidder's security shall be a bond provided by a surety company authorized to do business in Rhode Island, or the equivalent in eash, in a form satisfactory to-RIAC.
 - 6.4.1.1 The bidder may submit a certified check, bank check or moneyorder as surety instead of a bond.
 - 15.1. 1.1 All such sureties must be dated within 30 days of the bidopening date and shall be valid for no less than, 60 days from the bid opening date.
 - 6.4.1.3 All such sureties shall be made payable to RIAC.
 - 6.4.1.4 All sureties shall contain an identi fication of the bidnumber for which the surety is intended.
 - 15.1.2 [37-2-40(1)] <u>Construction Contracts in excess of \$50,000.</u> Bidder security shall be required for all competitive sealed bidding forconstruction contracts when the estimated price exceeds fiftythousand dollars (\$50,000). Nothing herein prevents the requirement of such bonds on construction contracts under fiftythousand dollars (\$50,000) when warranted under thecircumstances.
 - 19.1.1.1 Bidder security may be required for contracts involvingblanket orders, services or high value items when the value of the contract exceeds fifty thousand dollars (\$50,000).
 - 19.1.2 [37-2-40(2)] <u>Minimum of Five Percent.</u> Bidder's security shall be in an amount equal to at least five percent (5%) of the amount of the bid.
 - 19.1.3 [37-2-40(3)] <u>Re ject ion for Noncompliance</u>. When the invitation for bids requires that bid security be provided, noncompliance requires that the bid be rejected; provided, however, that the RIAC Executive Director may set forth by regulations exceptions to this requirement in the event of substantial compliance.

- 19.1.4 [37-2-40(4)] <u>Bids Irrevoeable</u>. After the bids are opened, they shall be irrevoeable for the period specified in the invitation for bids, provided that if a bidder is permitted to withdraw his bid before-award because of a mistake in the bid as allowed by law or-regulation, no action shall be taken against the bidder or the bidder's surety.
- 19.1.5 Return of Sureties of All But Three Lowest Bidders. After the bidopening the RIAC Purchasing Agent shall return the sureties of all but the three (3) apparent lowest bidders. When the evaluation of the bid has been completed, the RIAC Purchasing Agent shallreturn all but the lo west bidder' s-surety.
- 6.4.7 <u>Return of Low Bid der's Surety</u>. After the low bidder has been notified of RIAC's intent to proceed with a contract, the low bidder' s bid surety shall be returned. When performance, labor and/or material bonds are required, the bid surety shall be returned uponreceipt of the appropriate bond(s).

6.5 CANCELLATION OF INVITATION FOR BIDS AND REQUEST FOR PROPOSALS

[37-2-23] An invitation for bids, a request for proposals, or other solicitationmay be cancelled, or all bids or proposals may be rejected, if it is determined in writing that such action is taken in the best interests of RIAC and approved by the RIAC Executive Director.

- 6.5.1 <u>No Proposals Reasonably Close to Expectations.</u> If a solicitation results in none of the proposals being reasonably close to expectations, the RIAC Purchasing Agent may, with the written approval of the RIAC Executive Director, declare all bids unacceptable and re-solicit the procurement.
- 6.5.2 <u>Only One Proposal</u>. If a solicitation results in only one proposal, the price of which is not reasonably close to expectations, the RIAC Purchasing Agent may recommend that the RIAC-Executive Director declare the bid unacceptable and either re-solicit the procurement or ask that the price be negotiated with the -vendor.

6.6 CORRECTION OR WITHDRAWAL OF BIDS

- 2.12.1 [37-2-18(6)] <u>As Permitted by RIAC Executive Director.</u> Correction orwithdrawal of bids may be allowed only to the extent described below.
- 2.12.2 <u>Penalty</u>. The RIAC Purchasing Agent or his designee shall be the sole determiner of whether correction or withd rawal of bids may be made without penalty.
- 2.12.3 <u>Requests for Correction or Withdrawal</u>. The RIAC Purchasing Agentshall respond to requests for correction or withdrawal within ten (10)-

			z days, notifying the bidder of the status of his bid, bid surety- tinued inclusion in RIAC's Bidders List.
	6.6.4	Correction of a bid	
		9.1.6.5	Correction of a bid at any time prior to bid opening may be permitted. without penalty when a bidder requests that his bid be returned and he resubmits a corrected bid prior to the bid opening.
		9.1.6.6	A vendor who falls to resubmit a corrected bid before the bid- opening shall be considered nonresponsive.
		9.1.6.7	Requests by the apparent low bidder for correction of bids- identifying all error(s) and specifying corrective action shall be submitted in writing to the RIAC Purehasing Agent and shall be re-evaluated with all other offers within five (5) working days after the bid opening.
	6.6.5	Withdra	wal of bids
		9.1.7.4	Requests for withdrawal of bids shall be submitted in writing- to the RIAC Purchasing Agent, providing an explanation for- the action and advising the RIAC Purchasing Agent as to- why the bidder should not be suspended from the RIAC- Bidders-List.
		9.1.7.5	Withdrawal of bids without the written consent of the RIAC- Purchasing Agent shall result in forfeiture of bid sureties and shall result in suspension or debarment from the RIAC- Bidders List, depending upon the severity of the violation.
6.7	SOLI	CITATI	ON METHODOLOGY
	9.2.1	solicite	ements in Excess of \$1,000. Competitive offers shall be d for all procurements with a value greater than \$1,000 except pecifically prescribed circumstances set forth herein.
	9.2.2	amount five tho accorda	2] <u>Small Purchases</u> . Procurements not to exceed an aggregate of twenty-thousand dollars (\$20,000) for construction and busand dollars (\$5,000) for other purchases may be made in mee with the following small purchase regulations set forth Procurement requirements shall not be artificially divided so-

- as to constitute a small purchase under this section. Small purchasesmay be effectuated through the use of procurement cards issued by the Purchasing Agent.
- 6.7.2.1 Small construction purchases shall include building, altering, repairing, improving or demolishing buildings or other improvements to real property. Small construction purchases

shall not include routine maintenance or repair of existingstructures, buildings, or real property performed by salariedemployees of RIAC in the usual course of their jobs.

- 9.2.3 <u>Three Bid Minimum</u>. Competitive bids shall be obtained from a sufficient number of suppliers to be considered representative of the indu stry cited. Although three bids shall be considered the minimum, the RIAC Purchasing Agent may in some instances declare the existence of two bids to be considered to provide adequate price competition. The determination shall be made in writing and placed in the bid file.
- 9.2.4 [37-2-18(1)/22) <u>Sealed, Written Competitive Bids in Excess</u> of\$20,000 for Construction Contracts and \$5,000 for All Others.-Sealed written competitive bids shall be required for purchase ordersexceeding twenty-thousand dollars (\$20,000) for constructioncontracts and five thousa nd dollars (\$5,000) for all other purchases unless such method is not-practicable.
 - 6.7.4.1 [37-2-18(1)] <u>Factors in Determining Whether Practicable</u> -Factors to be considered in determining if competitive sealed bidding is practicable shall include whether specifications can be prepared which permit award on the basis of either the lowe st bid price or the lowest evaluatedbid price, the available sources, the time and place of performance, and other relevant circumstances appropriatefor the use of competitive sealed bidding.
 - 9.2.3.2 [37-2-18(3)) Adequate Public Notice -Adequate public notice of the invitation for bids shall be given a sufficient time prior to the date set forth therein for the opening of bids. Such notice may consist of a written invitation solicitingquotations from suppliers on RIAC's approved vendors list. Such notice may include publication in a newspaper of general circulation in the State of Rhode Island asdetermined by the RIAC Executive Director not less thanseven (7) days nor more than twenty-one (21) days before the date set for the opening of the bids. The RIAC Executive-Director may make a written determination that there is a need to waive the twenty-one (21) day limitation. Thewritten determination shall state the reason why the twentyone (21) day limitation is being waived and shall state the number of days, giving a minimum and maximum, before the date set for the opening of bids when public notice is to begiven.
 - 9.2.3.3 [37-2-18(4)) <u>Opening of Bids</u> Bids shall be openedpublicly at the time and place designated in the invitationfor bids. Each bid, together with the name of the bidder, shall be recorded and an abstract made available for public-

inspection as soon as practicable thereafter. Subsequent tothe awarding of the bid, all documents pertinent to the awarding of the bid shall be made available and open topublic inspection and retained in the bid file.

6.7.5 <u>Formal Competitive Bids</u>

9.3.2.2 <u>Procurements in Excess of \$2,500: Written Quotation</u> Except under emergene y circumstances, competitive bidsshall be obtained in the form of written quotations for allprocurements exceeding two thousand five hundred dollars (\$2,500).

> 6.7.5.2 <u>Characteristics of Fonnal Bids</u> - A fonnal bidshall be distinguished by the solicitation of aminimum of three selected bidders who are potentialsuppliers for the commodity or service to be procured.

6.7.6 Infonnal Competitive Bids

- 9.4.2.1 <u>Procurements Less Than \$2,500, Oral Quotations</u> Oralquotations (including telephone) may be solicited forpurchase orders with a value less than two thousand fivehundred dollars (\$2,500). If RIAC is unable to verify pricesusing published lists/e atalogs or by market analysis, thelowest quotation obtained by telephone solicitation forprocurement s exceeding one thousand dollars (\$1,000) shallbe confinned in writing.
- 9.4.2.2 <u>Characteristics of Infonnal Bids</u> An infonnal bid shall be distingu ished by:
 - 6.7.6.2.1 lack of a specific time by which bids must be submitted;
 - 9.4.4.4.1 lack of sealed written bids; quotes may be oral on the spot or by telephone and confinned at a later date in writing;
 - 6.7.6.2.3 lack of an opening and reading of bids; and
 - 6.7.6.2.4 the solicitation of selected registered orunregistered bidders who are potential suppliersfor the commodity or service to be procured and/or vendors suggested for consideration by-RIAC.
- 6.7.6.3 <u>Three Bid Minimum</u> Infonnal bids shall be solicited from a minimum of three suppliers.

- 6.7.6.4 <u>Maximizing Participation</u> All infonnal bid invitations shall be conducted in such fashion as to maximize the opportunity for participation of all responsible suppliers.
- 9.5.2.2 <u>Equitable Distribution</u> For those purchases not affected by regional considerations, requests for quotations (RFQs) shall be distributed equitably among various responsiblesuppliers. Where practical, a quotation will be solicitedfrom other than the previous supplier prior to placing arepeat order.
- 9.5.2.3 <u>Written Justificat ion</u> When infonnal competitive bids are received in accordance with the provisions contained herein and award is not made

to the low bidder, the purchase order file shall be annotatedwith statements of how the supplier was selected and whythe price is fair and reasonable.

9.5.2.4 <u>Quarterly Audit</u> – RIAC purchasing management shall audit the use of informal competitive bids. As a minimum, quarterly review of performance by buyers should be conducted to sample (on a random basis) the reasonablenessand effectiveness of buyer use and documentation of the informal bid process.

6.7.7 <u>Requests for Proposals</u>

- 9.5.2.3 <u>When Used</u> Requests for Proposals (RFPs) shall be utilized to solicit competitive offers in all cases where:
 - 6.7.7.1.1 Lowest price is not the sole or primaryconsideration to be used in determining anaward;
 - 6.7.7.1.2 Performance is neither specific nor objective, and open to the offeror's interpretation;
 - 9.7.3.4.1 It is otherwise anticipated that offers may be substantially different and that there is insufficient common ground for objective comparison; or
 - 6.7.7. 1.4 It is anticipated that changes will be made after proposals are opened and that the nature of the proposals and/or prices offered will be negotiated prior to -award.
- 6.7.7.2 <u>Criteria to be Used</u> Wherever possible, the Request for Proposals shall define the performance or benefit required

and shall set forth specific criteria to be utilized inevaluation of offers.

- 6.7.7.3 <u>How Offers Evaluated</u> Offers shall be evaluated by a committee comprised of representatives of RIAC on the basis of:
 - 9.7.3.4.1 The qualifications of the offerors, established by professional accomplishment and previous experience;
 - 9.7.3.4.2 Aspects of offers which provide benefit, other than those based on cost; and
 - 9.7.3.4.3 Other provisions of offers which are determined to serve the best intere sts of RIAC.
- 6.7.7.4 <u>Award Solely on Basis of Cost</u> Nothing herein shall be construed to preclude the possib ili ty of detenn in ing an award solely on the basis of cost.
- 6.7.7.5 <u>Full Documentation The evaluation of offers, including</u> the weight assigned to various aspects of the offers, and all award detenninations, including the reasons for a selec tion recommendation, shall be fully documented.

6.8 SOURCE SELECTION AND CONTRACT AWARD

9.7.3 [37-2-18(5)) <u>Award to Lowest Bid or Lowest Evaluated or Responsive</u> <u>Bid</u>. The contract shall be awarded with reasonable promptness by written notice to the responsive and responsible bidder whose bid is either the lowest bid price or lo west evaluated or responsive bidprice.

6.8.1.1 <u>Awards Within Sixty Days of Bid Opening</u>-Awards shall be made within sixty (60) days of the bid opening unlessexpressly provided for to the contrary in the solicitation . Bids may not be withdrawn during this period without penalty without the express pennission of the RIAC Purchasing Agent.

> 6.8.1.2 <u>Special Consideration to DBEs, MBEs and WBE's</u>-In accordance with Rhode Island law, the RIAC Purchasing Agent may, after considering the overall cost to RIAC prior to making a final detennination of award, apply special consideration to the offers of DBEs, MBEs and WBE's when:

6.8.1.2.1 the solicitation provides for such consideration;

- 9.8.4.2.1 the offer is fully responsive to the tenns and conditions of the solicitat ion;
- 9.8.4.2.2 the price offer made by the MBE is detennined to be within a competitive range (not to exceed fivepercent (5 %) higher than the lo west responsiveprice offer) for the product or service; and
- 9.8.4.2.3 the finn making the offer conforms to the definition of a minority business enterprise as set forth herein.

6.9 DBE, MBE and WBE SET-ASIDES

Notwithstanding anything to the contrary herein, in order to assist RIAC in attaining its DBE, MBE and WBE, RIAC may identify certain construction projects as suitable for competitive bidding among DBEs, MBEs and WBEs only and, with respect to such projects, may solicit bids therefore sole ly from DBEs, MBEs and WBEs;, provided, however, that there exis t at leas t three (3) DBEs, MBEs and WBEs with the capability consistent with contract requirements so as to pennit competition.

SECTION 7- NEGOTIATION

7.1 GENERAL PROVISIONS

- 7.1.1 <u>Objective.</u> The objective of negotiation shall be to secure advantageousterms and conditions, and/or to exact imp rovements in terms and conditions offered to RIAC, and/or to reduce potential cost to RIAC.
- 9.9.1 <u>When Negotiation Used</u>. Negotiationshall be used to establish or modify contractual provisions in all cases where:
 - 7.1.2.1 Responsive firm, fixed pricing is not the sole determinant for award;
 - 9.9.1.10 Responses to competitive bidding suggest that lower pricing, or other improvements in offers, are achievable;
 - 7.1.2.3 Single or sole source procurements are made;
 - 7.1.2.4 Responses to Requests for Proposals do not permiteffective comparison, due to the differing nature of theresponses;
 - 9.9.4 .2 The scope of a contract changes during the performanceperiod, such that modification of price, or of other provisions, may be called for; or

9.9.4.3 The RIAC Purchasing Agent has determined in writing that a product, or the market in which a product is sold, is noncompetitive in nature.

7.2 COMPETITIVE NEGOTIATION

When Competitive Negotiation Used. A contract may be awarded by competitive negotiation when:

- 9.9.4 [37-2-19(3)] it is determined in writing by the RIAC Purchasing-Agent that the bid prices received by competitive sealed biddingeither are unreasonable as to all or part of the requirements, or werenot independently reached in open competition, and for which:
 - 7.2.1.1 Each competitive bidder has been notified of the intention to negotiate and is given reasonable opportunity to negotiate;
 - 9.9.5.1 The negotiated pride is lower than the lowest rejected bid by any competitive bidder; and
 - 9.9.5.2 The negotiated price is the lowest negotiated price offered by a competitive offeror; or
- 7.2.2 In any case where the scope, term, or other requirements of the procurement have not been determined at the time that a requisition is issued, or where optional offers are desired and encouraged, or where the value of the procurement has not been definitively established.

7.3 **PROCEDURES**

- 7.3.1 <u>Request for Proposals ("RFPs") When Competitive Negotiation is</u> <u>Used</u>. When competitive negotiation is used, RFPs shall be used in accordance with the following procedure:
 - 7.3.1.1 (37-2-19(2)] Adequate public notice of the RFP shall be given in the same manner as provided for in competitive sealed bidding.
 - 9.9.6.2 An RFP shall describe and enumerate the item(s) covered, their specification(s), contract terms(s), and any other special provisions or requirement s.
 - 7.3.1.2.1 (37-2-19(4)] The request for proposals shall indicate the relative importance of price and other evaluation factors.
 - 9.9.6.3 At a public opening of responses to RFPS, the RIAC-Purchasing Agent shall not be allowed to reveal other than the names of those responding. The nature of responses shall

not be subject to public disclosure until a contract has beenawarded.

7.3.2 Review and Discussion

- 9.9.9.3 (37-2-19(6)] Written or oral discussions shall be conducted with all responsible offerors who submit proposals determined in writing to be reasonably susceptible of beingselected for award. Discussions shall not disclose anyinformation derived from proposals submitted by competingofferers. Discussions need not be conducted:
 - 7.3.2.1.1 With respect to prices, where such prices are fixed by law or regulation, except that consideration shall be given to competitive terms and conditions;
 - 9.9.7.1.1 Where time of delivery or performancewill not permit discussions; or

9.9.7.1.2 Where it can be clearly demonstrated and documented from the existence of adequatecompetition or accurate prior cost experience with the particular supply, service, or construction item, that acceptance of an initial offer without discussion would result in fair and reasonable prices, and the request for proposals notifies all offerors of the possibility that award may be made on the basis of the initial offers.

7.3.2.2 Responses to the Request for Proposals shall be evaluated:

- 9.9.10.1.1 To determine nonresponsive offers, which shall be eliminated from further consideration;
- 9.9.10.1.2 To determine the lowest-cost combination of options, terms, and conditions, establishing a baseline; and

7.3.2.2.3 To establish a cost ranking of responses to that baseline.

- 7.3.2.3 [37-2-20(2)] Where there is more than one offeror, competitive negotiations shall be conducted with the three (ortwo if there are only two) bidders determined in writing to be the lowest responsive and responsible bidders to the competitive sealed bid invitation. Such competitive negotiations shall be conducted under the following restrictions:
 - 9.9.12.1.1 If discussions pertaining to the revision of the specifications or quantities are held with any

potential offeror, all other potential offerors shallbe afforded an opportunity to take part in suchdiscussions.

9.9.12. 1.2 A request for proposals, based upon revised specifications or quantities, shall be issued aspromptly as possible, shall provide an expeditiousresponse to the revised requirements, and shall be awarded upon the basis of the lowest bid price or lowest evaluated bid price submitted by any responsive and responsible offeror.

> 7.3.2.3.2.1 The provisions of Section 37-2-20(2) may be waived in any case where the lowest-cost response is ten percent (10%) or more lower than the nextlowest cost offered.

7.3.3 [37-2-54(2)] General Service Administration Contracts_Neither the RIAC Executive Director nor the RIAC Purchasing Agent is prohibited from negotiating with vendors who maintain a General Service-Administration price agreement with the United States of America or any agency thereof or with the State of Rhode Island or any agencythereof; provided, however, that no contract executed under thisprovision shall authorize a price higher than is contained in the contract between General Service Administration and the vendor affected.

7.3.4 Request for Best and Final-Offer

- I 0.4.2.2 On the basis of discussions with offerors, a request for Bestand Final Offer, which describes the requirements of the procurement in the final form, shall be issued to all offerorsstill under consideration.
- 7.3.4.2 Each offeror shall submit a Best and Final Offer, which defines such offeror's best price, and other terms, for the procurement.
- 7.3.4.3 Best and Final Offers shall be evaluated in the same fashion as a normal competitive bid.
 - 10.4.2.8. 1 [37-2-19(5)] Award shall be made to the responsible and responsive offeror whoseproposal is determined in writing to be the mostadvantageous to RIAC taking into considerationprice and the evaluation factors set forth in therequest for proposals.

7.4 NONCOMPETITIVE NEGOTIATION

7.4.1 When Noncompetitive Negotiation Used. Noncompetitive negotiation may be used:

- 7.4.1. 1 [37-2-20(1)] in the event that all competitive sealed bidssubmitted through a formal solicitation result in bid prices in excess of the funds available for the purchase, and the RIAC-Executive Director determines in writing that there are no additional funds available from anysource so as to permit an award to the lowest responsive and responsible bidder, and the best interests of RIAC will not permit the delay attendant to a re solicitat ion under revised specifications, or for revised quantities, under competitive sealed bidding;
- 10.4.5.1 to improve the price offered of the evaluated lowest-cost response to any competitive bid;
- 10.4.5.2 where the RIAC Purchasing Agent has determined in writing that:
 - 7.4.1.3.1 A single or sole sou rce procurement is involved;
 - 7.4.1.3.2 The product, or market in which a product is sold, is noncompetitive in nature; or
 - 10.5.5.1.1 Collusive or exclusionary selling practices are in evidence; or
- 7.4.1.4 to modify a contract during its performance, provided that no attempt is made to reduce the contractual obligationsof the supplier, vendor, or contractor, or the contract term is not extended except in response to a request by the supplier, vendor, or contractor in consideration for other substantive changes, and where such extension of tenn of contract is detennined in writing by the Purchasing Agent to be in the best intere sts of RIAC.
- 7.4.2 <u>Written Documentation</u>. The conduct of noncompetitive negotiationincluding, but not limited to, issues discussed, options considered, the rationale applied to decisions made and agreements reached sha II bedocumented in summary fonn and placed in the purchase order file.

7.5 TRUTH IN NEGOTIATIONS REQUIREMENTS - COST OR PRICING - DATA

- 10.7.1 [37-2-28(1)] <u>Accuracy of Cost and Pricing-Data</u>. In all negotiated contracts, a contractor shall submit cost or pricing data and shall certify that, to the best of his knowledge and belief, the cost or pricing data submitted were accurate, complete, and current as of a mutually-determined specified date prior to the date of:
 - 7.5.1.1 The pricing of any negotiated contract where the total contract price is expec ted to exceed fifty thousand dollars (\$50,000); or

10.7.2.2 The pricing of any change order or contract modification which is expected to exceed twenty-five thousand dollars (\$25,000), or such les ser amount in either instance as may be prescribed by the RIAC Purchasing Agent.

7.5.2 Applicability

- 10.7.3.2 The requirements of Section 7.5.1 above apply to all changeorders or contract modifications over \$25,000 incorporatingan aggregate of changes equal to this value, e.g., an additivechange of \$20,000 and a deductive change of \$11,000 areequal to an aggregate change value of \$31,000 and thus aresubject to the requirements of this-section.
- 10.7 .3.3 [37-2-28(3)] The requirements of this section need not be applied to contracts where the price negotiated is based onadequate price competition, established catalogue or market prices of commercial items sold in substantial quantities to the general public, prices set by law or regulation, or in exceptional cases where it is detennined in writing by the R[AC Executive Director that the requirements of this section may be waived, and the reasons for such waiver arestated in writing.

7.5.3 <u>Cost or Pricing Data Factors</u>. Cost or pricing data mayinclude such verifiable factors as all vendor quotations, nonrecurring costs, changes in production methods and production or procurementvolume, data in support of contractor projection of business prospectsand objectives, together with related costs of operations, unit costtrends such as those associated with labor efficiency, make-or-bu ydecisions and estimated resources to attain bus iness goals andany other management decisions which reasonably could beexpected to have a significant bearing on costs under a proposed contract.

- 7.5.4 <u>When Requirement Met</u>. The requirement for submi ssion of cost or pricing data is met when all data reasonably available to the contractor have been submitted or identified in writing at the time of agreement on price. The availability of books, records, and other documents without specific identification and explanation shall not be considered submission for the purposes of verification and agreement.
- 7.5.5 Subcontracting Requirements
 - 10.1.5.1 <u>Subcontractors' Cost or Pricing Data</u> In all contractsinvolving subcontractors, prime contractors shall requiresubcontractors to submit cost or pricing data for-

procurements in excess of fifty thousand dollars (\$ 50,000) unle ss exempted herein.

- 10.1.5.2 <u>Certification</u> Prime contractors shall require subcontractorsto certify that cost and pricing data submitted are accurate, complete, and current as of the date of agreement on price.
- 10.1.5 .3 [37-2-28(2)] <u>Ad justment Due to Inaccurate Cost or Pricing</u> <u>Data of Contractor</u> - Any contract, change, or modification thereto under which a certificate is required shall contain a provision that the price to RIAC, including profit or fee, shall be adjusted to exclude any significant sums by which the RIAC Purchasing Agent finds that such price was increased because the contractor furnished cost or pricing data which as of the date agreed upon between the parties, was inaccurate, incomplete , or not current.
- 10.1.5.4 Adjustment Due to Inaccurate Cost or Pricing Data of <u>Subcontractor</u> - Prime contractors must agree that the primecontract price shall be reduced in any signi ficant amounts by which the prime contract price was overstated because asubcontractor did not submit accurate, complete, and currentcost or pricing data when required by law .

7.6 GUIDELINES IN NEGOTIATIONS

- 7.6.1 <u>Written Statement Regarding Negotiation</u>. The RIAC Purchasing Agent who is responsible for the negotiation shall prepare a written statement at the conclusion of each negotiation phase setting forth the principal elements of the price negotiation.
 - 5.3.3.1 Sufficient detail shall be recorded to reflect the most significant consideratio ns controlling the establishment of the price.
 - 5.3.3.2 If cost and pricing data were not required, a statementdetailing the basis for determining that the price was fair and reasonable and the extent to which the data submittedwere not a factor in the price negotiated shall be recorded.
- 7.6.2 <u>Audit Clause</u>. Contracts shall contain an audit clause that providesthat if, after award, the RIAC Purchasing Agent obtains informationthat submitted data were inaccurate, incomplete or not current, or ifthe data were not adequately verified at the time of negotiatio n, then a post-award audit shall be undertaken by the RIAC Purchasing-Agent or his designee and the contract shall be deemed to beautomatically modified to reflect the data submitted.
- 7.6.3 <u>Unit Pricing</u>. Contracts shall contain to the extent possible language that provides for unit pricing for potential change orders.

- 5.3.3 <u>Analysis in Absence of Competitive Sealed Bidding</u>. The RIAC-Purchasing Agent shall conduct or shall obtain price analyses toascertain whether the price quoted is fair and reasonable in relation to comparable procurements when the absence of open marketcompetition precludes the use of competitive sealed bidding.
- 5.3.4 <u>Contracts Terminated for the Convenience of RIAC. In the</u> negotiation of settlements of contracts which have been terminated for the convenience of <u>RIAC</u>:
 - 7.6.5.1 Contract settlement shall be made in accordance with termsspecified in the purchase order;
 - 5.3.5.1 In the absence of appropriate contract language, the vendor shall be paid for costs incurred, plus a reasonable profit, until the contract was terminated; and
 - 5.3.5.2 Penalties due to RIAC in accordance with a contract may be deducted from any payment to which a vendor is entitled.
- 7.6.6 <u>Reimbursement of Costs</u>. To determine the allowability of incurred costs for the purpose of reimbursing costs under contract provisionswhich provide for the reimbursement of costs, reimbursements shall be made only upon the presentation of documented, auditable evidence to RIAC that the vendor has incurred an eligible expense.

SECTION 8 - SUPPLEMENT AL SERVICES

8.1 GENERAL PROVISIONS

- 6.2.6 <u>Need for Supplemental Services</u>. The RIAC Executive Director may delegate to the RIAC division of personnel all or a portion ofresponsibility for evaluation of the need for supplemental servicesand for verification/validation of qualifications of proposed serviceproviders.
- 6.2.7 <u>Change Orders to Professional Consultant Contracts</u>. The RIAC-Purchasing Agent shall review proposed change orders to professional consultant contracts (other than medical, dental and legal) that arereasonably estimated to exceed twenty thousand dollars (\$20,000) or 10% of the value and shall determinewhether such changes constitute a a change in the scope of servicesrequiring open-competition.
- 6.2.8 <u>Competition for Supplemental Services</u>. To the extent practicable, selection of supplemental service providers shall be based uponcompetition. The RIAC Purchasing Agent shall require that, whenever possible, a scope of services be defined in terms for

which a bid or a response to a request for proposals may besolicited.

- 6.2.9 <u>Legal Services</u>. The RIAC Board of Directors shall recommend the final select ion of providers oflegal services. RIAC shall not commit-funds for proposed services prior to receiving approval of the recommended provider from the RIAC Executive Director or his-designee.
- 6.2.10 <u>Architecture or Engineering</u>. In accordance with the provisions of Chapters 5-1 and 5-8 of the General Laws of Rhode Island, no contract shall be awarded to a person practicing architecture or engineering who has not been professionally certified by the appropriate registration boards.
- 6.2.11 <u>Construction Management Contractors</u>. Requirements for the selection of construction management contractors shall be the same as those for the selection of architects and engineers.

8.2 ARCHITECTURAL, ENGINEERING AND CONSULTANT SERVICES SELECTION COMMITTEE

[37-2-59(2)] A selection committee appointed by the RIAC Board of Directors shall select persons or firms to render architectural, engineering and other professional consultant services, other than medical, dental and legal services, which are reasonably estimated to exceed twenty thousand dollars (\$20,000).

- 8.2.1 A quorum shall require the presence of a majority of the committee and must be present to conduct business.
- 8.2.2 The committee may utilize the services of such other persons it deems necessary to provide technical advice in evaluating consultant-proposals.
 - 8.2.2.1 Such technical advisors shall not be considered members of the committee and shall not be entitled to vote on the selection of candidates to be recommended for consideration by the RIAC Executive Director.
 - 10.6.1.1 Technical advisors shall not be entitled to payment for their services.
- 8.2.3 The committee shall include the Purchasing Agent or his appointed designee.

8.3 SUPPLEMENTAL SERVICES NOT EXCEEDING \$10,000

The RIAC Executive Director may delegate authority for selection of supplemental service providers to the RIAC Purchasing Agent when the total-

annual (fiscal year) value of any such relationship does not exceed tenthousand dollars (\$10,000).

8.4 ARCHITECTURAL, ENGINEERING AND CONSULTANT SERVICES SELECTION PROCESS FOR SERVICES NOT EXCEEDING \$20,000

When a professional consultant contract is estimated reasonably to be less than twenty thousand dollar s (\$20,000), the RIAC Executive Director may establish a technical review committee to evaluate the qualifications of potential-supplier s. Membership shall be determined on a case-by-case basis.

The technical committee shall recommend no more than three candidates to the RIAC Purchasing Agent, who shall forward his recommendations to the RIAC Executive Director, who shall be responsible for the final selection.

8.5 ARCHITECTURAL, ENGINEERING AND CONSULTANT SERVICES SELECTION PROCESS FOR SERVICES EXCEEDING \$20,000

8.5.1 Solicitation

- 8.5.1.1 [37-2-60] <u>Public Announcement</u> The RIAC Executive -Director shall give public notice of the need for professional are hitectural, engineering or consultant services that are reasonably estimated to exceed twenty thousand dollars (\$20,000).
 - 8.5.1.1.1 Such notice shall be published sufficiently in advance of the date when responses must be received in order that interested parties have an adequate opportunity to submit a statement of qualifications and performance data.

8.5.1.1.2 The notice shall:

- (a) contain a brief statement of the services required;
- (b) describe the project;
- (c) specify how a solicitation containingspecific information on the project may be obtained; and
- (d) be published in a newspaper of general circulation in Rhode Island, the Rhode Island Vendor-Information Program website and in such otherpublications as in the judgment of thecommittee shall be desirable.

- 8.5.1.2 [37-2-61] The solicitation shall describe RIAC's requirementsand set forth evaluation criteria for the selection of the successful candidate and shall be distributed to intere sted persons.
- 8.5.2 <u>Bidders' Conference</u>. A conference shall be held at which the following shall be provided:
 - 8.5.2.1 a description of the criteria to be used in evaluating a bidder's statement of qualification and performance data for the purpose of selecting a firm;
 - 9.7.3.4 a discussion and further definition of the scope of work; and

8.5.2.3 an on-site review, if appropriate.

- 8.5.3 [37-2-63(a)] <u>Selection Committee</u>. The selection committee shallselect no more than three (3) firms evaluated as beingprofessionally and technically-qualified.
- 8.5.4 [37-2-63(a)] <u>Additional Information</u>. The firm selected, if stillinterested in providing the services, shall make a representativeavailable to the RIAC Executive Director at such time and place as heshall dete rmine, to provide such further information as he mayrequire.
- 8.5.5 [37-2-63(b)] <u>Negotiation with Highest Qualified Firm</u>. The RIAC-Executive Director or his designeeshall negotiat e with the highestqualified firm for a contract for architectural, engineering, orconsultant services for RIAC at a level of compensation that hedetermines to be fair and reasonable to RIAC. In making suchdetermination, the RIAC Executive Director shall take into account the following: professiona I competence, technical merits, and feestructure.
- 8.5.6 [37-2-63(b)] <u>Final Selection</u>. The RIAC Board of Directors shall be responsible for the final selection of the providers of architectural and engineering services.

8.6 EVALUATION FOR SELECTION

- 8.6.1 <u>Criteria for Evaluation</u>. Criteria for evaluation of candidates for supplemental services shall include, but shall not be limited to:
 - 8.6.1.1 Competence to perform the services as reflected by technica l training and education, general experience, experience inproviding the required services, and the qualifications and competence of persons who would be assigned to performthe services;

8.6.1.2	Ability to perform the services as reflected by workload and
	availability of adequate personnel, equipment, and facilities
	to perform the services expeditiously;

- 8.6.1.3 Past performance as reflected by the evaluation of privatepersons and officials of other governmental entities which have retained the services of the firm with respect to such factors as control of costs, quality of work, and ability tomeet deadlines; and
- 8.6.1.4 In the case of consultant services, the vendor's proposed approach to the project/assignment shall be an additional criterion.
- 8.6.2 <u>Statements Evaluated</u>. The selection committee shall evaluate the following in light of the criteria set forth in the solicitation:
 - 8.6.2.1 statements submitted in response to the solicitation of consultant services; and
 - 8.6.2.2 other required statements of qualifications and performance data.

8.7 REQUIREMENTS FOR SUPPLEMENTAL LEGAL SERVICES

- 8.7.1 [37-2-71] <u>Professional Services Legal</u>. Before RIAC procures the services of an attorney, it shall demonstrate to the satisfaction of RIAC's Board of Directors the following:.
 - 8.7.1.1 Criteria to be Demonstrated
 - 8.6.2.2.1 The need for the services required includingthe scope of the services to be performed;
 - 8.6.2.2.2 That no legal personnel employed by RIAC or the State on a full time basis are available to perform such services;
 - 8.6.2.2.3 That funding is available, indicating fromwhich sources such funding is to be provided;
 - 8.6.2.2.4 That attorneys to be engaged meet the following minimum requirements:
 - 8.7.1.1.4.1 professionallicensing;
 - 8.7.1.1.4.2 competence to perform such services as reflected by formal training and education, general experience and experience in providing the required services and the qualifications and

competence of persons who would beassigned to perform the services; and

- 8.6.2.2.1.1 ability to perform the services as reflected by workload and availability of adequate personnel, equipment and facilities to perform the serv ices expeditiously.
- 8.7.1.2 <u>Letter of Engagement</u>. The attorney shall enter into a letter of engagement with RIAC. The letter of engage ment shall state the rate of compensation, the scope of the services to be performed for the compensation and provision for the payment of expenses incurred in connection with legal services. The letter of engagement shall certify that the rate of compensation does not exceed the rate of compensation charged by counsel to his or her preferred public or private clients. A letter of engagement shall not be for more than one (1) year.
- 8.7.2 <u>Minimum Requirements for Professionals</u>. Demonstration to thesatisfaction of the RIAC Executive Director that professionals meetminimum requirements may be accomplished using the following:
 - 8.7.2.1 RIAC may obtain annual verification of the status of an attorney(s) from the Supreme Court listing of members of the Rhode Island-Bar.
 - 8.6.2.2 RIAC may obtain annual verification of the status of medical doctors and medical professionals from the Department of Health.
 - 8.6.2.3 The RIAC Executive Director may delegate authority todetermine the appropriateness of qualifications to RIACpersonnel s ubject to the following:
 - 8.7.2.3.1 Such delegation shall be at the request of and justified by the Executive Director of RIAC;

8.6.2.2. I A complete description of the evaluation procedure is provided; and

8.6.2.2.2 The names, qualifications and official capacity of the persons participating in the evaluation process or as members of professio nal review boards are provided.

8.8 AUDITING AND ACCOUNTING

8.8.1 [37-2-59(3)] <u>Procurement for Independent Audit</u>. The procurement of auditing and accounting services shall be subject to the provisions of R.I. General Laws Sections 22-13-6 and 35-7-13 that require that the Auditor General shall review and approve:

8.6.2.2 the proposed scope of services for an independent audit; and

8.8.1.2 the firm selected to conduct the audit.

- 8.8.2 <u>Requisitions for Independent Audit Service s</u>. Requisitions for independent audit services shall be submitted to the State Office of Purchases with written verification of the Auditor General's approval of the proposed purchase of services. Copies of correspondence from the Auditor-General to RIAC shall be considered sufficient authorization to-proceed.
- 8.8.3 <u>Contract Amendments</u>. Contract amendments which materiallyincrease the original approved scope of work shall also require the Auditor General's authorization.

SECTION 9 - CONTRACTS

9.1 FUNDAMENTAL REQUIREMENTS AND PRINCIPLES FOR RIAC-CONTRACTS

9.1.1 [37-2-54(3)] <u>Purchase Order as Primary Contractual Instrument</u>. No purchase or contract shall be binding on RIAC unless approved by RIAC in accordance with the procedures set forth herein.

- 9.1.1.1 The tenns and conditions of a valid Purchase Order and its supplements, as issued by RIAC and signed by the RIAC Purchasing Agent or his designee, shallconstitute the primary contractual instrument of RIAC.
 - 6.3.1.1.1 Unless specifically established by law or regulation adopted by the RIAC Board of Directors, no other instrument shall constitute a RIAC purchasing contract.

9.1.1.1.2 <u>Oral Agreements</u> - Any alleged oralagreement or arrangement made by a bidderor contractor with RIAC or an employee of RIAC may be disregarded and shall not bebinding on RIAC unless subsequentlyconfirmed in writing by RIAC.

- 9.1.2 [37-2-13(4)] <u>New Regulation has No Effect on Existing Contract.</u> No-State or RIAC purchasing regulation shall change in any way a contract commitment by RIAC nor of a contractor to RIAC which was inexistence on the effective date of the regulation.
- 9.1.3 [37-2-13(5)] <u>RIAC Purchas ing Regulations Incorporated by</u> <u>Reference</u>. The provisions of RIAC purchasing regulations shall be considered to be incorporated by reference in all RIAC contracts.
- 9.1.4 [37-2-13(6)] <u>Unlawful Contracts Void Ab Initio</u>. Contract provisionsand contracts entered into in violation of state law or RIACpurchasing regulations shall be void "ab-initio" [from inception].
- 9.1.5 Supplemental Principles of Law Obligation of Good Faith
 - 9.1.5.1 [37-2-3(1)] Unless displaced by the particular provisions of the State Purchases Act, the principles of law and equity, including the Uniform Commercial Code, the law merchant, and the law of contracts, including, but not limited to, agency, fraud, misrepresentation, duress, coercion, mistake, and bankruptcy, shall supplement these provisions.
 - 9.1.5.2 [37-2-3(2)] Every contract or duty under this chaptershall impose upon both parts the obligation of good faith in its performance and/or enforcement. "Good faith" shallmean honesty in fact in the conduct or transactionconcerned and the observance of reasonable commercial standards of fair dealing.
- 9.1.6 <u>Compliance with Applicable State and Federal Laws</u>. Contractors and subcontractors must comply with all applicable state and federal laws, as amended from time to time, to the full extent that such laws are applicable, including without limitation:
 - 9.1.6.1 All state statutes, including without -limitation:
 - a. State equal opportunity requirements, includ ing without limitation, R.I. General Laws Section 28-5.1-10;
 - b. State prevailing wage statutes;
 - c. State MBE and DBE statutes; and

	d. Steel Products Procurement Act - R.I. General Laws Section 37-2.1-1 fil -
9.1.6.2	All federal statutes, including without limitatio n:
a.	Federal Aviation Act of 1958 - 49 U.S.C. 1301, <u>et</u> - <u>-</u>
b.	Davis-Bacon Act - 40 U.S.C. 276(a), <u>et</u>
c.	Federal Fair Labor Standards Act - 29 U.S.C. 201, fil .
d.	Hatch Act-5 U.S. C. 1501, <u>et</u>
e.	Uniform Relocation Assistance and Real- Property Acquisition Policies Act of 1970 – 42 U.S.C.4601, <u>et</u>
h.	National Historic Preservation Act of 1966 - Section 106 - 16 U.S.C. 470(f).
i.	Archeological and Historic Preservation Act of 1974 – 16 U.S.C. 469 through 469c.
h.	Flood Disaster Protection Act of 19 73 - Section 102(a)-42 U.S.C. 4012a.
1.	
J.	Civil Rights Act of 1964 - Title VI - 42 U.S.C. 2000d through d-4.
k	- Aviation Safety and Noise Abatement Act of 1979, 49 U.S.C. 2101, <u>et</u>
h.	- Age Discr iminat io n Act of 1975 -42 U.S.C. 6101, .
m.	Architectural Barriers Act of 1968 - 42 U.S.C. 4151, <u>et</u> .
n.	Airport and Airway Improvement Act of 1982, as amended, 49 U.S.C. 2201, <u>et</u> =
h .	- Powerplant and Industrial Fuel Use Act of 1978 - Section 403 2 U.S.C. 8373.
Þ	- Contract Work Hours and Safety Standards Act - 40-
Ų	.S.C. 327, etq. Copeland Antikickback Act 18-
Ų	.S.C. 874.

r. National Environmental Policy Act of 1969 - 42 U.S.C. 4321, et

h. Endangered Species Act - 16 U.S.C. 668(a), et -

- t. SingleAuditActofl984-31 U.S.C. 7501,et -
- u. Drug-Free Workplace Act of 1988 41-U.S.C. 702 through 706.

9.1.6.3 All Presidential executive orders, including without limitation:

a. Executive Order 12372 --Intergovernmental Review of Federal-Programs.

h. Executive Order 11246 - Equal Employment Opportunity.

e. Executive Order 13202 - Preservation of Open Competition.

9.1.6.4 All gubernatorial executive orders.

8.6.2.2 All federal regulations, including without -limitation:

- a. 49 CFR Part 18 Uniform Administrative-Requirements for Grants and Cooperative-Agreements to State and Local Governments.
- b. 49 CFR Part 21 Nondiscrimination in-Federally-Assisted Programs of the-Department of Transportation - Effectuation of Title VI of the Civil Rights Act of 1964.
- c. 49 CFR Part 23 Participation by Minority Business Enterprise in Department of Transportation– Programs.
- d. 49 CFR Part 24 Uniform Relocation Assistance and Real Property Acquisition Regulation for Federal and Federally Assisted Programs.
- e. 49 CFR Part 27 Non-Discrimination on the Basis of Handicap in Programs and Activities Receiving or Benefiting from Federal Financial-Assistance.
- f. 49 CFR Part 29 Debarments, Suspens ions, and Voluntary Exclusions.

- g. 49 CFR Part 30 Denial of Public Works-Contracts to Suppliers of Goods and-Services of Countries That Deny-Procurement Market Access to U.S.-Contractors.
- h. 29 CFR Part 1 Procedures for Predetermination of Wage Rates.
- 29 CFR Part 3 Contractors or Subcontractors on Public Buildings or Public Works Financed in Whole or Part by Loans or Grants from U.S.
- J. 29 CFR Part 5 Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction.
- k. 41 CFR Part 60 Office of Federal Contract Compliance Programs, Equal Employment-Opportunity, Department of Labor (Federal and Federally-assisted Contracting-Requirements).
- f. 14 CFR Part 150 Airport Noise Compatibility Planning.
- 9.1.6.6 All state regulations.
- 9.1.6.7 All Office of Management and Budget Circulars, including without limitation:
 - a. A-87 Cost Principles Applicable to Grants and Contracts with State and Local Governments.
 - b. A-128 Audits of State and Local Governments.
- 9.1.7 [37-2-41] <u>Contractor's Bonds</u>. The provisions of chapter 12 of Title 37 of the General Laws of Rhode Island shall apply to all construction contracts awarded under the State Purchases Act.
 - 9.1.7.1 "Performance Bond" shall mean a contract of guarantyexecuted subsequent to award by a successful bidder toprotect RIAC from loss due to contractor inability tocomplete a contract.
 - 9.1.7.2 Chapter 12 of Title 37 of the General Laws of Rhode Island requires that every person awarded a public workscontract shall furnish to RIAC good and sufficient surety (performance bond) not less than fifty-percent

(50%) and not more than one hundred percent (100%) of the contract price conditioned that the contractor, principal insaid bond, the person's executors, administrators orsuccessors, shall keep and perform the covenants, conditionsand agreements in the contract. However, provided that good cause is shown, the Executive DirectorofRIAC may waive the requirements for contracts not inexcess of fifty thousand dollars (\$50,000).

- 9.1.7.3 [37-13-14] A contractor's performance bond required for contracts exceeding one thousand dollars (\$1,000) under Chapter 37-12 must be furnished by a surety company authorized to do bus iness in Rhode Island.
- 8.6.2.2 Nothing herein shall prevent RIAC from requiring a contractor to furnish a payment bond.

9.2 GENERAL CHARACTERISTICS OF RIAC CONTRACTS

- 9.2.1 General Terms and Conditions. The RIAC Purchasing Agentshall develop and make available to potential supp liers adocument stating the general terms and conditions applicable toall quotations and RIAC purchasing - contracts.
 - 9.2.1.1 The General Terms and Conditions shall:
 - 9.2.1.1.1 be referenced and made a part of all solicitations for proposals and quotations; all RIACpurchase orders, contracts, and letters of authorization; and bidder registration documentation .
 - 8.6.2.2 .1 provide notice to bidders that contract award may be subject to the bidder signing an affirmation (certification) regarding certain legal requirements or restrictions relating to foreign corporations, goods produced in South Africa, disadvantagedbusiness enterprises, labor rates, local productpreference, etc., as required by the RIAC-Purchasing Agent.
 - 9.2.1.2 When a contract has been entered into between RIAC and another party, neither party shall have the legal right to add new terms or conditions without the consent of the other, unless the contract so specifies.
 - 9.2.1.3 All contract pricing shall be firm and fixed unless contractlanguage provides for reconsideration. Issuance of purchaseorders shall not be made on the basis of "advise pricing" (or-"pricing to be determined") agreements. All commitments shall-

be on the basis of estimated prices with a " not to exceed" maximum authorization when firm, fixed pricing agreementsare not possible.

- 9.2.1.4 Changes in scope, price, and length of contract period shall require contract amendments that are specified in writing.
- 9.2.1.5 Unanticipated changes may be considered with the expressconsent of both parties.
- 9.2.1.6 The issuance of a Purchase Change Order in accordance with the provisions of the contract and other requirements specified herein shall be considered a binding contract.
- 9.2.2 <u>Termination</u>. As appropriate, RIAC contracts shall include clauseswhich address special conditions/procedures for termination of contract not contained in RIAC's General Terms and Conditions; e.g., provisions for penalties or forfeitures for contractnoncompliance may be included; a convenience termination clausewhich

permits RIAC to terminate, at its own discretion, the performance of work in whole or in part, and to make a settlement of the vendor'selaims in accordance with appropriate regulations and applicablecontractual conditions.

- 9.2.3 <u>Mutual Agreement</u>. The agreement shall consist of an offer by oneparty, called the offeror, and an acceptance by the other party, called RIAC.
 - 9.2.3.1 When a purchase order is issued which does notdiffer from the bid submitted by an offeror, mutuality shall be assumed.
 - 8.6.2.2 In accordance with the General Tenns and Conditions which notify offerors that the RIAC Purchasing Agent reserves the right to make partial bid awards, mutuality shall be assumed when a purchase order does not differ from the elements of a bidsubmitted by an offeror.
 - 9.2.3.3 Any offer, whether in response to a solicitat ion for proposals or bids, or made without a solicitation, which is accepted in the fonn of an order made by the RIAC Purchasing Agent, or a RIAC official with purchasing authority delegated by the RIAC Purchasing Agent, shall be considered a bindingcontract.
- 9.2.4 <u>Consideration</u>. Although consideration to support a contract mayassume other fonns, generally it shall mean the agreement to pay a

sum of money for the delivery of the desired items or se rvicesrendered. It shall not be essential that the consideration be of asubstantial consequence but shall have some value. Compensationshall be specified and shall include but not be limited to: (a) terms of payment for partial delivery or completion; (b) unit of cost (hourlyrate, per report rate), if appropriate; (c) frequency/conditions forpayment - weekly,

monthly , upon completion of percentage of work, etc.; and (d) retainage, when appropriate.

- 9.2.5 <u>Capacity of Parties</u>. The contracting parties shall have the legal authority to enter into contracts.
- 9.2.6 <u>Competence of Parties</u>. The contracting parties sha ll be of lega lage and of sound mind.
- 9.2.7 <u>Duration</u>. Length of contract period shall be specified.
- 9.2.8 <u>Designated Contact</u>. A RIAC official from whom the contractorshall obtain direction shall be named and/or a format for writtenauthorization to deliver (e.g., request for delivery fonn for masterpricing agreement) shall be specified.
- 9.2.9 Public Works/Construction Contracts. Public Works/Construction Contracts shall provide for the following:
 - 9.2.9.1 Certificates of insurance to protect the general public orproperty belonging to RIAC or the State from injury or lossarising from actions or inaction of the contractor during theprogress of a contract.
 - 9.2.9.2 Each contractor shall be responsible for provid ingsatisfactory evidence of complete coverage of all insu rances, inclu ding without limitation workers' compensationinsurance, permits, and licenses required by state, city ortown statutes, ordinances, and/or regulations.

9.3 THE PURCHASE ORDER CONTRACT

- 9.3.1 <u>Entire Agreement</u>. When a purchase order form is used, the entireagreement with the supplier shall, at all times, reside solely in the purchase order form and its supplements.
- 9.3.2 <u>Purchase Order Supplements</u>. Purchase Order Supplements shall consist of all -of the following documents:

9.3.2.1 RIAC's General Terms and Conditions;

8.6.2.2 **RIAC's request for quotations or proposals, including -specifications;**

8.6.2.3 The contractor's offer which is responsive to the solicitation; -and/or

9.3.2.4 As appropriate, additional contract provis ions.

9.4 MULTI-YEAR CONTRACTS

9.4.1 [37-2-33(1)] <u>When Permitted</u>. Unless otherwise provided byappropriations therefor, multi-year contracts for supplies and servicesmay be entered into for periods not extending beyond the end of the biennium in which the contract was made, if funds for the first fiscalyear of the contemplated contract are available at the time ofcontracting. Payment and performance obligations for succeedingfiscal years shall be subject to the availability of funds therefor.

8.6.2.2 "Biennium" shall mean a period of time equal to two fiscal years.

- 9.4.1.2 "Fiscal year" shall mean RIAC's fiscal year.
- 9.4.1.3 Multi-year contracts that extend beyond a biennium shall be permitted provided that:
 - 9.4.1.3.1 funds for the first year of the biennium have been included in RIAC's budget;
 - 8.6.2.2.1 contracts shall contain a standard clause which states that implementation of the contract beyond the first fiscal year shall be subject to the availability of funds; and
 - 8.6.2.2.2 a written justification is placed in the purchase order file or the category of procurement has byregulation or policy been identified by the RIAC Executive Director as appropriate for multi-year contracting, e.g., property leases.
- 9.4.1.4 Multi-year contracts shall specify the annual costs and total value of each contract.
- 9.4.2 [37-2-33(2)] <u>Determination of Necessity</u>. Prior to the utilization of a contract as described in R.L General Laws Section 37-2-33(1), it shall be determined in writing by the RIAC Executive Director:
 - 8.6.2.2 That estimated requirements cover the period of the contract and are reasonably firm and continuing; and
 - 8.6.2.3 That such contract will serve the best interests of RIACby encouraging effective competition or otherwisepromoting economics in RIAC procurement.

- 8.6.2.4 The RIAC Executive Director may delegate to the RIAC-Purchasing Agent all or a portion of the responsibil ity and authority to make such determinations.
- 9.4.3 [37-2-33(3)] <u>Cancellation</u>. When funds are not appropriated or otherwise made available to support continuation of performance in a subsequent year of a multi-year contract, the contract for such-subsequent year may be cancelled and the contractor shall be reimbursed for the reasonable value of nonrecurring costs incurred but not amortized in the price of the supplies or services delivered-under the contract.

[37-2-33(3)] The cost of cancellation may be paid from:

- 9.4.3.1 Funds in RIAC's budget currently available forperformance of the contract;
- 9.4.3.2 Funds in RIAC's budget currently available forprocurement of similar supplies or services and notother-wise obligated; or
- 9.4.3.3 Funds in RIAC's budget made specifically for the payment of such cancellation costs.
- 9.4.4 <u>Appropriate Cases for Multi-Year Contracts. Multi-year contracts</u> shall be appropriate purchasing instruments for transactions for which the nature of the goods and services will remain relatively stable overtime; and for which potential changes in price can be predicted andagreed to in advance, including provis ions for mandated escalationrequirements, such as:
 - 9.4.4.1 Lease and lease-pure hase agreements for equipment, real property, and facilities;
 - 9.4.4.2 Maintenance and repair of specialized -equipment;
 - 9.4.4.3 Special licensing agreements (computer, communication);
 - 8.6.2.2 Special services for which the contract award is based on a request for proposals;
 - 8.6.2.3 Supplemental services, the approval of which is based upon the recommendation of a RIAC selectioncommittee; and selection by the RIAC Executive-Director;
 - 9.4.4.6 Any other contractual relationship where it has been determined in writing by the RIAC Executive Director that a long-term agreement shall be the most cost-effective methodof procurement.

9.5 LETTER OF AUTHORIZATION

When the RIAC Executive Director determines in writing that it is absolutely essential that the vendor be given a binding commitment so that work can be commenced immediately and that negotiation of a definitive contract cannot be accomplished in sufficient time, the RIAC Purchasing Agent may issue a Letter of Authorization.

- 9.5.1 <u>Letter of Authorization Instrumen t</u>. A Letter of Authorization ("LA")shall mean a written instrument binding only when signed by the RIAC Purchasing Agent, which authorizes immediate commencement of implementation of the delivery of supplies or the performance of services.
- 9.5.2 <u>Requirements of an LA</u>. Such instrument shall:
 - 9.5.2.1 Represent a preliminary authorization subject to the subsequent issuance of a purchase order.
 - 9.5.2.2 Be superseded by a definitive contract at the earliest practicable date not late r than the greater of the following:
 - 8.6.2.2.1 the expiration of 180 days from the date of the LA; or
 - 9.5.2.2.2 delivery of forty percent (40%) of the contract.
 - 9.5.2.3 Be specifically negotiated and shall address the following contractual requirements:
 - 8.6.2.2.1 the vendor will proceed immediately with performance of the contract, including procurement of necessary materials;
 - 8.6.2.2.2 the extent and method of payment in the eventof termination for the convenience of RIAC orfor-default;
 - 8.6.2.2.3 the vendor is not authorized to expend moniesor incur obligations in excess of the maximumliabil ity of RIAC as set forth in the lettercontract;
 - 9.5.2.3.4 the type of definitive contract contemplated;
 - 9.5.2.3.5 as many definitive contract provisions as possible;

- 9.5.2.3.6 the vendor shall provide such price and cost information as may reasonably be required by RIAC; and
- 8.6.2.2.1 the vendor and RIAC shall enter into negotiationspromptly and in good faith to reach agreement and execute a definitive contract.

9.6 CHANGES TO PURCHASE ORDERS

- 9.6.1 <u>Change Orders</u>. All agreements and changes to scope of work, price, or other terms shall be incorporated into purchase orders via "change order" documents incorporating contract amendments.
- 9.6.2 <u>Exclusive Documents for Changes</u>. Change Orders issued by RIACshall be the only binding documents that may create a change in apurchase order or any other contract.
- 9.6.3 <u>Prior Necessary Approvals</u>. Personnel shall not commit RIAC to technical/contractual changes to purchase orders without first securingall necessary approvals.
- 9.6.4 <u>Changes Prior to Change Order</u>. All written or oral potential changesmay be disclaimed as not being binding on the supplier or RIAC untilformally incorporated in the purchase order via a change order.
- 9.6.5 <u>Letter of Authorization</u>. In general, change orders shall be iss ued by RIAC following receipt of quotations and discussions of price and delivery with the supplier. If circumstances preclude immediate issuanceof a formal change order, interim direction to the supplier maybe made via an LA signed by the RIAC Purchasing Agent.

9.7 TERMINATION OF CONTRACT

- 9.7.1 <u>Invalidity of Bidder Certifications</u>. If required bidder certifications are determined to be invalid, the RIAC Purchasing Agent shall declare the purchase order void.
- 9.7.2 Written Notice of Te rmination. Notice of termination by either party shall be submitted in writing to the other party in accordance with the termination clause of the contract.
- 9.7.3 <u>Cancellatio n of a Contract by RIAC for Nonperformance</u>
 - 9.7.3.1 Cancellations of Purchase Order Contracts or Master Pricing Agreements shall require the signature of the RIAC Purchasing Agent or his designee.

9.7.3.2	A contract may be cancelled or annulled at the contractor's			
	expense upon determination by the RIAC Purchasing-			
	Agent that a conditio n of nonperformance exists.			
9.7.3.3	"Nonperformance" shall mean lack of compliance-			

- with the contract spee ificat ions and/or terms and conditions.
- 9.7.3.4 Cancellation by the RIAC Purchasing Agent fornonperformance shall be subject to the following rules:
 - 8.6.2.2.1 The RIAC Purchasing Agent shall notify the contractor in writing that he or she is not in compliance with the contract. Such notice of nonperformance shall:

9.7.3.4.1.1 specify the nature of the complaint;

8.6.2 .2. 1.1 direct the contractor to take-

correctiveaction; 9.7.3.4.1.3 direct the-

eontractor to respond in writing to the notice of nonperformance within aspecified time period; and

8.6.2.2.1.1 notify the contractor that failureto respond as directed may result in cancellation of the order.

- 9.7.3.5 If a contractor fails to take corrective action and/or respond to a notice of nonperformance, the RIAC-Purchasing Agent may issue a change order canceling the contract.
- 9.7.3.6 If, after reviewing the contractor 's response, the RIAC Purchas ing Agent determines that the contractor is incompliance with the contract requirements, he shall so notifythe contractor in writing, providing a rationale for his dee isio n.
- 9.7.3.7 If the RIAC Purchasing Agent determines that validextenuating circumstances out of the control of the contractor have prevented compliance with the contractrequirements, he may amend the contract to providefor a reasonable opportunity for the vendor to perform the contract, if necessary.
- 9.7.3.8 If the RIAC Purchasing Agent believes that a contractor'saction or lack thereof presents a clear and immediate-

danger to the public interest, he may request in writing that the RIAC Executive Director authorize immediate termination of the contractual relationship.

- 9.7.3.9 Copies of all communication s with a contractor regardingnonperformance shall be sent to the contractor's bondingcompany, power of attorney and RIAC legal counsel.
- 8.6.2.2 If the RIAC Purchasing Agent determines that a contractoris unwilling or unable to perform a contract, he shall:
 - 9.7.3.10.1 direct the contractor's bonding company to assume responsibility for the performance of the contract if a performance bond has been issued;
 - 9.7.3.10.2 2 so notify the contractor; and
 - 9.7.3.10.3 notify the contractor whether he/she has been temporarily suspended or permanently debarred from the-RIAC Bidders List and shall be responsible forany costs incurred by RIAC in the completionof the contract.

9.8 TYPES OF PURCHASE ORDER CONTRACTS

9.8.1 Fixed Price (FP)

- 9.8.1.1 <u>The Firm Fixed Price (FFP)</u> contract shall mean one that provides for a price that is not subject to any adjustment by reason of the seller's cost experience in the performance of the contract. This type of contract should be used when the price is based on credible cost data for the completion of the order.
- 9.8.1.2 <u>The Fixed Price with Economic Price Adjustment</u> (FPW/EPA) contract shall mean one that provides for the upward or downward revision of stated price upon the occurrence of certain economic conditions that are specifically defined in the contract. These conditions are limited to those beyond the control of the seller.

9.8.1.3 <u>A Fixed Price Redeterminable (FPR)</u> contract shall mean one which permits reconsideration of price at a stated time after contract initiation when the only supplier capable of performing a job cannot quote a fixed pricewith full assurance that it will be fair and reasonable. 9.8.1.4 <u>The Fixed Price Incentive (FPI)</u> contract shall mean onewhich provides for the adjustment of profit (fee) and priceaccording to a sharing arrangement based on the relationshipwhich final negotiated total cost bears to the negotiated targeteost.

9.8.2 Cost Reimbursement

- 9.8.2.1 <u>A Cost No Fee. (CNF)</u> contract shall mean one underwhich the seller receives no fee.
- 9.8.2.2 <u>A Cost Sharing (CS)</u> contract shall mean one under which the seller not only receives no fee but is reimbursed for only an agreed upon portion of its allowable costs.
- 9.8.2.3 <u>A Cost Plus Fixed Fee (CPFF) contract shall mean one that</u> provides for the payment of a fixed fee to the seller. Thefixed fee negotiated does not vary with actual cost, but may be adjusted as a result of any subsequent changes in the work or service to be performed under the purchase order.
- 9.8.2.4 <u>A Cost Plus Incentive Fee (CPIF)</u> contract shall mean one which provides for a fee that is adjusted by formula inaccordance with the relationship that total allowable costs bear to target costs, a target fee, a minimum andmaximum fee, and a fee adjustment formula. Uponcompletion of the order, the fee is determined inaccordance with the established formula as an incentive for performanceefficiency; however, there is no ceiling price specified and the seller is under no obligation to complete the order oncethe funds obligated have been exhausted.
- 9.8.2.5 <u>A Time and Materials (T/M) contract shall mean one which</u> provides for the purchase of supplies or services on the basisof (I) direct labor hours at specified fixed hourly rates (which rates include direct and indir eet labor , overhead and profit) and (2) material at cost. Material handling costs may be included to the extent they are clearly excluded from anyfactor of the charge computed against direct labor hours-(L/H).
- 8.6.2 <u>A Blanket Order shall mean an arrangement under which a purchaser</u> contracts with a vendor to provide the purchaser's requirements for an item or a service, on an as-required and often over-the-counter basis. Such an arrangement sets a limit on the period of time it is valid and the maximum amount of money which may be spent at one time or within a specified period. (Usually, but not always, the funds for agency blanket orders will be encumbered.)

<u>A Pricing Agreement (PA)</u> shall mean a special blanket order which establishes the terms and conditions under which a specific item or a specific category of items in an inde finite quantity, are to be purchased for a specific period of time, usually one year.

<u>A Master Pricing Agreement (MP A)</u> shall mean a pricing agreement that has been established on behalf of more than one entity. (Usually, funds for MPA contracts are not encumbered.)

A Term Contract shall be synonymous with an MPA contract.

- 9.8.4 Prohibited Contracts. Use of the following types of contract is -prohibited:
 - 9.8.4.1 <u>A Cost Plus Percentage of Cost (CPPC)</u> contract shallmean-one which provides for a fee that is adjusted bypercentage formula in accordance with the relationship tototal cost. The percentage formula may be fixed, but feepaid may be adjusted as a result of any subsequent changes in the work or service to be performed under the purchaseorder. [37-2-29]
 - 8.6.2.2 <u>A To Be Determined (TBD) contract shall mean one</u> which enables the buyer and the seller to enter into a relationship with no predetermined terms at the initiation of the contract.

9.9 PRINCIPLES FOR SELECTION OF TYPE OF PURCHASE ORDER CONTRACT

The selection of the appropriate type of contract is a matter that requires the exercise of judgment in order to obtain fair and reasonable prices in accordance with the circumstances of the procurement.

- 9.9.1 <u>Factors in Determining Type of Contract</u>. In determining the type of contract to be used, consideration shall be given but not limited to such factors as:
 - 9.9.1.1 Type and complexity of the item or scope of work to be performed;
 - 9.9.1.2 Urgency of the requirement;
 - 8.6.2.2 Prospective period of contract performance;
 - 9.9.1.4 Degree of competition present;
 - 9.9.1.5 Extent of completion of baseline and detail design, whichin turn may influence other considerations such as theadequacy and firmness of specifications, and theavailability of relevant historical pricing data and priorexperience;

8.6.2.2	Availability of comparative price data, or lack of firm market prices or wage levels;
8.6.2.3	Prior experience with the supplier;
8.6.2.4	Extent and nature of subcontracting contemplated;
8.6.2.5	Assumption of business risk;
8.6.2.2	Supplier technical capability and financial
responsil	bility; 9.9. 1.11 Administrative costs;
9.9.1.12	Adequacy of the supplier's accounting system; and
9.9.1.13	Other concurrent contracts.

- 9.9.2 [37-2-32] <u>Firm Fixed Price Contracts Preferred. Except with respect</u> to firm fixed price contracts, no contract type shall be used unless it has been determined in writing that the proposed contractor'saccounting system will permit timely development of all necessarycost data in the form required by the specific contract typecontemplated and that the contractor's accounting system is adequateto allocate costs in accordance with generally accepted accountingprinciples.
 - 9.9.2.1 The firm fixed price contract shall be used in applications and under limitations hereinafter set forth, unless the use of another type of contract is more appropriate.
- 9.9.3 [37-2-31] <u>Best Interests of RIAC</u>. Subject to the limitations on entering into cost plus percentage of cost and cost reimbursement contracts set forth herein, any type of contract which will promotethe best intere sts of RIAC may be used.
- 9.9.4 Cost Reimbursement Contracts
 - 9.9.4.1 [37-2-30(1)] No contract providing for the reimbursement of the contractor's cost plus a fixed fee (cost reimbursement) may be made through negotiation or in sole source or emergency procurements unless it is determined in writing by the RIAC Executive Director that such contract is likely to be less costly to RIAC than any other type of contract, or that it is impracticable to obtain suppl ies or service of the kind or quality required except under such a contract.
 - 8.6.2.2 [37-2-30] Each contractor under a cost reimbursement type contract shall obtain consent from the RIAC Executive Director, as provided for in the contract, before entering into:

9.9.4.2.1 a cost reimbursement subcontract; or

- 8.6.2.2.1 any other type of subcontract involving morethan ten thousand dollars (\$10,000) or tenpercent (10%) of the estimated cost of the primecontract, whichever is greater.
- 9.9.4.3 [37-2-30(3)] All cost reimbursement contracts shall contain a provision that only costs recognized as allowable, in accordance with cost principles set forth in regulationsissued by the RIAC Executive Director will be reimbursed.
- 9.9.5 <u>FPW/EPA_contracts</u>. When an FPW/EPA_contract_is_employed, provisions shall be included for downward adjustment of the contract price in those instances where the prices or rates may be expected to fall below the base price agreed to by contract.
 - 8.6.2.2 <u>Types of Economic Adjustments</u>. Types of economicadjustments shall include but shall not be limited to:

<u>Price Adjustment</u> - a modification of the base purchase order price on the basis of increases or decreases in published or established prices of specific items.

<u>Labor and Material Adjustment</u> - a modification of the contract base price on the basis of increases or decreases of wage rates, specific material costs, or both, using agreed upon standards or indices .

- 9.9.5.2 This type of contract may be appropriate where valid doubt exists as to the predictability of economic conditions thatwill exist during a multi-year contract period. Priceadjustment provisions shall not be used to provide protection to contractors against contingencies that arise frominaccurate estimates of the quantities of labor or materialsrequired for completion of a contract.
- 9.9.6 <u>FPR Contracts</u>. When FPR contracts are employed the basis foradjustments shall be established when the contract is negotiated and a cost baseline shall be established.
 - 9.9.6.1 The following data shall be secured from each source before placing a redetenninable order: number of estimated hoursand method used in arriving at hours; direct labor rates perhour; material cost, including both quantities and unitprices; overhead rates (categorized by element); profit, any other data deemed pertinent for analysis of the prices – quoted.

- 8.6.2.2 The establishment of a redeterminable type of contract shall require the written authorization of the RIAC Executive Director.
- 9.9.7 FPI Contracts. When FPI contracts are employed:
 - 8.6.2.2 There shall be an initially negotiated firm target cost, a target profit, a price ceiling and a final profit and price adjustment formula. After completion, a final cost shall be negotiated and a final price established in accordance with the predetermined formula.
 - 8.6.2.3 The circumstances must be such that targets are reasonably free of contingencies and provided that a fair and reasonable incentive formula can be established at the time of initial contract negotiation and the contract is of sufficient duration to permit achievement of substantial cost reductions.
 - 8.6.2.4 The same supplier cost data shall be required as for a redetermination contract.
- 9.9.8 <u>CNF Contracts</u>. A CNF contract may be used for research and development work, particularly with nonprofit organizations and educational institutions.
- 9.9.9 <u>CPFF Contracts</u>. A CPFF contract is suitable -when:
 - 9.9.9.1 The scope and nature of work cannot be definitely specified.
 - 9.9.9.2 Definite specifications exist but the seller lack s a valid basis for estimating costs because the supplies called for are notitems regularly manufactured, or the services called for have not been previously performed, or partial experience willnot reveal a proper -pricing basis for the remainder of the contract.
 - 8.6.2.2 Specifications are not complete or major changessubstantially affecting the scope of production or construction work are expected.
 - 8.6.2.3 Work is to be performed in a RIAC-owned facilit y with the use of RIAC owned equipment, materials, or personnel.
- 9.9.10 <u>*TIM* Contracts</u>. A *TIM* contract shall include the establishment of a cost limitation that the seller may not exceed (except at his or her own risk). A *TIM* contract shall be used only in situations when:
 - 8.6.2.2 it is not possible at the time of placing the order to estimate the extent of the work or to anticipate final costs-

with any reasonable degree of accuracy such as: (1) engineering and design services; (2) certain repair, maintenance or overhaul work; and (3) emergencies.

- 8.6.2.3 provision is made for appropriate surveillance by RIACpersonnel during performance.
- 9.9.11 <u>L/H_Contracts</u>. L/H contracts based solely on labor hours shall be considered a subcategory of *TIM* contracts, subject to the same restrictions as the T/M contract and shall be used only after the RIAC Purchasing Agent has determined that no other type of contract is suitable for meeting the needs of the requisitioner.
- 9.9.12 MPA Contracts. Considerations for use of an MPA contract:
 - 8.6.2.2 The MPA shall specifically state the term and probable volume consideration of the agreement.
 - 8.6.2.3 The seller shall be authorized to ship to RIAC only thoseitem s specified by a delivery request (on a form to beprovided) iss ued under the authority of the Master Pricing-Agreement. RIAC is obligated for payment only to the extent of the specific quantities set forth in the deliver y request or for express considerations applicable to the contract itse lf.
 - 8.6.2.4 The specific category of items to be purchased may be listed in a catalog prepared specifically for the agreement, a catalog of items offered for sale by a supplier, a national catalogpublished by a catalog publishing firm, or such other lists of items as may, from time to time, be determined as being a lega lly sufficient description of the item or items being. purchased.

9.10 CONSTRUCTION CONTRACT MANAGEMENT

9.10.1 Construction Contract Management Methods

(a) Use of Descriptio ns. The descriptio ns in (b) th rough (g) herein are the alterna t ive method s or construct ion con trac t man agement deemed feasible by the RIAC Purchasing Age nt. The method s described he rein are not mutual ly exclus s ive and may be comb ined on a project. In each project these descriptions may be adapted to tit the e ircums tances of that project.

(b) Sing l e Prim e Contractor. The s ingle prime constructor me thod is typified by one bus iness, acting as a gene ral c ontractor. contracting with RIAC to time ly com ple te an entime construct ion project in accordance with drawings and specifications provided by RIAC. Generally the dra,, in gs and specifications a re prepared by an architec tural or engineering firm under construct with RIAC. Further, while the general contractor may take responsibility for successful comple tion of the project. much of the work may be performed by specialty eontractors with whom the prime construct has entered into subconstructs. (c) Multiple Prime Contractors. Under the multiple prim e contractor method, RIAC or R-IAC's agent cont-racts directly with any nu mber of contractors. often are represent ing di fferent trades. to comp le te portions of the project in accordance with R IAC's drawin gs and specificatio ns. R IAC and/or it s agent may have primary respons ibi l ity for successful complet ion of the entire project, or the contracts may provide that one of the mult iple prime contractors has this responsibilit y.

(d) Des ig n-Bu il d. In a design-bui ld project, a person contracts di rectly with R IAC to meet R IAC's requirements as described in a set of design or engineering s pecifications, bridging docume n ts. or scope of work. Final des ign respons ibil ity and construction responsi bil ity both rest with the design-build con tractor. This method can in cl ude i nstances where the design - build contractor supp l ie s the site as part of the Design - Build package.

(c) Construction Ma nager. A construction manager is a person exp erie need in construct ion that has the ability to evaluate and to i mp le ment drawings and specifications as they affect time. cost. and quality of construct ion a nd-the abil ityto coord in ate the construction of the project. including the adm in ist ration ofehan ge orders. RIAC may contract with the construction manager early in aproject to assist in the development of a cost effective desig n. Without limitation, the construction manager may become the single prime contractor, may guarant ee that the project will be com pleted on time and may obtain su beontractors through the issuance of mulitiple bid packages as the design is developed. The construction manager may provide for any and all services as dee med necessary by RIAC which may include, but not be limited to, construction services, management services, accounting services, design service s and, the employment of special ty s ubcontract ors to the construction manager ras deemed nece ssaryto successfully com plete the project.

Construction Manager at Risk. A Construct ion Manager at Risk is a person (f)experie need in construction that has the ability to evaluate and to implement dra wings and specifications as they afteet time. cost. and qua lity of construction and the ability to coordin ate the construction of the project. inclu din g the admin is tration of change orders. RIAC may contract with the construct io n manager at risk early in a project to assist in the development of a cost effective des ig n. Witho ut li mitation, the construction manage r at risk may become the sin gle prime eontractor. and may guarantee that the project will be comple ted on time and will not exceed a speci fied maximu m price, and/or ma y obtain subcontractors through the issuance of mult iple bid packages as the desig n is developed. The procurement of a construction manager at risk may be based, among other er ite ria, on proposals for a manageme n t fee which is either a lump sum or a percen tage of cons truct ion eosts with a guaranteed maxim um cos t. The constructi on manager at ris k may provide for any and all service s as deemed necessary by R IAC which may include, but not be limited to. construction services, management services, accounting services, design se rvic es and, the emp loyment of specialty subcontractors to the eonstruction manager at ris k as deemed nec essary to successful ly complete the project.

(g) Sequentia I Design and Construction. Sequent ial design and construction denotes a method i n which design of substantiall y the entire s tructure is completed prior to beginn ing the construction process. The design and construction services may be provided by the same or different vendors under the one or multiple contracts.

(h) Phased Design and Construction. Phased design and construction denotes a method in which construction is begun when appropriate portions have been designedbut before design of the entire structure has been completed. This method is alsoknown as fast track construction. The design and construction services may beprovided by the same or different vendors under the one or multiple contracts.

9.10.2 Construction Contract Management Selection Criteria

The criteria to be use d by the RIAC Purchasing Agent in determinin g which method of management of cons truction l is te d in Section 9.10.1 is to be used for a partic ular project s hal l be as follows:

(a) when the project must be completed or ready for occupan cy or use:

(b) the specific natu re of the project, e.g. ho us ing. offices, laboratories. roads, bridges, and heavy or specialized construction;

(c) the e xtent to which the requirements of RIAC and the ways in which said requirements are to be met are known;

(d) the location of the project;

(c) the size. scope. comple xity, and economic s of the project:

(t) the amount and type of financin g available for the project, inc luding whe ther the budget is fixed and the source of funding. e.g., general or special appropriation, federal assis tance mone ys, gene ralobi ig ation bonds or revenue bonds:

(g) the avail abi l ity, qualif ic ation, and ex perie nee of RIAC personne l to be assig ned to the project t and how much tim e the R[AC perso nnel can devote to the project;

(h) th e availabil ity. experience and qualifications of outside consult ants and contractors to comple te the project unde r the variou's method's bein g considered.

9.10.3 Sele ctio n Docume ntatio n

The R IAC Purchasing Agent shall set forth in writing the facts that led to the sel etion of a particular method of construction contract management pursuant to the eriteria set out in 9. 1 0.2. Said written state ment setting forth the facts that led to the selection of a particular method of management of construction in each in s tance s hall be inel uded in the construct file. For contracts requiring RIAC Board of Directors approval, the RIAC Board of Directors shall be g iven the discretion to consider and approve recommendat ion of the RIAC Purc hasin g Agent regarding the appropriate method of construction e ontract management for a given project.

SECTION 10 - EXCEPTIONS TO COMPETITIVE BIDDING REQUIREMENTS

10.1 AUTHORITY TO MAKE EXCEPTIONS TO THE REQUIREMENT FOR COMPETITION

Pursuant to R. I. General Laws Section 37-2-4, the RIAC Purchasing Agentmay, with the approval of the RIAC Executive Director, waive requirementsfor competitive sealed bidding in accordance with Section 37-2-54 of the-General Laws of Rhode Island, including without limitation in the followingeircumstances:

- 10.1.1 Contractual services where no competition -exists;
- 10.1.2 Where rates are fixed by law or ordinance;
- 10.1.3 All other commodities, equipment and services which, in the reasonable discretion of the RIAC Executive Director, are available from only one source;
- 10.1.4 Interests in real property;
- 8.6.2 Where non-compliance with 37-2-54 is required due to federallymandated rules or regulations applicable to RIAC;
- 8.6.3 Where non-compliance with 37-2-54 would prevent or hinder RIACform complying with the terms and conditions of any grant or funding, including without limitation any grant or funding through the Federal Highway Administration or any state agency, the Federal-Aviation Administration, or any gift, bequest, or cooperativeagreement.

10.2 GOODS OR SERVICES OBTAINED BY RIAC FROM A STATE AGENCY

Goods or services obtained by RIAC from a state agency, such as printingfrom Priso n Ind ustries or use of Central Service Accounts, shall be exempt from competition.

However, internal service fund purchases shall be made in accordance with all polic ies and procedures for competitive procurements. NOTE: Purchasesof services from state higher educational institutions are subject to competitive review and require the submiss ion of requisitions.

10.3 SMALL PURCHASES NOT EXCEEDING \$1000

Competitive bids shall not be required for purchase orders up to \$1000 invalue if the prices are considered to be reasonable; however, R[AC officialsshall be encouraged to obtain informal quotes.

- 10.3.1 <u>Fair and Reasonable Price</u>. It shall be the responsibility of RIAC personnel to exercise good judgment as to what is a fair and reasonable price.
- 10.3.2 <u>Verification When Dou</u>bt as to Reasonableness. Specific action toverify the reasonableness of a price shall be taken when it is suspected that the price may not be reasonable, e.g., comparison to previousprice paid or personal knowledge of the item involved.
- 10.3.3 <u>Equitable Distribution</u>. When practicable, an effort shall be made so that purchase orders up to \$1000 in value shall be distributed equitably among suppliers. Quotations should be solicited from the previous supplier and other bidders prior to placing a repeat order so as to ensure equitable distribution and enhance competition. Additional bidders should be different from previously unsuccessful bidde rs. When practicable, effort shall be made to solicit small disadvantaged minority or women owned businesses.
- 10.3.4 <u>Artificial Division of Larger Purchases Prohibited.</u> Under nocircumstance shall purchases exceeding \$1000 be artificially divided into component parts to circumvent the competitive process. Abuses of this limita tion will be reported to the RIAC Executive Director whowill hold the responsible party accountable-for violations.
- 10.3.5 <u>Procurement Cards</u>. Small purchases may be effectuated through the use of procurement cards issued by the Purchasing Agent.

10.4 SOLE SOURCE

[37-2-2l(a)] A contract may be awarded for a supply, service, or construction item without competition when the RIAC Executive Director determines, in writing, that there is only one source for the required supply, service, or construction item.

- 10.4.1 <u>Delegat ion to Purchas ing Agent. The RIAC Executive Director may</u> delegate the authority for determination of sole source to the RIAC Purchasing Agent.
- 10.4.2 Sole Source Categories. Sole source categories may include:

1 0.4.2.1 items o processes;	f a unique	nature that are unavailable from other sources due to patents or proprietary-
	8.6.2.2	-books, maps, periodicals, and technical pamphlets, films, video and audio cassettes obtained from publishers;
	10.4.2.3	-certain computer software;
	10.4.2.4	licenses - computer software, electronic transmittal;
	1 0.4.2.5	- specialized replacement/repair parts or expansion- parts necessary to maintain the integrity of system or- function, e.g. scientific research;
	1 0.4.2.6	works of art for museum or public display;
	10.4.2.7	specialized services for which there is only one- documented accepted source, such as transactions- involving unique professional services and/or educational institutions, e.g., visiting speakers or professors, and- performing artists; repair/maintenance agreements with manufacturers;
	8.6.2.2	-advertisements, public notices in magazines, trade- journals, newspapers, television; NOTE: Purchase of advertising and public relations- campaign services must be established through a- competitive selection process.
10.4.3	excepting not be inter market co	ag Responsibility to Evaluate Market. This provision -sole – source procurements from competitive bidding shall- erpreted to reduce the responsibility of RIAC to evaluate the ontinuously to research product alternatives and develop- l sources (distributors).
10.4.4	the goal o alternative source ite	e Dis tr ibutors and Manufacturers. In attempting to achieve- of maximizing competition to the greatest extent possible, e distributors and manufacturers shall be pursued to sole- ms by using compatible replacement parts as long as- s are not affected by substitution.
10.4.5	.4.5 <u>Maintenance Contracts</u> . Maintenance contracts based upon sole source determination shall be subject to the following:	
		Annual maintenance contracts in excess of \$5,000 shall- require approval by the RIAC Executive Director.
		All multi-year contracts shall require approval by the RIAC Executive Director.

8.6.2.4 To achieve better pricing, when the total amount for all contracts with the

same supplier exceeds five thousand dollars (\$5,000), RIAC-shall consolidate such requirements.

10.4.6 <u>Nonprofit Providers</u>. The RIAC Executive Director or his designeemay, at his initiation or upon the review of a justified request and/orrecommendation from the RIAC Executive Director, make adetermination that a category of nonprofit providers constitutes solesource suppliers for certain types of service.

10.5 **EMERGENCIES**

[37-2-21(b)] Notwithstandingany other provision of the State Purchases Act or these procurement rules, the RIAC Executive Director may make or authorize others to make emergency procurements when there exists a threat to publichealth, welfare or safety under emergency conditions as defined inregulations; provided, that such emergency procurements shall be made withsuch competition as is practicable under the circumstances. A writtendetermination of the basis for the emergency and for the selection of the contractor shall be included in the contract file.

- 10.5.1 <u>Remedy or Repair Exceeding \$1000</u>. In accordance with proceduresestablished by the RIAC Purchasing Agent, authorized officials of RIAC shall be permitted to react quickly to critical situations when the cost for a remedy or repair is in excess of \$1000 and there is not sufficient time to undertake a public, formal, or informal bidding process.
- 10.5.2 <u>What Constitutes an Emergency.</u> An emergency shall mean a situation to which urgent response is required. Immediate dangers to health and safety, threats to property and necessa ry functions, and failures of critical equipment constitute emergencies.
- 10.5.3 <u>Inadequate Anticipation</u>. Inadequate anticipation of need shall not be considered justification for "emergency" purchases.
- 10.5.4 <u>Commitments Bevond Emergency</u>. Commitments that extend beyond the immediate response to the emergency shall be prohibited, i.e., prevention of future problems by corrective measures other than the immediate restoration of function must be pursued through the competitive purchasing process.
- 10.5.5 <u>State Emergency Response List</u>. The State Office of Purchases shallestablish, through competitive bidding, a list of emergency responsevendors and shall make s uch list available to RIAC.
 - 8.6.2.2 When possible, RIAC shall obtain service s from a list of vendors selected

by competitive process to provide specialized trade in emergencies.

- 8.6.2.3 If an emergency cannot be addressed by a designated vendor, the Office of Purchases shall assist in obtaining names and telephone numbers of responsible vendors -
- 1056 <u>Emergency Response Officer</u>. Upon determination of the existence of an emergency, RIAC's [designated emergency response officer] shall consult with the RIAC Purchasing Agent before committing to aparticular vendor. The RIAC Purchasing Agent shall maintain logs of all oral confirmations of authorization to proceed.
- 105.7 <u>Emergency Outside of Business Hours</u>. If the emergency occursoutside of business hours for the RIAC division of purchases, RIAC shall be authorized to proceed in accordance with theprinciples and policies of sound procurement practices outlinedherein.
- 1058 <u>Documentation</u>. All emergency purchases shall be documented in accordance with procedures established by the RIAC Purchasing-Agent. RIAC shall maintain documentation for the emergencysituation and response action in writ ing . All emergencydocumentation forms shall be signed by either the RIAC Executive-Director or the designated emergency response official.

10.6 STANDARD OR ESTABLISHED CATALOGUE ITEMS

- 8.6.2 Standard or established catalogue items may be identified by the RIAC Executive Director as exceptions to competitive bidding. RIAC officials may submit requests and justification for Delegated Purchase Authority for the acquisition of such items to the RIAC Purchasing-Agent, who shall recommend an appropriate course of action to the RIAC Executive Director.
- 8.6.3 **RIAC may utilize cooperative contracts.**

10.7 EXPENDITURES WHICH ARE NOT PROCUREMENTS

- 10.7.1 <u>Grants, Benefits, Entitlements, Subsidies and Reimbursements</u>. Grants, benefits, entitlements, subsidies and reimbursements shallnot be considered procurements. The following types of expenditures shall not be subject to the provisions of the State-Purchases Act for competitive procurement:
 - 10.7.1.1 Reimbursement to local governments.
 - 8.6.2.2 Reimbursements of third parties for client-demand services shall be considered benefits for which competitive solicitation is not required.

8.6.2.3	Entitlements for specific recipients or categories		
	ofrecipients as prescribed by legi slati ve mandate		
	(includ ing federal programs).		

- 8.6.2.4 Grants, subsidies, entitlements or benefits purchased on behalf of, or paid directly to, individuals.
- 8.6.2.5 Employee expenses, subsidies and benefits. Examplesinclude but shall not be limited to:
 - (a) travel, meals, parking, mileage;
 - (b) allowances (e.g., tools, clothing) per union contract;
 - (c) fees dues /membership, tuition costs, conference registration; and
 - (d) tests/examinatio ns/certifications.

10.7.2 Responsibility of RIAC to Promote State Competition

- 10.7.2.1 RIAC may obtain services or provide programs on behalf of elients through grants to nonprofit or other entities; however, the purchase of services and programs for which recipients can be defined as suppliers/vendors shall be obtained by a request for proposal procedure to obtain the advantages of competition.
- 8.6.2.2 Nonprofit status shall not automatically exemptorganizations from being subject to competitive purchasing principles.

10.7.3 Special Provisions for Grants

- 10.7.3.1 Grants in the form of subsidies or general assistance shallbe administered by RIAC in accordance with legalmandates restricting or defining the use of such funds.
- 8.6.2.2 All grant transactions shall be approved in accordance with requirements established by the RIAC budget office.
- 8.6.2.3 Grants for the provision of programs, services, and facilityimprovements shall not be provided without agreements or contracts which:

10.7.3.3.1 specify the purpose for the grant;

- 10.7.3.3.2 specify method and terms of -payment;
- 10.7.3.3.3 define service or product, if required;

10.7.3.3.5 set a time limit for distribution of funds;
10.7.3.3.6 require maintenance of records for a specifiedperiod of time; 10.7.3.3.7 provide for auditing; and
10.7.3.3.8 provide for termination of agreement/contract.

10.7.3.3.4 outline any legal limitations on the funding;

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